



# **ANNUAL COMPREHENSIVE FINANCIAL REPORT**

*For the year ended December 31, 2021*







# **CITY OF BRIGHTON, COLORADO**

## **ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2021**

Prepared by  
Finance Department

Catrina Asher  
Finance Director

Available online at  
[www.brightonco.gov](http://www.brightonco.gov)



*This page intentionally left blank*





**CITY OF BRIGHTON, COLORADO**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**For the Year Ended December 31, 2021**  
**Table of Contents**

|                                                                                                                                                       | <u><b>Page</b></u> |
|-------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------|
| <b>INTRODUCTORY SECTION</b>                                                                                                                           |                    |
| LETTER OF TRANSMITTAL .....                                                                                                                           | 2                  |
| CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING .....                                                                                | 8                  |
| CITY OFFICIALS .....                                                                                                                                  | 9                  |
| CITY ORGANIZATIONAL CHART .....                                                                                                                       | 11                 |
| <b>FINANCIAL SECTION</b>                                                                                                                              |                    |
| INDEPENDENT AUDITOR'S REPORT .....                                                                                                                    | 14                 |
| <b>MANAGEMENT'S DISCUSSION AND ANALYSIS .....</b>                                                                                                     | <b>17</b>          |
| <b>BASIC FINANCIAL STATEMENTS</b>                                                                                                                     |                    |
| GOVERNMENT-WIDE FINANCIAL STATEMENTS                                                                                                                  |                    |
| Statement of Net Position .....                                                                                                                       | 28                 |
| Statement of Activities .....                                                                                                                         | 29                 |
| FUND FINANCIAL STATEMENTS                                                                                                                             |                    |
| Balance Sheet – Governmental Funds .....                                                                                                              | 30                 |
| Reconciliation of the Balance Sheet of Governmental Funds to<br>Statement of Net Position .....                                                       | 31                 |
| Statement of Revenues, Expenditures, and Changes in Fund Balances .....                                                                               | 32                 |
| Reconciliation of the Statement of Revenues, Expenditures, and Changes in<br>Fund Balances of Governmental Funds to the Statement of Activities ..... | 33                 |
| Statement of Net Position – Proprietary Funds .....                                                                                                   | 34                 |
| Statement of Revenues, Expenses, and Changes in Fund Net Position –<br>Proprietary Funds .....                                                        | 35                 |
| Statement of Cash Flows – Proprietary Funds .....                                                                                                     | 36                 |
| <b>NOTES TO THE BASIC FINANCIAL STATEMENTS .....</b>                                                                                                  | <b>37</b>          |

**CITY OF BRIGHTON, COLORADO**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**For the Year Ended December 31, 2021**  
**Table of Contents**

**REQUIRED SUPPLEMENTARY INFORMATION**

|                                                                                                         |    |
|---------------------------------------------------------------------------------------------------------|----|
| General Fund--Schedule of Revenues, Expenditures, and Changes in<br>Fund Balance—Budget and Actual..... | 74 |
| Schedule of Employer's Proportionate Share of the Net Pension (Asset) .....                             | 75 |
| Schedule of Employer Contributions.....                                                                 | 76 |

**OTHER SUPPLEMENTARY INFORMATION**

|                                                                                                                                 |    |
|---------------------------------------------------------------------------------------------------------------------------------|----|
| Non-Major Governmental Funds—Description .....                                                                                  | 78 |
| Non-Major Governmental Funds—Combining Balance Sheet.....                                                                       | 79 |
| Non-Major Governmental Funds—Combining Statement of Revenues,<br>Expenditures and Changes in Fund Balances.....                 | 80 |
| Landscaping Fund Schedule of Revenues, Expenditures, and Changes<br>in Fund Balance—Budget and Actual .....                     | 81 |
| Lottery Reserve Fund Schedule of Revenues, Expenditures, and Changes<br>in Fund Balance—Budget and Actual .....                 | 82 |
| Cemetery Fund Schedule of Revenues, Expenditures and Changes<br>in Fund Balance—Budget and Actual .....                         | 83 |
| Highway Fund Schedule of Revenues, Expenditures and Changes<br>in Fund Balance—Budget and Actual .....                          | 84 |
| Lodging Fund Schedule of Revenues, Expenditures and Changes<br>in Fund Balance—Budget and Actual .....                          | 85 |
| Impact Fees Fund Schedule of Revenues, Expenditures and Changes<br>in Fund Balance—Budget and Actual .....                      | 86 |
| Cemetery Perpetual Care Fund Schedule of Revenues, Expenditures,<br>and Changes in Fund Balance—Budget and Actual .....         | 87 |
| Capital Projects Funds—Description .....                                                                                        | 88 |
| Capital Improvement Fund Schedule of Revenues, Expenditures,<br>and Changes in Fund Balance—Budget and Actual .....             | 89 |
| Parks and Recreation Capital Fund Schedule of Revenues, Expenditures,<br>and Changes in Fund Balance—Budget and Actual .....    | 90 |
| Enterprise Funds—Description .....                                                                                              | 91 |
| Water Fund—Schedule of Revenues, Expenses and Changes<br>in Fund Net Position—Budget and Actual (Non US GAAP Basis) .....       | 92 |
| Waste Water Fund—Schedule of Revenues, Expenses and Changes<br>in Fund Net Position—Budget and Actual (Non US GAAP Basis) ..... | 93 |

**CITY OF BRIGHTON, COLORADO**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**For the Year Ended December 31, 2021**  
**Table of Contents**

|                                                                                                                                    |     |
|------------------------------------------------------------------------------------------------------------------------------------|-----|
| Storm Drainage Fund—Schedule of Revenues, Expenses and Changes<br>in Fund Net Position—Budget and Actual (Non US GAAP Basis) ..... | 94  |
| Internal Service Funds – Description .....                                                                                         | 95  |
| Internal Service Funds—Combining Statement of Net Position .....                                                                   | 96  |
| Internal Service Funds—Combining Statement of Revenues,<br>Expenses, and Changes in Fund Balance .....                             | 97  |
| Internal Service Funds—Combining Statement of Cash Flows.....                                                                      | 98  |
| Benefits Internal Services Fund—Schedule of Revenues, Expenses and Changes<br>in Net Position—Budget and Actual .....              | 99  |
| Fleet Internal Service Fund—Schedule of Revenues, Expenses and Changes<br>In Net Pension—Budget and Actual .....                   | 100 |
| Component Units—Description .....                                                                                                  | 101 |
| Component Units—Combining Balance Sheet .....                                                                                      | 102 |
| Component Units—Combining Statement of Revenues, Expenditures,<br>and Changes in Fund Balance .....                                | 103 |

**STATISTICAL SECTION**

|                                                                                 |     |
|---------------------------------------------------------------------------------|-----|
| Statistical Section Table of Contents .....                                     | 106 |
| Table 1. Net Position by Components .....                                       | 107 |
| Table 2. Changes in Net Position.....                                           | 108 |
| Table 3. Fund Balances for the General Fund and All Other Governmental Funds..  | 109 |
| Table 4. Changes in Fund Balance for Total Governmental Funds .....             | 110 |
| Table 5. Sales Tax Revenue by Category.....                                     | 111 |
| Table 6. Direct and Overlapping Sales Tax Rates .....                           | 112 |
| Table 7. Sales Tax Revenue Information.....                                     | 113 |
| Table 8. Type of Outstanding Debt and Ratio to Personal Income.....             | 114 |
| Table 9. Legal Debt Margin Information .....                                    | 115 |
| Table 10. Direct and Overlapping Governmental Activities Debt.....              | 116 |
| Table 11. Coverage Information for Non-General Obligation Debt .....            | 117 |
| Table 12. Demographic and Economic Statistics .....                             | 118 |
| Table 13. Principal Employers .....                                             | 119 |
| Table 14. Full-time Equivalent City Government Employees by Function/Program .. | 120 |
| Table 15. Operating Indicators by Function/Program.....                         | 121 |
| Table 16. Capital Asset Statistics by Function/Program .....                    | 122 |



**CITY OF BRIGHTON, COLORADO**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**For the Year Ended December 31, 2021**  
**Table of Contents**

**COMPLIANCE SECTION**

|                                    |     |
|------------------------------------|-----|
| Local Highway Finance Report ..... | 123 |
|------------------------------------|-----|

# INTRODUCTORY SECTION





June 15, 2022

To the Honorable Mayor, members of City Council, residents and customers of the City of Brighton, Colorado:

We submit, for your information and review, the Annual Comprehensive Financial Report for the City of Brighton, Colorado (the City), for the year ended December 31, 2021. This report consists of management's representations concerning the finances of the City of Brighton. Consequently, management assumes responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. To the best of our knowledge and belief, the enclosed information is reported in a manner designed to present fairly the financial position and activities of the various funds of the City. The City has included all disclosures necessary to enable the reader to gain an understanding of the City's financial activities.

The City charter and state law require an audit by independent certified public accountants selected by the City Council. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended December 31, 2021 are free of material misstatements. The City's financial statements, which include all funds under the control of City Council as well as the financial statements of component units, have been audited by Haynie & Company, a firm of licensed certified public accountants. The independent auditor concluded, based upon the audit evidence obtained, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the year ended December 31, 2021, are fairly presented in conformity with accounting principles generally accepted in the United States of America (US GAAP). The independent auditor's report is presented as the first component of the financial section of this report.

US GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A. The City's MD&A can be found immediately following the report of the independent auditor.

## **PROFILE OF THE CITY OF BRIGHTON**

The City of Brighton (Brighton), Colorado incorporated in 1887 and chartered as a home-rule city in 2000. Brighton is located in Adams and Weld Counties, which is in the northeast Denver Metropolitan area, and is the county seat for Adams County. Brighton is a freestanding community, visually and physically separated from the Denver Metropolitan region, with diverse

housing, employment, services, recreation, and entertainment. It has a historic Downtown that anchors the City's small town identity and its original neighborhoods. The City currently occupies nearly 22 square miles and serves a population of approximately 41,500.

The completion of E-470 from I-76 to I-25 linked Brighton both to I-25 and the southern Denver business area and technical center. The link advanced the "Brighton Corridor" for improved access to the entire Denver Metropolitan area. Brighton has excellent transportation access including being located only 16 miles from Denver International Airport, and is served by two rail lines, State Highway 85 and Interstate 76. Coast-to-coast truck routes are available utilizing I-76 with its connections to I-70 and using Highway 85 to link to I-80.

Brighton is empowered to levy sales, use, and lodging taxes within its boundaries. In 2021, the mill levy for property tax remained at 6.65 mills upon each dollar of the total valuation of assessment for all taxable property within the City. The 2021 property taxes collected were based on the net assessed valuation for the City of Brighton, as certified by the Adams and Weld County Assessors, which was \$526,897,900 and \$50,726,638, respectively. The City also is empowered by state statute to extend its corporate limits by annexation, which it has done from time to time.

Brighton operates under the Council-Manager form of government. Policy-making and legislative authority are vested in a council consisting of the Mayor, and eight Council Members. The City is divided into four wards, each ward having two representatives on Council. The Mayor Pro-Tem is a serving Council Member elected by the Council itself. Council members serve for four-year terms, which are staggered. The Mayor is elected at large every four years.

The City Council is responsible for appointing and overseeing the work of the City Manager, City Attorney, and Municipal Judge. The City Manager is responsible for implementing the policies and ordinances of the Council, overseeing the day-to-day City operations, and appointing department directors and other staff members.

The City of Brighton provides services that include, but are not limited to police protection, construction and maintenance of highways, streets and street lighting, recreational activities, parks and athletic fields, adult recreation center, cultural events, volunteer services, planning and zoning, general administrative services, economic/re-development, code enforcement, animal control, municipal courts, public information, business development, historic preservation, cemetery, building permits, youth services and public utilities which include water, sewer and storm drainage services. Fire protection and library services are not provided by the City. These services are provided by the Brighton Fire Rescue District and Anythink Brighton, a Rangeview Libraries District affiliate.

Brighton provides financial support and exerts influence over three legally separate entities which are reported as component units within the financial statements. These component units include the Brighton Urban Renewal Authority, Brighton Cultural Arts Commission, and the Brighton Economic Development Corporation. Additional information on these legally separate entities can be found in the notes to the financial statements.

Brighton's budget is planned on a calendar year basis as required by Article X of the Charter. The budget presents a complete financial plan for all estimated revenues, other financing sources, expenditures, and other financing uses. This annual budget serves as the foundation for the City

of Brighton's financial planning and control. The legal level of budgetary control (i.e. the level at which expenditures may not legally exceed appropriations) is the fund level. Budgets for capital projects lapse at the end of the fiscal year and must be re-appropriated if unused.

**MAJOR INITIATIVES** - In 2021 the City made significant progress on its Strategic Plan initiatives, including:

- Facilitating **strategic, supportable infrastructure**.  
Brighton's Public Works Department continued its 10-year street maintenance program, spending 3.2 million to repair and maintain our streets, laying 700 tons of asphalt. Significant improvements to the intersection at 144<sup>th</sup> & Sable were initiated, adding a new traffic signal to address safety and efficiency. The Utilities Department made significant progress on the South Storage Hydropillar Tank, which will be completed in 2022. This highly visible project will provide an additional 2 million gallons on water storage.
- Building **strong regional relationships and partnerships**.  
In conjunction with the Mile High Flood District, the City has completed the North Outfall Denver Street Alignment and will begin the Baseline Alignment in 2022. This project will address nuisance storm drainage issues in the downtown and northern areas of the City and is part of an ongoing effort to build regional storm drainage systems that can meet both current needs as well as future growth of the City.
- Developing **strong local employment opportunities**.  
Brighton is a prosperous community that attracts innovative businesses and industries that offer economic security to their employees. Brighton has continued to experience economic growth throughout the year. A new Freddy's Frozen Custard & Steakburgers opened in Prairie Center in late December. A new Taco Bell also opened at 50<sup>th</sup> and Bridge streets, along with new apartments at the same intersection.
- Promoting **financial responsibility**.  
The City actively monitors spending and revenues compared to budgets, making adjustments where necessary and reporting on progress through quarterly financial updates presented to City Council and published on the City's website. The City received Government Finance Officers Association awards for both the audited financial statements and budget documents, which indicate a high standard of performance in the areas of budget and financial reporting.
- Maintaining **a safe, active, engaged community**.  
In 2021, the City of Brighton contracted with the National Research Center (NRC) Polco to conduct the National Community Survey (NCS). The goal of the scientific citywide survey was to gather resident opinions on a range of community issues, from the overall quality of life to the delivery of city services and prioritizing of projects. The City will use the results of this survey to assist in decision making for future City services, policies and projects.  
The City was honored to host "The Wall That Heals" in 2021. The program brings a three-quarter scale replica of Vietnam Memorial Wall to communities to honor and pay respect to veterans and also to educate communities on the Vietnam War. The 375 foot wall was hosted at Carmichael Park in September 2021.



The Police Department implemented a Body-Worn Camera Program in 2021 allowing for increased transparency in policing activities as well as protection for both officers and residents. The camera program was required under state law to be implemented by 2022 and was achieved ahead of schedule in the City of Brighton.

- Expanding the City's **facilities, amenities, and open space.**

The City completed projects at several of the area parks in 2021. These included a new basketball court and trail at Donelson Park and a new playground structure, water fountain, and ADA-compliant sidewalks at Observatory Playground. Additionally, many parks were resurfaced with engineered wood fiber or received upgrades to concrete areas.

- Promoting a **recognizable and well-planned community.**

The Brighton City Museum worked with the community to create a volunteer group called "Friends of the Museum". This group will serve to support the museum located at Historic City Hall with sourcing of grants and community outreach.

In response to community requests and to honor Brighton's agricultural heritage, the City created a pilot program to allow single family residential properties to obtain a permit to keep up to two miniature goats on the property as pets and to produce milk. The pilot program runs through March 2023.

- Enhancing **Sustainability.**

The City has implemented sustainability programming throughout 2021, including a pilot program for alternative fuel vehicles, which will test hybrid and electric vehicles options throughout the City, and a facilities use assessment that evaluated current use of buildings and future needs to determine the best use of existing properties and possible alternative uses.

In 2021, the City replanted many trees lost to storms in 2020. Public trees generate average energy savings of 969,049 kWh, remove 10,222 lbs. of pollutants from the air, and have sequestered 1.8 million lbs. of carbon.

- Advancing an **innovative, data-driven, results-focused government.**

In 2021, the City implemented a performance metrics program to measure the overall effectiveness of current policies and procedures. The metrics and will be used to improve and track progress towards achieving goals throughout the City.

Brighton's Information Technology Department worked on several mapping projects in 2021. These maps assisted multiple departments throughout the city to secure grant funding, identify boundaries, and map out pathways for events. These project included the Main Street Grant, Donelson Park Beautification Mini-Grant, Full Moon Bike Ride, Historic Downtown Sales Tax, BURA map, General Sales Tax boundaries, and Annual Cemetery Walk.

## **LOCAL ECONOMY**

While the City of Brighton's economic indicators were tested in 2020 due to the COVID-19 pandemic, they are recovering nicely in 2021. The unemployment rate peaked at 12.1% in May 2020 and ended 2021 at 4.5%, slightly above the national average of 3.9% for the same month. The City's primary general revenue source, sales and use taxes, fared well in 2021, showing an increase of nearly 10% compared to 2020. This increase was driven in large part by a nearly 140% increase in sales tax generated from online and remote sellers. This was also reflected in business license issuances where 446 of the 575 licenses issued in 2021 were to online or remote sellers.

Brighton's population in 2021 was approximately 41,500 and continues to grow steadily with a large number of approved development projects underway in 2021 and planned for future years.

As with most Colorado Front Range communities, water availability is a major component of economic growth in Brighton. To ensure that adequate water supplies are available, the City continues to manage its resources through water conservation and acquisition.

## **FOR THE FUTURE**

The City has exciting and ambitious plans for 2022 and beyond. The 2022 adopted budget reflects a 12% increase over the prior year as services that were constrained during the COVID pandemic are being restored and necessary investments in infrastructure are planned for implementation. The City is utilizing 2022 as an opportunity to shift toward a more proactive and strategic approach to managing the challenges of a City and region that are experiencing significant growth.

Some of the exciting projects planned for 2022 and future years include addressing current and future water capacity needs with a significant water treatment plant enhancement and water conservation efforts, anticipating future traffic needs through E-470 and Sable Boulevard improvements, proactively addressing staffing shortages experienced through the "Great Resignation" by enhancing development opportunities and retention strategies as well as focusing on building a workplace environment that attracts the best talent and identifies the City as an employer of choice in the region.

## **AWARDS AND ACKNOWLEDGEMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Brighton for its annual comprehensive financial report for the year ended December 31, 2020. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

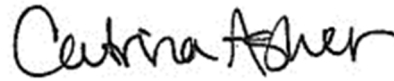
The preparation of this 2021 Annual Comprehensive Financial Report was made possible by the dedicated service of the entire Finance Department. Credit also must be given to the Mayor and

the City Council for their support to maintain the highest standards of professionalism and in the development of effective policies relating to the City's finances.

Respectfully submitted,

A handwritten signature in black ink that reads "Michael P. Martinez". The signature is fluid and cursive, with a large loop at the end of the last name.

Michael Martinez  
City Manager

A handwritten signature in black ink that reads "Catrina Asher". The signature is cursive, with the first name "Catrina" being more prominent than the last name "Asher".

Catrina Asher, CPA, CPFO  
Finance Director



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Brighton  
Colorado**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2020

*Christopher P. Morill*

Executive Director/CEO

# CITY LEADERSHIP

In office or position at the time of issuance of this report

## CITY COUNCIL

The Brighton City Council is made up of nine council members. The mayor is elected at-large every four years. The city is divided into four wards, with each ward having two representatives on council. Their terms are for four years and they are staggered. In other words, every two years one representative from each ward is up for election.

At the time of issuance of this report, one Ward 1 City Council position was vacant.



Greg Mills  
Mayor  
Term Exp. 2026



Adam Cushing  
Mayor Pro Tem  
Ward 4  
Term Exp. 2024



Matt Johnston  
Ward 1  
Term Exp. 2026



Mary Ellen Pollack  
Ward 2  
Term Exp. 2024



Ann Taddeo  
Ward 2  
Term Exp. 2026



Clint Blackhurst  
Ward 3  
Term Exp. 2024



Jan Pawlowski  
Ward 3  
Term Exp. 2026



Peter Padilla  
Ward 4  
Term Exp. 2026

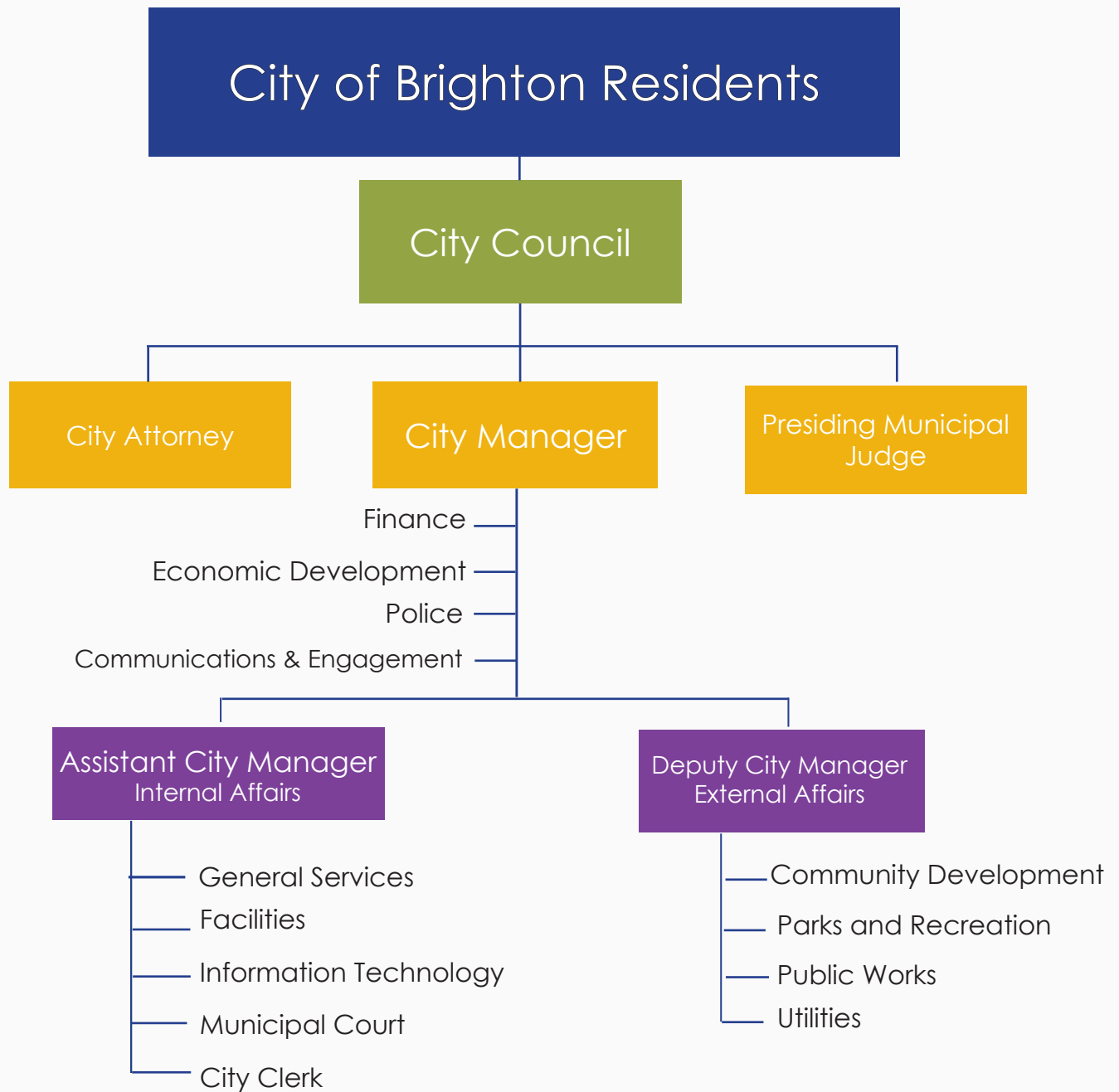
## **ADMINISTRATIVE**

The City of Brighton operates under the Council-Manager form of government, through a Home Rule Charter. The City Manager, who is appointed by City Council, serves as the Chief Executive and Administrative Officer for the City and is responsible for the proper administration of all affairs of the City. In addition, the City Manager prepares recommendations for Council consideration and implements the policy direction approved by the City Council. City personnel, including the Deputy and Assistant City Managers, Chief of Police, and Department Directors report to the City Manager.

The City Attorney and Municipal Judge are appointed by and report to City Council.

|                                             |                        |
|---------------------------------------------|------------------------|
| City Manager .....                          | Michael Martinez       |
| Deputy City Manager.....                    | Marv Falconburg        |
| Assistant City Manager.....                 | Karen Borkowski-Surine |
| City Attorney .....                         | Alicia Calderón        |
| Presiding Municipal Judge .....             | Michelle Kline         |
|                                             |                        |
| Chief of Police .....                       | Paul Southard          |
| City Clerk .....                            | Natalie Hoel           |
| Director, Communications & Engagement ..... | Kristen Chernosky      |
| Director, Community Development .....       | Holly Prather          |
| Director, Economic Development .....        | Patrick Giron          |
| Director, Facilities .....                  | Patrick Rome           |
| Director, Finance .....                     | Catrina Asher          |
| Director, Human Resources .....             | Vacant                 |
| Director, Information Technology .....      | David Guo              |
| Director, Parks & Recreation .....          | Travis Haines          |
| Director, Public Works .....                | Michael Woodruff       |
| Director, Utilities (Interim) .....         | Marc Johns             |

# Organizational Chart





*This page intentionally left blank*



# FINANCIAL SECTION



To the City Council  
City of Brighton, Colorado

## Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Brighton, Colorado (the "City"), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Brighton, Colorado, as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements, including omissions, are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Other Matters**

### *Required Supplementary Information*

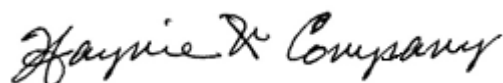
Accounting principles generally accepted in the United States of America require that the management's discussion and pension schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, component unit financial statements and schedules, statistical section and Local Highway Finance Report are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements schedules, component unit financial statements and schedules, and the Local Highway Finance Report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules, and component unit financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.



Littleton, Colorado  
June 15, 2022

*This page intentionally left blank*



# **MANAGEMENT'S DISCUSSION AND ANALYSIS**



**CITY OF BRIGHTON, COLORADO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

As management of the City of Brighton (the City), we offer the readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the year ended December 31, 2021. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal at the front of this report, and the City's financial statements, which follow this section.

**FINANCIAL HIGHLIGHTS**

- The City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the end of 2021 by \$433.9 million (net position). Of this amount, \$79.4 million is unrestricted in the governmental activities and may be used to meet the City's ongoing obligations.
- Citywide net position increased \$18.9 million (4.5%) in 2021. The governmental net position increased by \$15.0 million (6.9%) and the business-type net position increased by \$3.9 million (1.9%).
- The General Fund, the City's primary operating fund, ended 2021 with a \$50.4 million fund balance. This represents an increase of 18.1%, or \$7.7 million compared to the prior year. Approximately 70.7% of this amount (\$35.6 million) is available for spending at the government's discretion (assigned and unassigned fund balances).
- The City's governmental activities show revenues of \$76.1 million, a decrease of \$13.5 million (15.1%) over the prior year. Primary revenue sources are sales, use and other taxes of \$47.0 million (a \$4.0 million increase over 2020), charges for services \$9.5 million (a \$1.0 million decrease over 2020), and operating and capital grants of \$11.9 million (a \$18.2 million decrease over 2020).
- Citywide governmental activities expenses were \$61.1 million, an increase of \$3.5 million in comparison with 2020.
- Capital Assets citywide increased by \$3.4 million (1.1%) over the previous year for an ending balance of \$312.1 million.
- Citywide debt balances, include unamortized premiums, decreased by \$2.9 million. Debt payments were made according to established debt services schedules leaving a citywide outstanding balance of \$49.7 million.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of the following three components: 1) Government-wide Financial Statements, 2) Fund Financial Statements, and 3) Notes to the Basic Financial Statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

**CITY OF BRIGHTON, COLORADO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

Government-wide Financial Statements

The government-wide statements are designed to provide readers with a broad overview of the City's finances using the accrual basis of accounting, the basis of accounting used by most private-sector businesses.

The statement of net position presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Over time, increases and decreases in net position may provide an indication of whether the City's financial position is improving or deteriorating.

The statement of activities presents information reflecting how the City's net position has changed during the fiscal year that just ended. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused compensated leave).

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, cemetery, parks and recreation, and community development. The business-type activities of the City include water, waste water and storm drainage.

The government-wide financial statements are on pages 28 and 29 of this report.

The government-wide financial statements include not only the City of Brighton itself, known as the primary government, but also three separate legal entities referred to as component units. These include the Brighton Urban Renewal Authority (BURA), the Brighton Cultural Arts Commission (BCAC), and the Brighton Economic Development Corporation (BEDC). These organizations receive a significant portion of their funding from the City of Brighton, and/or the City exerts influence over these organizations through positions on their governing boards. Financial information for these component units is reported separately from the financial information for the primary government itself, and combining statements for the component units are on pages 102 and 103 of this report.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories, governmental funds and proprietary funds.



**CITY OF BRIGHTON, COLORADO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2021**

Governmental Funds

Governmental funds are used to report those same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statements, the governmental fund financial statements are prepared on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available, and expenditures are recognized when the related fund liability is incurred, with the exception of long-term debt and similar long-term items which are recorded when due. Therefore, the focus of the governmental fund financial statements is on both: 1) near-term inflows and outflows of spendable resources and, 2) the balance of spendable resources available at year end.

Since the focus of the governmental funds is on near-term resources, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. To facilitate this comparison, a reconciliation of the statement of revenues, expenditures, and changes in fund balances of governmental funds to the statement of activities is provided on page 33.

Information is presented separately in the balance sheet-governmental funds and in the statement of revenues, expenditures and changes in fund balances-governmental funds for the General Fund, Capital Improvement Fund, and Parks and Recreation Capital Fund. These three funds are considered to be major funds. Data from the other governmental funds is combined into a single, aggregated presentation. These seven non-major funds are: Landscaping, Lottery, Cemetery, Highway, Lodging Tax, Impact Fees, and Cemetery Perpetual Care.

The City adopts an annual appropriated budget for all of its governmental funds. A budgetary comparison schedule has been provided for all the governmental funds to demonstrate compliance with the budget.

The basic governmental funds financial statements start on page 30 of this report.

Proprietary Funds

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprises funds to account for its water, waste water, and storm drainage operations. An internal service fund is an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for self-funded medical benefits and fleet services. Because this service predominantly benefits governmental rather than business-type functions, this fund has been included within governmental activities in the government-wide financial statements. The proprietary fund financial statements are prepared on the accrual basis of accounting.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The Water, Waste Water and Storm Drainage funds are

**CITY OF BRIGHTON, COLORADO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

considered to be major funds and, therefore, are presented separately within the proprietary funds statement of net position, proprietary funds statement of revenues, expenses and changes in fund net position, and proprietary funds statement of cash flows financial statements.

The City adopts an annual appropriated budget for all of its proprietary funds. A budgetary comparison schedule has been provided for each proprietary fund to demonstrate compliance with this budget.

The basic proprietary funds financial statements start on page 34 of this report.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements start on page 37 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information. The combining statements referred to earlier in connection with non-major governmental funds and proprietary funds are presented immediately following the basic financial statements. Combining statements and budgetary schedules can be found on pages 78-103 of this report. The Local Highway Finance Report can be found on pages 124-125 of this report.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Statement of Net Position

The City of Brighton's assets exceed liabilities and deferred inflows of resources by \$433.9 million at the close of the most recent fiscal year.

The City of Brighton uses its capital assets to provide services to the citizens. At the end of 2021, the investment in capital assets of \$312.1 million (land, buildings, improvements, equipment, etc.), net of debt used to acquire those assets of \$50.2 million, amounts to \$261.9 million, or 60.6% of the City's total net position of \$433.9 million. During the current fiscal year, the City's net position increased by \$18.9 million. In the governmental activities, revenues exceeded expenses by 124.6% and in the business-type activities, revenues exceeded expenses by 112.4%. Table 1 reflects the condensed *statement of net position*.

Governmental Activities Analysis

Governmental activities increased the City's net position by \$15.0 million, accounting for 79.5% of the City's \$18.9 million overall increase in net position. The following factors contributed to this increase (see Table 2):

**CITY OF BRIGHTON, COLORADO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

- Grants and Capital Contributions decreased \$18.2 million primarily due to federal CARES Act funding receipts in 2020.
- Oil and gas revenue increased \$4.9 million related to an increase in royalty payments.

Business-Type Activities Analysis

Business-Type activities increased the City's net position by \$3.9 million, accounting for 20.5% of the City's \$18.9 million increase in net position. Below is information regarding business-type activities (see Table 2):

- Grants and Capital Contributions for business-type activities decreased \$10.7 million due to a decrease in developer contributed capital.
- Charges for Services for business-type activities increased \$2.6 million. This increase was primarily in the Water and Waste Water funds and was due an increase in the number utility service accounts.
- Water expenses decreased 1.7% (\$0.4 million), primarily related to an decrease in capital spending.
- Waste Water expenses increased 2.3% (\$0.2 million), related to an increase in the cost of purchased services, \$0.2 million.
- Storm Drainage expenses decreased 9.6% (\$0.2 million), related to a decrease in developer reimbursements.

Table 1  
Net Position  
As of December 31,

|                                  | Governmental Activities |                | Business-type Activities |                | Total          |                |
|----------------------------------|-------------------------|----------------|--------------------------|----------------|----------------|----------------|
|                                  | 2021                    | 2020           | 2021                     | 2020           | 2021           | 2020           |
| Current and Other Assets         | \$136,431,151           | \$ 106,739,989 | \$ 62,169,032            | \$ 69,339,419  | \$ 198,600,183 | \$ 176,079,408 |
| Capital Assets                   | 142,578,801             | 150,214,453    | 169,563,173              | 158,493,518    | 312,141,974    | 308,707,971    |
| Total Assets                     | 279,009,952             | 256,954,442    | 231,732,205              | 227,832,937    | 510,742,157    | 484,787,379    |
| Deferred Outflow of Resources    | 2,929,706               | 2,883,735      | -                        | -              | 2,929,706      | 2,883,735      |
| Long-term Liabilities            | 28,268,730              | 30,236,663     | 23,614,956               | 24,982,117     | 51,883,686     | 55,218,780     |
| Other Liabilities                | 14,451,083              | 7,057,794      | 4,031,144                | 4,321,634      | 18,482,227     | 11,379,428     |
| Total Liabilities                | 42,719,813              | 37,294,457     | 27,646,100               | 29,303,751     | 70,365,913     | 66,598,208     |
| Deferred Inflows of Resources    | 7,719,550               | 6,038,775      | -                        | -              | 7,719,550      | 6,038,775      |
| Net Position:                    |                         |                |                          |                |                |                |
| Net Investment in capital assets | 115,982,638             | 122,194,477    | 145,885,790              | 133,669,301    | 261,868,428    | 255,863,778    |
| Restricted                       | 36,139,121              | 17,758,452     | -                        | -              | 36,139,121     | 17,758,452     |
| Unrestricted                     | 79,378,536              | 76,552,016     | 56,504,316               | 64,859,885     | 135,882,852    | 141,411,901    |
| Total Net Position               | \$ 231,500,295          | \$ 216,504,945 | \$ 202,390,106           | \$ 198,529,186 | \$ 433,890,401 | \$ 415,034,131 |

**CITY OF BRIGHTON, COLORADO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

Table 2  
Changes in Net Position  
For the Years Ended December 31,

|                                    | Governmental Activities |                | Business-type Activities |                | Total          |                |
|------------------------------------|-------------------------|----------------|--------------------------|----------------|----------------|----------------|
|                                    | 2021                    | 2020           | 2021                     | 2020           | 2021           | 2020           |
| <b>Revenues</b>                    |                         |                |                          |                |                |                |
| Program Revenues                   |                         |                |                          |                |                |                |
| Charges for Services               | \$ 9,522,465            | \$ 10,474,807  | \$ 22,445,583            | \$ 19,811,831  | \$ 31,968,048  | \$ 30,286,638  |
| Operating Grants and Contributions | 5,480,231               | 7,738,474      | 90,118                   | 129,282        | 5,570,349      | 7,867,756      |
| Capital Grants and Contributions   | 6,421,723               | 22,400,185     | 12,491,575               | 23,227,221     | 18,913,298     | 45,627,406     |
| General Revenues                   |                         |                |                          |                |                |                |
| Sales, Use and Other Taxes         | 43,234,351              | 39,342,764     | -                        | -              | 43,234,351     | 39,342,764     |
| Property Taxes                     | 3,790,257               | 3,608,139      | -                        | -              | 3,790,257      | 3,608,139      |
| Investment Earnings (Loss)         | (462,872)               | 2,114,399      | (272,321)                | 1,825,524      | (735,193)      | 3,939,923      |
| Sales of Capital Assets            | -                       | 84,449         | -                        | (8,949)        | -              | 75,500         |
| Miscellaneous                      | 8,087,466               | 3,868,674      | 269,645                  | 318,942        | 8,357,111      | 4,187,616      |
| Total Revenues                     | 76,073,621              | 89,631,891     | 35,024,600               | 45,303,851     | 111,098,221    | 134,935,742    |
| <b>Expenses</b>                    |                         |                |                          |                |                |                |
| General Government                 | 16,123,163              | 18,528,907     | -                        | -              | 16,123,163     | 18,528,907     |
| Public Safety                      | 15,100,593              | 14,509,053     | -                        | -              | 15,100,593     | 14,509,053     |
| Streets & Fleet                    | 15,720,041              | 9,481,814      | -                        | -              | 15,720,041     | 9,481,814      |
| Parks and Recreation               | 10,526,903              | 10,096,017     | -                        | -              | 10,526,903     | 10,096,017     |
| Cemetery                           | 784,667                 | 553,741        | -                        | -              | 784,667        | 553,741        |
| Community Development              | 2,177,201               | 2,483,238      | -                        | -              | 2,177,201      | 2,483,238      |
| Interest on Long-term Debt         | 645,703                 | 1,895,269      | -                        | -              | 645,703        | 1,895,269      |
| Water Operations                   | -                       | -              | 20,940,203               | 21,293,337     | 20,940,203     | 21,293,337     |
| Waste Water Operations             | -                       | -              | 8,199,671                | 8,016,836      | 8,199,671      | 8,016,836      |
| Storm Drainage Operations          | -                       | -              | 2,023,806                | 2,239,392      | 2,023,806      | 2,239,392      |
| Total Expenses                     | 61,078,271              | 57,548,039     | 31,163,680               | 31,549,565     | 92,241,951     | 89,097,604     |
| Increase in Net Position           |                         |                |                          |                |                |                |
| Before Transfers                   | 14,995,350              | 32,083,852     | 3,860,920                | 13,754,286     | 18,856,270     | 45,838,138     |
| Transfers                          | -                       | -              | -                        | -              | -              | -              |
| Net Position--January 1            | 216,504,945             | 184,421,093    | 198,529,186              | 184,774,900    | 415,034,131    | 369,195,993    |
| Net Position--December 31          | \$ 231,500,295          | \$ 216,504,945 | \$ 202,390,106           | \$ 198,529,186 | \$ 433,890,401 | \$ 415,034,131 |

## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted previously, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

**CITY OF BRIGHTON, COLORADO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2021**

At December 31, 2021, the total Governmental fund balances were \$112.3 million, an increase of 23.3%, or \$22.5 million compared to the prior year. Fund Balances are categorized as follows: non-spendable fund balances \$0.1 million, restricted fund balances \$22.8 million, committed fund balances \$29.6 million, assigned fund balances \$24.1 million, and unassigned fund balances \$35.6 million.

The General Fund is the main operating fund of the City. At December 31, 2021, the total fund balance was \$50.4 million, which represents an increase of 18.1%, or \$7.7 million compared to the prior year. Tax revenues of \$35.0 million make up 74.8% of the total General Fund revenue and increased \$2.8 million (8.7%) over the prior year. General Fund expenditures decreased \$2.9 million (7.0%), primarily due to an increase in grant expenditures related to federal CARES Act funding in 2020.

The Capital Improvement Fund revenues increased \$7.9 million (77.3%) over 2020, due to an increase in oil and gas royalties and a one time loan repayment. Capital project expenditures decreased \$2.9 million from 2020 due to street repair and maintenance (\$1.9 million) costs that were higher in 2020. Fund balance in the Capital Improvement Fund increased \$11.6 million primarily related to the increase in oil and gas royalties and loan repayment.

The Parks and Recreation Capital fund balance increase \$3.4 million primarily related to lower than anticipated spending on land acquisition. Parks revenue decreased \$1.3 million (17.5%) from 2020, due to a decrease in grant revenues. Expenditures decreased \$1.4 million (34.2%) due to a decrease in project spending.

#### Proprietary Funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements.

The net position of the enterprise funds increased \$3.9 million from 2020 and ended the year with a combined net position of \$202.4 million. The combined unrestricted net position is \$56.5 million at year-end, which includes collections of plant investment fees for future appropriation of capital outlay due to growth requirements of the system.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

General Fund revenues totaled \$46.9 million, a decrease of \$3.6 million from 2020. This represents a positive variance from budget of \$4.4 million. The revenue variance was primarily due higher than anticipated sales tax revenues.

General Fund expenditures totaled \$39.2 million, a decrease of \$2.9 million from 2020. The variance between actual expenditures and the final budget amounted to approximately \$1.4 million in unspent appropriations. Personnel costs were less than originally budgeted due to continued cost savings measures implemented at during the pandemic.

**CITY OF BRIGHTON, COLORADO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

**CAPITAL ASSET AND DEBT ADMINISTRATION**

Capital Assets

Capital assets for the governmental and business-type activities amount to \$312.1 million (net of accumulated depreciation) at December 31, 2021. This was an increase of \$3.4 million from 2020. This investment in capital assets includes land, water rights, buildings and improvements, machinery, equipment, water, wastewater and storm drainage infrastructure as well as street system infrastructure (see Table 3). The City has a five-year *Capital Improvement Plan* that is updated each year in order to assist the City in long-term planning and budgeting for capital assets.

Additional detailed information on the City's Capital Assets can be found in footnote 4, starting on page 53 of this report.

Table 3  
Capital Assets (net of depreciation)  
As of December 31,

|                                   | Governmental Activities |                       | Business-type Activities |                       | Total Primary Government |                       |
|-----------------------------------|-------------------------|-----------------------|--------------------------|-----------------------|--------------------------|-----------------------|
|                                   | 2021                    | 2020                  | 2021                     | 2020                  | 2021                     | 2020                  |
| Land                              | \$ 28,531,446           | \$ 28,531,446         | \$ 9,513,128             | \$ 9,513,128          | \$ 38,044,574            | \$ 38,044,574         |
| Water Rights                      | 2,036,050               | 2,036,050             | 24,992,309               | 24,992,309            | 27,028,359               | 27,028,359            |
| Construction in Progress          | 3,999,707               | 7,336,066             | 13,013,200               | 8,556,130             | 17,012,907               | 15,892,196            |
| Buildings and Improvements        | 31,945,601              | 35,311,981            | 12,499,174               | 12,600,817            | 44,444,775               | 47,912,798            |
| Infrastructure                    | 59,015,670              | 61,164,144            | 106,796,022              | 99,410,677            | 165,811,692              | 160,574,821           |
| Improvements Other Than Buildings | 10,498,293              | 8,186,846             | -                        | -                     | 10,498,293               | 8,186,846             |
| Other Assets                      | 315,309                 | 320,387               | 3,901                    | 5,937                 | 319,210                  | 326,324               |
| Machinery and Equipment           | 6,236,726               | 7,327,533             | 2,745,439                | 3,414,520             | 8,982,165                | 10,742,053            |
| Total Capital Assets              | <u>\$ 142,578,802</u>   | <u>\$ 150,214,453</u> | <u>\$ 169,563,173</u>    | <u>\$ 158,493,518</u> | <u>\$ 312,141,975</u>    | <u>\$ 308,707,971</u> |

Long-term Debt

As of December 31, 2021, the City had total borrowing obligations outstanding of \$49.7 million, including bonded debt and certificates of participation. This represents a decrease of \$2.9 million compared to the prior year. Of this amount, \$22.6 million represents bonds secured by specified revenue sources (i.e. revenue bonds) for water and waste water projects. Another \$26.4 million represents borrowing secured through various City facilities through a structure lease agreement (certificates of participation).

Additional detail information on the City's long-term obligations can be found in Footnote 6, starting on page 56 of this report. A summary of those obligations is provided in the following table.

**CITY OF BRIGHTON, COLORADO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

Table 4  
Outstanding Debt  
As of December 31,

|                                    | Governmental<br>Activities |                     | Business-type<br>Activities |                     | Total Primary<br>Government |                     |
|------------------------------------|----------------------------|---------------------|-----------------------------|---------------------|-----------------------------|---------------------|
|                                    | 2021                       | 2020                | 2021                        | 2020                | 2021                        | 2020                |
| Bonded Debt                        |                            |                     |                             |                     |                             |                     |
| 2016 Revenue Bonds                 | \$ -                       | \$ -                | \$21,610,000                | \$22,805,000        | \$21,610,000                | \$22,805,000        |
| Bond Premium                       | -                          | -                   | 948,359                     | 1,008,572           | 948,359                     | 1,008,572           |
| Certificates of Participation      |                            |                     |                             |                     |                             |                     |
| 2016 Certificates of Participation | 4,206,953                  | 4,596,253           | 842,951                     | 884,471             | 5,049,904                   | 5,480,724           |
| 2020 Certificates of Participation | 18,465,000                 | 19,195,000          | -                           | -                   | 18,465,000                  | 19,195,000          |
| 2020 COP Premium                   | 2,881,799                  | 3,102,712           | -                           | -                   | 2,881,799                   | 3,102,712           |
| 2017 Capital Lease                 | 717,798                    | 947,286             | -                           | -                   | 717,798                     | 947,286             |
| Total Borrowing Obligations        | <u>\$26,271,550</u>        | <u>\$27,841,251</u> | <u>\$23,401,310</u>         | <u>\$24,698,043</u> | <u>\$49,672,860</u>         | <u>\$52,539,294</u> |

## REQUESTS FOR INFORMATION

The City's financial statements are designed to provide users with a general overview of the City's finances and to demonstrate the City's accountability. Questions concerning any of the information presented in this report or requesting additional information should be addressed to the City's Finance Department at 500 South 4th Avenue, Brighton, Colorado 80601 or by telephone at 303-655-2000.

## BASIC FINANCIAL STATEMENTS





**CITY OF BRIGHTON, COLORADO**  
**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2021**

|                                                               | PRIMARY GOVERNMENT |                |                | COMPONENT    |
|---------------------------------------------------------------|--------------------|----------------|----------------|--------------|
|                                                               | GOVERNMENTAL       | BUSINESS-TYPE  | TOTAL          | UNITS        |
|                                                               | ACTIVITIES         | ACTIVITIES     |                |              |
| <b>ASSETS</b>                                                 |                    |                |                |              |
| Cash and Investments                                          | \$ 121,759,817     | \$ 55,303,783  | \$ 177,063,600 | \$ 3,993,586 |
| Restricted Cash and Investments                               | -                  | -              | -              | 1,983,238    |
| Accounts Receivable                                           | 2,199,641          | 2,210,942      | 4,410,583      | 174,782      |
| Taxes Receivable                                              | 8,708,885          | -              | 8,708,885      | 5,038,590    |
| Grants Receivable                                             | 91,942             | -              | 91,942         | -            |
| Interfund Receivable                                          | 1,696,000          | -              | 1,696,000      | -            |
| Inventories                                                   | 27,857             | 105,864        | 133,721        | -            |
| Prepays                                                       | 106,754            | 4,548,443      | 4,655,197      | 990          |
| Net Pension Asset                                             | 1,840,255          | -              | 1,840,255      | -            |
| Land Held for Sale                                            | -                  | -              | -              | 1,625,000    |
| Capital Assets, Not Being Depreciated                         | 34,567,204         | 47,518,637     | 82,085,841     | -            |
| Capital Assets, Net of<br>Accumulated Depreciation            | 108,011,597        | 122,044,536    | 230,056,133    | 3,188,129    |
| Total Assets                                                  | 279,009,952        | 231,732,205    | 510,742,157    | 16,004,315   |
| <b>DEFERRED OUTFLOW OF RESOURCES</b>                          |                    |                |                |              |
| Deferred Charge on Refunding<br>Items Related to Pension Plan | -                  | -              | -              | 136,743      |
|                                                               | 2,929,706          | -              | 2,929,706      | -            |
|                                                               | 2,929,706          | -              | 2,929,706      | 136,743      |
| <b>LIABILITIES</b>                                            |                    |                |                |              |
| Accounts Payable                                              | 2,620,265          | 2,549,145      | 5,169,410      | 44,819       |
| Sales Tax Rebate Payable                                      | -                  | -              | -              | 1,552,651    |
| Retainage Payable                                             | 324,613            | 276,073        | 600,686        | -            |
| Accrued Wages Payable                                         | 817,394            | 107,180        | 924,574        | 3,222        |
| Accrued Interest Payable                                      | 94,497             | 74,761         | 169,258        | 16,627       |
| Accrued Liabilities                                           | 585,514            | -              | 585,514        | 188,418      |
| Unearned Revenue                                              | 5,253,408          | -              | 5,253,408      | -            |
| Deposits and Escrows                                          | 4,755,392          | 1,023,985      | 5,779,377      | 807,365      |
| Noncurrent Liabilities                                        |                    |                |                |              |
| Debt Due Within One Year                                      | 3,415,590          | 1,507,211      | 4,922,801      | 891,257      |
| Debt Due In More Than One Year                                | 24,853,140         | 22,107,745     | 46,960,885     | 4,902,144    |
| Total Liabilities                                             | 42,719,813         | 27,646,100     | 70,365,913     | 8,406,503    |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                          |                    |                |                |              |
| Deferred Revenue--Property Taxes                              | 4,244,657          | -              | 4,244,657      | 5,038,590    |
| Items Related to Pension Plan                                 | 1,952,880          | -              | 1,952,880      | -            |
| Unearned Revenue-Land Lease                                   | 1,522,013          | -              | 1,522,013      | -            |
| Total Deferred Inflows of Resources                           | 7,719,550          | -              | 7,719,550      | 5,038,590    |
| <b>NET POSITION</b>                                           |                    |                |                |              |
| Net Investment in Capital Assets                              | 115,982,638        | 145,885,790    | 261,868,428    | 3,158,244    |
| Restricted For                                                |                    |                |                |              |
| Emergencies - TABOR                                           | 1,524,364          | -              | 1,524,364      | -            |
| Debt                                                          | -                  | -              | -              | 991,329      |
| Capital Outlay                                                | 19,351,246         | -              | 19,351,246     | -            |
| Other Purposes                                                | 15,263,511         | -              | 15,263,511     | 991,908      |
| Unrestricted                                                  | 79,378,536         | 56,504,316     | 135,882,852    | (2,445,516)  |
| Total Net Position                                            | \$ 231,500,295     | \$ 202,390,106 | \$ 433,890,401 | \$ 2,695,965 |

The notes to the financial statements are an integral part of this statement.

**CITY OF BRIGHTON, COLORADO**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

| FUNCTIONS/PROGRAMS                | PROGRAM REVENUES |                         |                                          |                                        | NET (EXPENSE) REVENUE AND CHANGE IN NET POSITION |                             |                |                    |
|-----------------------------------|------------------|-------------------------|------------------------------------------|----------------------------------------|--------------------------------------------------|-----------------------------|----------------|--------------------|
|                                   | EXPENSES         | CHARGES<br>FOR SERVICES | OPERATING<br>GRANTS AND<br>CONTRIBUTIONS | CAPITAL GRANTS<br>AND<br>CONTRIBUTIONS | PRIMARY GOVERNMENT                               |                             |                |                    |
|                                   |                  |                         |                                          |                                        | GOVERNMENTAL<br>ACTIVITIES                       | BUSINESS-TYPE<br>ACTIVITIES | TOTAL          | COMPONENT<br>UNITS |
| <b>PRIMARY GOVERNMENT</b>         |                  |                         |                                          |                                        |                                                  |                             |                |                    |
| <b>Governmental Activities</b>    |                  |                         |                                          |                                        |                                                  |                             |                |                    |
| General Government                | \$ 16,123,163    | \$ 4,942,172            | \$ 2,357,813                             | \$ -                                   | \$ (8,823,178)                                   | \$ -                        | \$ (8,823,178) | \$ -               |
| Public Safety                     | 15,100,593       | 393,639                 | 984,585                                  | -                                      | (13,722,369)                                     | -                           | (13,722,369)   | -                  |
| Streets & Fleet                   | 15,720,041       | 633,637                 | 1,643,752                                | 3,716,547                              | (9,726,105)                                      | -                           | (9,726,105)    | -                  |
| Parks and Recreation              | 10,526,903       | 1,091,893               | 482,121                                  | 2,705,176                              | (6,247,713)                                      | -                           | (6,247,713)    | -                  |
| Cemetery                          | 784,667          | 443,480                 | -                                        | -                                      | (341,187)                                        | -                           | (341,187)      | -                  |
| Community Development             | 2,177,201        | 2,017,644               | 11,960                                   | -                                      | (147,597)                                        | -                           | (147,597)      | -                  |
| Interest on Long-Term Debt        | 645,703          | -                       | -                                        | -                                      | (645,703)                                        | -                           | (645,703)      | -                  |
| Total Governmental Activities     | 61,078,271       | 9,522,465               | 5,480,231                                | 6,421,723                              | (39,653,852)                                     | -                           | (39,653,852)   | -                  |
| <b>Business-Type Activities</b>   |                  |                         |                                          |                                        |                                                  |                             |                |                    |
| Water                             | 20,940,203       | 13,542,870              | 90,118                                   | 9,414,925                              | -                                                | 2,107,710                   | 2,107,710      | -                  |
| Waste Water                       | 8,199,671        | 7,974,846               | -                                        | 1,189,913                              | -                                                | 965,088                     | 965,088        | -                  |
| Storm Drainage                    | 2,066,498        | 927,867                 | -                                        | 1,886,737                              | -                                                | 748,106                     | 748,106        | -                  |
| Total Business-Type Activities    | 31,206,372       | 22,445,583              | 90,118                                   | 12,491,575                             | -                                                | 3,820,904                   | 3,820,904      | -                  |
| Total Primary Government          | 92,284,643       | 31,968,048              | 5,570,349                                | 18,913,298                             | (39,653,852)                                     | 3,820,904                   | (35,832,948)   | -                  |
| <b>COMPONENT UNITS</b>            |                  |                         |                                          |                                        |                                                  |                             |                |                    |
| Brighton Urban Renewal Authority  | 4,860,917        | 66,675                  | -                                        | -                                      | -                                                | -                           | -              | (4,794,242)        |
| Brighton Cultural Arts Commission | 31,512           | 120                     | 226,805                                  | -                                      | -                                                | -                           | -              | 195,413            |
| Brighton Economic Dev. Corp.      | 134,075          | 34,500                  | 127,692                                  | -                                      | -                                                | -                           | -              | 28,117             |
| Total Component Units             | \$ 5,026,504     | \$ 101,295              | \$ 354,497                               | \$ -                                   | -                                                | -                           | -              | (4,570,712)        |
| <b>GENERAL REVENUES</b>           |                  |                         |                                          |                                        |                                                  |                             |                |                    |
| Taxes                             |                  |                         |                                          |                                        | 47,024,608                                       | -                           | 47,024,608     | 6,242,592          |
| Investment Earnings (Loss)        |                  |                         |                                          |                                        | (462,872)                                        | (229,629)                   | (692,501)      | (8,299)            |
| Miscellaneous                     |                  |                         |                                          |                                        | 8,087,466                                        | 269,645                     | 8,357,111      | 2,500              |
| Total General Revenues            |                  |                         |                                          |                                        | 54,649,202                                       | 40,016                      | 54,689,218     | 6,236,793          |
| Change in Net Position            |                  |                         |                                          |                                        | 14,995,350                                       | 3,860,920                   | 18,856,270     | 1,666,081          |
| Net Position--January 1           |                  |                         |                                          |                                        | 216,504,945                                      | 198,529,186                 | 415,034,131    | 1,029,884          |
| Net Position--December 31         |                  |                         |                                          |                                        | \$ 231,500,295                                   | \$ 202,390,106              | \$ 433,890,401 | \$ 2,695,965       |

The notes to the financial statements are an integral part of this statement.

**CITY OF BRIGHTON, COLORADO**  
**GOVERNMENTAL FUNDS**  
**BALANCE SHEET**  
**DECEMBER 31, 2021**

|                                                                        | <b>GENERAL FUND</b>  | <b>CAPITAL<br/>IMPROVEMENT<br/>FUND</b> | <b>PARKS AND<br/>RECREATION<br/>CAPITAL FUND</b> | <b>TOTAL<br/>NONMAJOR<br/>FUNDS</b> | <b>TOTAL<br/>GOVERNMENTAL<br/>FUNDS</b> |
|------------------------------------------------------------------------|----------------------|-----------------------------------------|--------------------------------------------------|-------------------------------------|-----------------------------------------|
| <b>ASSETS</b>                                                          |                      |                                         |                                                  |                                     |                                         |
| Cash and Investments                                                   | \$ 48,638,342        | \$ 35,152,759                           | \$ 18,723,588                                    | \$ 15,218,202                       | \$ 117,732,891                          |
| Accounts Receivable                                                    | 939,163              | 1,005,685                               | 41,419                                           | 108,597                             | 2,094,864                               |
| Taxes Receivable                                                       | 6,856,023            | 914,895                                 | 913,464                                          | 24,503                              | 8,708,885                               |
| Grants Receivable                                                      | 72,994               | 18,948                                  | -                                                | -                                   | 91,942                                  |
| Interfund Receivables                                                  | 1,696,000            | -                                       | -                                                | -                                   | 1,696,000                               |
| Prepays                                                                | 106,164              | -                                       | -                                                | -                                   | 106,164                                 |
| Total Assets                                                           | <u>\$ 58,308,686</u> | <u>\$ 37,092,287</u>                    | <u>\$ 19,678,471</u>                             | <u>\$ 15,351,302</u>                | <u>\$ 130,430,746</u>                   |
| <b>LIABILITIES</b>                                                     |                      |                                         |                                                  |                                     |                                         |
| Accounts Payable                                                       | \$ 550,784           | \$ 1,503,062                            | \$ 235,336                                       | \$ 200,067                          | \$ 2,489,249                            |
| Retainage Payable                                                      | -                    | 317,045                                 | 7,568                                            | -                                   | 324,613                                 |
| Accrued Wages Payable                                                  | 805,786              | -                                       | -                                                | 5,624                               | 811,410                                 |
| Accrued Liabilities                                                    | 262,514              | -                                       | -                                                | -                                   | 262,514                                 |
| Deposits and Escrows                                                   | 2,038,228            | 997,514                                 | 3,329                                            | 1,716,321                           | 4,755,392                               |
| Unearned Revenues                                                      | 12,166               | 5,241,242                               | -                                                | -                                   | 5,253,408                               |
| Total Liabilities                                                      | <u>3,669,478</u>     | <u>8,058,863</u>                        | <u>246,233</u>                                   | <u>1,922,012</u>                    | <u>13,896,586</u>                       |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                                   |                      |                                         |                                                  |                                     |                                         |
| Unavailable Revenue-Property Taxes                                     | 4,244,657            | -                                       | -                                                | -                                   | 4,244,657                               |
| Total Deferred Inflows of Resources                                    | <u>4,244,657</u>     | <u>-</u>                                | <u>-</u>                                         | <u>-</u>                            | <u>4,244,657</u>                        |
| <b>FUND BALANCES</b>                                                   |                      |                                         |                                                  |                                     |                                         |
| Nonspendable                                                           | 106,164              | -                                       | -                                                | -                                   | 106,164                                 |
| Restricted                                                             | 1,672,051            | 351,542                                 | 19,432,238                                       | 1,375,818                           | 22,831,649                              |
| Committed                                                              | 12,966,806           | 4,586,083                               | -                                                | 12,053,472                          | 29,606,361                              |
| Assigned                                                               | -                    | 24,095,799                              | -                                                | -                                   | 24,095,799                              |
| Unassigned                                                             | 35,649,530           | -                                       | -                                                | -                                   | 35,649,530                              |
| Total Fund Balances                                                    | <u>50,394,551</u>    | <u>29,033,424</u>                       | <u>19,432,238</u>                                | <u>13,429,290</u>                   | <u>112,289,503</u>                      |
| Total Liabilities, Deferred Inflows of<br>Resources, and Fund Balances | <u>\$ 58,308,686</u> | <u>\$ 37,092,287</u>                    | <u>\$ 19,678,471</u>                             | <u>\$ 15,351,302</u>                | <u>\$ 130,430,746</u>                   |

The notes to the financial statements are an integral part of this statement.

**CITY OF BRIGHTON, COLORADO**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF NET POSITION**  
**DECEMBER 31, 2021**

Amounts reported for governmental activities in the statement of net position are different because:

|                                                                                                                                                                                                                                                 |                      |                              |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------|------------------------------|
| Total fund balances - governmental funds                                                                                                                                                                                                        |                      | \$ 112,289,503               |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.                                                                                                |                      |                              |
| Cost of capital assets                                                                                                                                                                                                                          | 279,112,770          |                              |
| Less: accumulated depreciation                                                                                                                                                                                                                  | <u>(136,533,969)</u> | 142,578,801                  |
| Long-term assets are not available to pay current year expenditures and, therefore, are deferred in the fund statements.                                                                                                                        |                      |                              |
| Net Pension Asset                                                                                                                                                                                                                               |                      | 1,840,255                    |
| Deferred inflows related to unearned revenues are applicable to future periods and, therefore, are not reported in the governmental funds.                                                                                                      |                      |                              |
| Unearned Revenue-Land Lease                                                                                                                                                                                                                     |                      | (1,522,013)                  |
| Deferred outflows and inflows of resources related to pension plans are applicable to future periods and, therefore, are not reported in the governmental funds.                                                                                |                      |                              |
| Items Related to Pension Plan-Outflow                                                                                                                                                                                                           |                      | 2,929,706                    |
| Items Related to Pension Plan-Inflow                                                                                                                                                                                                            |                      | (1,952,880)                  |
| Long-term liabilities, including bonds payable and capital leases, are not due in the current period and, therefore, are not reported as liabilities in the governmental funds.                                                                 |                      |                              |
| Long-term debt net of premium                                                                                                                                                                                                                   | (26,271,549)         |                              |
| Accrued interest on long-term debt                                                                                                                                                                                                              | <u>(94,497)</u>      | (26,366,046)                 |
| Accrued compensated absences are not due from current financial resources and, therefore, are not reported in the governmental funds.                                                                                                           |                      |                              |
|                                                                                                                                                                                                                                                 |                      | (1,981,243)                  |
| Internal service funds are used by management to charge the costs of benefit activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. |                      |                              |
|                                                                                                                                                                                                                                                 |                      | <u>3,684,212</u>             |
| Net position--governmental activities                                                                                                                                                                                                           |                      | <u><u>\$ 231,500,295</u></u> |

The notes to the financial statements are an integral part of this statement.

**CITY OF BRIGHTON, COLORADO**  
**GOVERNMENTAL FUNDS**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                                              | <b>GENERAL FUND</b>  | <b>CAPITAL<br/>IMPROVEMENT<br/>FUND</b> | <b>PARKS AND<br/>RECREATION<br/>CAPITAL FUND</b> | <b>TOTAL<br/>NONMAJOR<br/>FUNDS</b> | <b>TOTAL<br/>GOVERNMENTAL<br/>FUNDS</b> |
|--------------------------------------------------------------|----------------------|-----------------------------------------|--------------------------------------------------|-------------------------------------|-----------------------------------------|
| <b>REVENUES</b>                                              |                      |                                         |                                                  |                                     |                                         |
| Taxes                                                        | \$ 35,038,476        | \$ 6,869,806                            | \$ 4,754,935                                     | \$ 361,391                          | \$ 47,024,608                           |
| Licenses and Permits                                         | 1,443,698            | -                                       | -                                                | -                                   | 1,443,698                               |
| Grants and Intergovernmental                                 | 2,923,143            | 2,267,082                               | 1,182,363                                        | 482,121                             | 6,854,709                               |
| Charges for Services                                         | 6,340,660            | -                                       | -                                                | 1,424,311                           | 7,764,971                               |
| Fines and Forfeitures                                        | 313,796              | -                                       | -                                                | -                                   | 313,796                                 |
| Investment Earnings (Loss)                                   | (186,719)            | (130,558)                               | (71,582)                                         | (58,341)                            | (447,200)                               |
| Miscellaneous                                                | 978,170              | 9,338,001                               | 254,622                                          | 26,676                              | 10,597,469                              |
| Total Revenues                                               | <u>46,851,224</u>    | <u>18,344,331</u>                       | <u>6,120,338</u>                                 | <u>2,236,158</u>                    | <u>73,552,051</u>                       |
| <b>EXPENDITURES</b>                                          |                      |                                         |                                                  |                                     |                                         |
| Current                                                      |                      |                                         |                                                  |                                     |                                         |
| General Government                                           | 13,092,212           | 1,448,537                               | -                                                | 434,507                             | 14,975,256                              |
| Public Safety                                                | 13,992,311           | 651,031                                 | -                                                | -                                   | 14,643,342                              |
| Streets and Fleet                                            | 3,360,320            | 4,520,664                               | -                                                | 100,316                             | 7,981,300                               |
| Parks and Recreation                                         | 6,557,242            | 72,824                                  | 1,477,409                                        | 77,608                              | 8,185,083                               |
| Cemetery                                                     | -                    | -                                       | -                                                | 741,300                             | 741,300                                 |
| Community Development                                        | 2,199,621            | -                                       | -                                                | -                                   | 2,199,621                               |
| Debt Service                                                 |                      |                                         |                                                  |                                     |                                         |
| Principal                                                    | -                    | 768,797                                 | 579,990                                          | -                                   | 1,348,787                               |
| Interest and Fees                                            | -                    | 351,861                                 | 642,346                                          | -                                   | 994,207                                 |
| Total Expenditures                                           | <u>39,201,706</u>    | <u>7,813,714</u>                        | <u>2,699,745</u>                                 | <u>1,353,731</u>                    | <u>51,068,896</u>                       |
| Excess (Deficiency) of Revenues<br>Over (Under) Expenditures | <u>7,649,518</u>     | <u>10,530,617</u>                       | <u>3,420,593</u>                                 | <u>882,427</u>                      | <u>22,483,155</u>                       |
| <b>OTHER FINANCING SOURCES (USES)</b>                        |                      |                                         |                                                  |                                     |                                         |
| Transfers In                                                 | 256,000              | 1,046,138                               | -                                                | 201,000                             | 1,503,138                               |
| Transfers Out                                                | (200,000)            | -                                       | -                                                | (1,303,138)                         | (1,503,138)                             |
| Total Other Financing Sources (Uses)                         | <u>56,000</u>        | <u>1,046,138</u>                        | <u>-</u>                                         | <u>(1,102,138)</u>                  | <u>-</u>                                |
| Net Change in Fund Balances                                  | 7,705,518            | 11,576,755                              | 3,420,593                                        | (219,711)                           | 22,483,155                              |
| Fund Balances--January 1                                     | <u>42,689,033</u>    | <u>17,456,669</u>                       | <u>16,011,645</u>                                | <u>13,649,001</u>                   | <u>89,806,348</u>                       |
| Fund Balances--December 31                                   | <u>\$ 50,394,551</u> | <u>\$ 29,033,424</u>                    | <u>\$ 19,432,238</u>                             | <u>\$ 13,429,290</u>                | <u>\$ 112,289,503</u>                   |

The notes to the financial statements are an integral part of this statement.

**CITY OF BRIGHTON, COLORADO**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND**  
**BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

Amounts reported for governmental activities in the statement of activities are different because:

|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |                     |    |                   |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------|----|-------------------|
| Net change in fund balances--total governmental funds                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |                     | \$ | 22,483,155        |
| The internal service funds' activity is allocated to business type activities in the fund statements, however, is included in the governmental activities on the statement of activities.                                                                                                                                                                                                                                                                                                                                                                  |                     |    | 480,972           |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.                                                                                                                                                                                                                                                                                                                                          |                     |    |                   |
| Capital outlay--capitalized                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | (755,153)           |    |                   |
| Developer contributions                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | 5,047,245           |    |                   |
| Depreciation                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | <u>(11,927,744)</u> |    | (7,635,652)       |
| Current year pension contributions are included in deferred outflows of resources in the governmental funds and revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.                                                                                                                                                                                                                                                                                            |                     |    |                   |
| Current year pension contributions                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         | 586,301             |    |                   |
| Items related to pension plan                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | <u>(401,849)</u>    |    | 184,452           |
| The issuance of long-term debt provides current financial resources to governmental funds while the repayment of the principal consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Governmental funds report the effect of premiums, discounts, and similar items when the debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. |                     |    | (940,299)         |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.                                                                                                                                                                                                                                                                                                                                                                        |                     |    |                   |
| Change in compensated absences                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | 414,170             |    |                   |
| Change in accrued interest                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | <u>8,552</u>        |    | <u>422,722</u>    |
| Change in net position--governmental activities                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |                     | \$ | <u>14,995,350</u> |

The notes to the financial statements are an integral part of this statement.

**CITY OF BRIGHTON, COLORADO**  
**PROPRIETARY FUNDS**  
**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2021**

|                                         | <b>BUSINESS-TYPE ACTIVITIES</b> |                         |                            |                               | <b>GOVERNMENTAL ACTIVITIES</b> |
|-----------------------------------------|---------------------------------|-------------------------|----------------------------|-------------------------------|--------------------------------|
|                                         | <b>WATER FUND</b>               | <b>WASTE WATER FUND</b> | <b>STORM DRAINAGE FUND</b> | <b>TOTAL ENTERPRISE FUNDS</b> | <b>INTERNAL SERVICE FUNDS</b>  |
| <b>ASSETS</b>                           |                                 |                         |                            |                               |                                |
| Current Assets                          |                                 |                         |                            |                               |                                |
| Cash and Investments                    | \$ 32,964,115                   | \$ 22,329,741           | \$ 9,927                   | \$ 55,303,783                 | \$ 4,026,926                   |
| Accounts Receivable                     | 1,156,584                       | 929,353                 | 125,005                    | 2,210,942                     | 104,777                        |
| Inventories                             | 105,864                         | -                       | -                          | 105,864                       | 27,857                         |
| Prepays                                 | 40,192                          | 7,467                   | 4,500,784                  | 4,548,443                     | 590                            |
| Total Current Assets                    | <u>34,266,755</u>               | <u>23,266,561</u>       | <u>4,635,716</u>           | <u>62,169,032</u>             | <u>4,160,150</u>               |
| Noncurrent Assets                       |                                 |                         |                            |                               |                                |
| Capital Assets                          |                                 |                         |                            |                               |                                |
| Land and Water Rights                   | 32,065,389                      | 1,757,575               | 682,473                    | 34,505,437                    | -                              |
| Building and Improvements               | 27,518,361                      | 11,445,318              | 822,682                    | 39,786,361                    | -                              |
| Collection and Distribution Systems     | 125,464,089                     | 34,503,280              | 33,269,408                 | 193,236,777                   | -                              |
| Machinery and Equipment                 | 4,390,049                       | 3,513,896               | 134,673                    | 8,038,618                     | -                              |
| Other Assets                            | 109,548                         | 86,434                  | 20,318                     | 216,300                       | -                              |
| Less Accumulated Depreciation           | (73,858,306)                    | (32,043,274)            | (13,331,940)               | (119,233,520)                 | -                              |
| Construction in Progress                | 12,358,540                      | 154,458                 | 500,202                    | 13,013,200                    | -                              |
| Total Noncurrent Assets                 | <u>128,047,670</u>              | <u>19,417,687</u>       | <u>22,097,816</u>          | <u>169,563,173</u>            | <u>-</u>                       |
| Total Assets                            | <u>162,314,425</u>              | <u>42,684,248</u>       | <u>26,733,532</u>          | <u>231,732,205</u>            | <u>4,160,150</u>               |
| <b>LIABILITIES</b>                      |                                 |                         |                            |                               |                                |
| Current Liabilities                     |                                 |                         |                            |                               |                                |
| Accounts Payable                        | 1,943,288                       | 415,221                 | 190,636                    | 2,549,145                     | 131,016                        |
| Retainage Payable                       | 276,073                         | -                       | -                          | 276,073                       | -                              |
| Accrued Wages Payable                   | 64,023                          | 38,132                  | 5,025                      | 107,180                       | 5,984                          |
| Accrued Interest Payable                | 56,853                          | 17,908                  | -                          | 74,761                        | -                              |
| Interfund Payables                      | -                               | -                       | 1,696,000                  | 1,696,000                     | -                              |
| Deposits and Escrows                    | 228,753                         | 7,677                   | 787,555                    | 1,023,985                     | -                              |
| Estimated Unpaid Claims                 | -                               | -                       | -                          | -                             | 323,000                        |
| Compensated Absences, Current Portion   | 109,882                         | 59,069                  | 10,512                     | 179,463                       | 13,388                         |
| Bonds Payable, Current Portion          | 1,071,148                       | 256,600                 | -                          | 1,327,748                     | -                              |
| Total Current Liabilities               | <u>3,750,020</u>                | <u>794,607</u>          | <u>2,689,728</u>           | <u>7,234,355</u>              | <u>473,388</u>                 |
| Noncurrent Liabilities                  |                                 |                         |                            |                               |                                |
| Compensated Absences, Long Term Portion | 20,930                          | 11,251                  | 2,002                      | 34,183                        | 2,550                          |
| Bonds Payable                           | 16,819,291                      | 5,254,271               | -                          | 22,073,562                    | -                              |
| Total Noncurrent Liabilities            | <u>16,840,221</u>               | <u>5,265,522</u>        | <u>2,002</u>               | <u>22,107,745</u>             | <u>2,550</u>                   |
| Total Liabilities                       | <u>20,590,241</u>               | <u>6,060,129</u>        | <u>2,691,730</u>           | <u>29,342,100</u>             | <u>475,938</u>                 |
| <b>NET POSITION</b>                     |                                 |                         |                            |                               |                                |
| Net Investment in Capital Assets        | 109,881,158                     | 13,906,816              | 22,097,816                 | 145,885,790                   | -                              |
| Unrestricted                            | 31,843,027                      | 22,717,303              | 1,943,986                  | 56,504,316                    | 3,684,212                      |
| Total Net Position                      | <u>\$ 141,724,185</u>           | <u>\$ 36,624,119</u>    | <u>\$ 24,041,802</u>       | <u>\$ 202,390,106</u>         | <u>\$ 3,684,212</u>            |

The notes to the financial statements are an integral part of this statement.

**CITY OF BRIGHTON, COLORADO**  
**PROPRIETARY FUNDS**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                                          | <b>BUSINESS-TYPE ACTIVITIES</b> |                         |                            | <b>GOVERNMENTAL ACTIVITIES</b> |
|----------------------------------------------------------|---------------------------------|-------------------------|----------------------------|--------------------------------|
|                                                          | <b>WATER FUND</b>               | <b>WASTE WATER FUND</b> | <b>STORM DRAINAGE FUND</b> | <b>TOTAL ENTERPRISE FUNDS</b>  |
|                                                          |                                 |                         |                            | <b>INTERNAL SERVICE FUNDS</b>  |
| <b>OPERATING REVENUES</b>                                |                                 |                         |                            |                                |
| Charges For Services                                     | \$ 13,542,870                   | \$ 7,974,846            | \$ 927,867                 | \$ 22,445,583                  |
| Tap Fees                                                 | 90,118                          | -                       | -                          | 90,118                         |
| Miscellaneous                                            | 153,588                         | 38,990                  | 66,351                     | 258,929                        |
| Total Operating Revenues                                 | 13,786,576                      | 8,013,836               | 994,218                    | 22,794,630                     |
| <b>OPERATING EXPENSES</b>                                |                                 |                         |                            |                                |
| Operations                                               | 10,769,720                      | 3,407,250               | 210,862                    | 14,387,832                     |
| Administration                                           | 3,724,194                       | 2,888,436               | 449,909                    | 7,062,539                      |
| Insurance Claims                                         | -                               | -                       | -                          | -                              |
| Insurance Premiums                                       | -                               | -                       | -                          | -                              |
| Depreciation                                             | 5,810,913                       | 1,696,717               | 1,058,273                  | 8,565,903                      |
| Total Operating Expenses                                 | 20,304,827                      | 7,992,403               | 1,719,044                  | 30,016,274                     |
| Operating Income (Loss)                                  | (6,518,251)                     | 21,433                  | (724,826)                  | (7,221,644)                    |
| <b>NONOPERATING REVENUES (EXPENSES)</b>                  |                                 |                         |                            |                                |
| Grants                                                   | 5,716                           | -                       | 5,000                      | 10,716                         |
| Developer Reimbursements                                 | -                               | -                       | (347,454)                  | (347,454)                      |
| Investment Earnings (Loss)                               | (130,786)                       | (88,151)                | (10,692)                   | (229,629)                      |
| Interest Expense                                         | (635,376)                       | (207,268)               | -                          | (842,644)                      |
| Total Nonoperating Revenues (Expenses)                   | (760,446)                       | (295,419)               | (353,146)                  | (1,409,011)                    |
| Income (Loss) Before Capital Contributions and Transfers | (7,278,697)                     | (273,986)               | (1,077,972)                | (8,630,655)                    |
| <b>CAPITAL CONTRIBUTIONS</b>                             | 9,414,925                       | 1,189,913               | 1,886,737                  | 12,491,575                     |
| Change in Net Position                                   | 2,136,228                       | 915,927                 | 808,765                    | 3,860,920                      |
| Net Position--January 1                                  | 139,587,957                     | 35,708,192              | 23,233,037                 | 198,529,186                    |
| Net Position--December 31                                | \$ 141,724,185                  | \$ 36,624,119           | \$ 24,041,802              | \$ 202,390,106                 |

The notes to the financial statements are an integral part of this statement.



**CITY OF BRIGHTON, COLORADO**  
**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOWS**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                                                                                             | BUSINESS-TYPE ACTIVITIES |                     |                           |                              | GOVERNMENTAL<br>ACTIVITIES |
|-------------------------------------------------------------------------------------------------------------|--------------------------|---------------------|---------------------------|------------------------------|----------------------------|
|                                                                                                             | WATER FUND               | WASTE WATER<br>FUND | STORM<br>DRAINAGE<br>FUND | TOTAL<br>ENTERPRISE<br>FUNDS | INTERNAL SERVICE<br>FUNDS  |
| <b>CASH FLOWS FROM OPERATING ACTIVITIES</b>                                                                 |                          |                     |                           |                              |                            |
| Receipts From Customers                                                                                     | \$ 13,375,115            | \$ 7,830,582        | \$ 913,129                | 22,118,826                   | \$ 5,740,118               |
| Other Receipts                                                                                              | 153,588                  | 38,990              | 66,351                    | 258,929                      | 29,889                     |
| Payments to Suppliers and Service Providers                                                                 | (10,854,427)             | (3,737,324)         | (4,565,351)               | (19,157,102)                 | (5,306,956)                |
| Payments to Employees For Salaries and Benefits                                                             | (3,766,734)              | (2,885,654)         | (435,929)                 | (7,088,317)                  | -                          |
| Net Cash Provided By (Used In) Operating Activities                                                         | (1,092,458)              | 1,246,594           | (4,021,800)               | (3,867,664)                  | 463,051                    |
| <b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>                                             |                          |                     |                           |                              |                            |
| Capital Contributions                                                                                       | 7,998,218                | 331,701             | 789,484                   | 9,119,403                    | -                          |
| Grants                                                                                                      | 5,716                    | -                   | 5,000                     | 10,716                       | -                          |
| Acquisition and Construction of Capital Assets                                                              | (13,376,363)             | (364,591)           | (2,594,166)               | (16,335,120)                 | -                          |
| Developer Reimbursements                                                                                    | -                        | -                   | (347,454)                 | (347,454)                    | -                          |
| Proceeds from Interfund Loan                                                                                | -                        | -                   | 1,696,000                 | 1,696,000                    | -                          |
| Principal Paid on Capital Debt                                                                              | (999,459)                | (237,061)           | -                         | (1,236,520)                  | -                          |
| Interest Paid on Capital Debt                                                                               | (635,376)                | (207,268)           | -                         | (842,644)                    | -                          |
| Net Cash Used In<br>Capital and Related Financing Activities                                                | (7,007,264)              | (477,219)           | (451,136)                 | (7,935,619)                  | -                          |
| <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>                                                                 |                          |                     |                           |                              |                            |
| Loss From Sale of Investments                                                                               | (130,786)                | (88,151)            | (10,692)                  | (229,629)                    | (15,672)                   |
| Net Cash Used In Investing Activities                                                                       | (130,786)                | (88,151)            | (10,692)                  | (229,629)                    | (15,672)                   |
| Net Increase (Decrease) in Cash and Cash Equivalents                                                        | (8,230,508)              | 681,224             | (4,483,628)               | (12,032,912)                 | 447,379                    |
| Cash and Cash Equivalents--January 1                                                                        | 41,194,623               | 21,648,517          | 4,536,247                 | 67,379,387                   | 3,579,547                  |
| Cash and Cash Equivalents--December 31                                                                      | \$ 32,964,115            | \$ 22,329,741       | \$ 52,619                 | \$ 55,346,475                | \$ 4,026,926               |
| <b>Reconciliation of operating income (loss) to net cash<br/>provided by operating activities:</b>          |                          |                     |                           |                              |                            |
| Operating Income (loss)                                                                                     | \$ (6,518,251)           | \$ 21,433           | \$ (724,826)              | \$ (7,221,644)               | \$ 496,644                 |
| Adjustments to Reconcile Operating Income (loss) to Net<br>Cash Provided By (Used In) Operating Activities: |                          |                     |                           |                              |                            |
| Depreciation Expense                                                                                        | 5,810,913                | 1,696,717           | 1,058,273                 | 8,565,903                    | -                          |
| Changes in Assets and Liabilities:                                                                          |                          |                     |                           |                              |                            |
| (Increase) in Accounts Receivable                                                                           | (257,873)                | (144,264)           | (14,738)                  | (416,875)                    | (68,013)                   |
| Decrease in Inventories                                                                                     | 10,897                   | -                   | -                         | 10,897                       | 47,281                     |
| Decrease (Increase) in Prepaid Items                                                                        | (1,654)                  | 3,199               | (4,500,784)               | (4,499,239)                  | 1,250                      |
| (Decrease) Increase in Accounts Payable                                                                     | (350,348)                | (34,400)            | 118,502                   | (266,246)                    | (41,561)                   |
| Increase in Retainage Payable                                                                               | 149,898                  | -                   | -                         | 149,898                      | -                          |
| (Decrease) Increase in Accrued Wages Payable                                                                | 19,106                   | 12,321              | 1,704                     | 33,131                       | (488)                      |
| Increase in Unpaid Claims                                                                                   | -                        | -                   | -                         | -                            | 27,938                     |
| (Decrease) Increase in Compensated Absences                                                                 | (61,646)                 | (9,539)             | 12,276                    | (58,909)                     | -                          |
| (Decrease) Increase in Deposits and Escrows                                                                 | 106,500                  | (298,873)           | (14,899)                  | (207,272)                    | -                          |
| Total Adjustments                                                                                           | 5,425,793                | 1,225,161           | (3,339,666)               | 3,311,288                    | (33,593)                   |
| Net Cash Provided by (Used In) Operating Activities                                                         | \$ (1,092,458)           | \$ 1,246,594        | \$ (4,064,492)            | \$ (3,910,356)               | \$ 463,051                 |

The notes to the financial statements are an integral part of this statement.

# **NOTES TO THE FINANCIAL STATEMENTS**



**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**TABLE OF CONTENTS**

|                                                                                                        |    |
|--------------------------------------------------------------------------------------------------------|----|
| NOTE 1: Summary of Significant Accounting Policies                                                     |    |
| A. Reporting Entity .....                                                                              | 40 |
| B. Basis of Presentation – Government-wide Financial Statements.....                                   | 41 |
| C. Basis of Presentation – Fund Financial Statements .....                                             | 42 |
| D. Measurement Focus and Basis of Accounting .....                                                     | 43 |
| E. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and<br>Net Position/Fund Balance ..... | 43 |
| F. Revenues & Expenditures/Expenses .....                                                              | 47 |
| NOTE 2: Stewardship, Compliance and Accountability                                                     |    |
| A. Budgetary Information .....                                                                         | 48 |
| B. State Constitutional Amendment .....                                                                | 49 |
| NOTE 3: Deposits and Investments                                                                       |    |
| A. Cash Deposits.....                                                                                  | 50 |
| B. Investments.....                                                                                    | 50 |
| C. Component Unit .....                                                                                | 52 |
| NOTE 4: Capital Assets                                                                                 |    |
| A. Governmental Activities .....                                                                       | 53 |
| B. Business-Type Activities.....                                                                       | 54 |
| C. Component Unit – Brighton Urban Renewal Authority .....                                             | 55 |
| NOTE 5: Interfund Transactions                                                                         |    |
| A. Interfund Transfers .....                                                                           | 55 |
| B. Interfund Balances.....                                                                             | 56 |
| NOTE 6: Long-Term Debt                                                                                 |    |
| A. Governmental Activities .....                                                                       | 56 |
| B. Business-Type Activities.....                                                                       | 59 |
| C. Component Unit – Brighton Urban Renewal Authority .....                                             | 60 |
| NOTE 7: Fund Balances .....                                                                            | 62 |
| NOTE 8: Retirement Obligations                                                                         |    |
| A. Fire & Police Pension Association of Colorado (FPPA) .....                                          | 62 |
| B. International City Management Association – Retirement Corporation (ICMA-RC).....                   | 67 |
| NOTE 9: Risk Management .....                                                                          | 67 |
| NOTE 10: Commitments and Contingencies                                                                 |    |
| A. Grant Expenditures .....                                                                            | 68 |
| B. Legal Contingencies .....                                                                           | 69 |
| C. Contractual Obligations .....                                                                       | 69 |
| D. Construction and Other Significant Commitments .....                                                | 69 |
| E. Contingencies .....                                                                                 | 69 |

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

|                                              |    |
|----------------------------------------------|----|
| NOTE 11: Tax Abatements.....                 | 69 |
| NOTE 12: New Accounting Pronouncements ..... | 70 |
| NOTE 13: Subsequent Events .....             | 71 |

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Brighton (the "City") have been prepared in conformity with accounting principles generally accepted in the United States of America ("US GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial principles. The City's significant accounting policies are described below.

A. Reporting Entity

These financial statements include those of the City (primary government) and organizations for which the City is financially accountable (component units). The following component units are included in the reporting entity: Brighton Urban Renewal Authority ("BURA"), Brighton Cultural Arts Commission ("BCAC") and Brighton Economic Development ("BEDC"). These component units issues their own financial statements.

The City of Brighton, Colorado (primary government) was incorporated in July, 1887. The citizens voted to become a home rule city in 2000 under the provisions of Article XX of the constitution of the State of Colorado. The City is governed by a Mayor and eight-member City Council elected by the residents and is operated under a Council-Manager form of government.

The determination to include separate governmental entities is based on the criteria of GASB Statement No. 14, The Financial Reporting Entity and amended by GASB Statement No. 61, The Financial Reporting Entity: Omnibus, which sets forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

*Discretely Presented Component Units*

Based on the application of these criteria, the City has determined that it is financially accountable for certain entities. These entities do not issue separate financial statements.

Brighton Urban Renewal Authority – BURA, created April 16, 2002, provides redevelopment within the City limits. The City Council appoints the governing board of BURA. One of the BURA commissioners is a member of City Council. The BURA is reliant upon the City to approve projects and receive funding for its projects which include grants and tax increment financing.

Brighton Cultural Arts Commission – BCAC, created as a not-for profit on March 5, 1996, provides cultural and arts activities to Brighton citizens. The City Council does appoint the Directors and although the City is not required to provide funding to the Organization, they generally do on an annual basis and, therefore, a benefit/burden relationship exists between the City and the BCAC.

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

Brighton Economic Development Corporation – BEDC, is a 501c (6) Colorado non-profit organization serving the Greater Brighton Area. BEDC is the primary agent for economic development services. BEDC offers relocation, retention and expansion assistance and support to businesses. BEDC works to expand and diversify the local tax base by facilitating the creation of quality jobs and the attraction of retail development. BEDC encourages responsible, diverse growth and development that enhances Brighton's quality of life as a desirable place to live, work, learn and play.

**B. Basis of Presentation – Government-wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business-type activities, which are supported primarily by fees and charges to external customers. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

In the government-wide and proprietary fund financial statements, net positions are restricted for amounts that are legally restricted by outside parties for specific purposes or through enabling legislation that is a legally enforceable restriction on the use of revenues. Net position invested in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvements of those assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly associated with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items are properly not included among program revenues and are reported as general revenues.

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and the internal service funds, while business-type activities incorporate data from the City's enterprise funds. Separate financial statements are provided for governmental funds and proprietary funds. As discussed earlier, the government has two discretely presented component units. Eliminations have been made in the government-wide financial statements to remove the "doubling-up" effect of internal service fund activity.

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

C. Basis of Presentation – Fund Financial Statements

The accounts of the City are organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses as appropriate. The various funds are summarized by type within the financial statements. The emphasis of fund financial statements is on major governmental and major proprietary funds, each displayed in a separate column. All remaining governmental and proprietary funds are aggregated and reported as nonmajor funds.

The City reports the following major governmental funds:

- The General Fund is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.
- The Capital Improvement Fund accounts for the City's ongoing capital projects which are partially financed by a 1% sales tax approved by voters in 1976.
- The Parks and Recreation Capital Improvement Fund accounts for the City's parks and recreation capital projects which are financed by a 0.6% sales tax approved by voters in 1991, and intergovernmental revenues.

The City reports the following major proprietary funds:

- The Water Fund accounts for the financial activities associated with the provision of water.
- The Waste Water (Sewer) Fund accounts for the financial activities associated with the provision of waste water services.
- The Storm Drainage Fund accounts for the financial activities associated with the storm drainage services.

On May 16, 1995, the City of Brighton Water Activity Enterprise was established by Ordinance No. 1470.

The City reports the following internal service funds:

- The Benefits Internal Service Fund accounts for designated employee benefits provided to all departments of the City. Currently, only health benefits are provided by this fund.
- The Fleet Internal Service Fund accounts for centralized maintenance of city-owned vehicles.

Certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**D. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current year.

Taxes, intergovernmental revenues, and interest associated with the current year are all considered to be susceptible to accrual and so have been recognized as revenues of the current year. All other revenues are considered to be measurable and available only when cash is received by the City.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds.

**E. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position/Fund Balance**

*Cash and Investments*

Cash includes cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Investments are reported at fair value (generally based on quoted market prices). Certain investments are restricted for debt service. The City utilizes the same policy for purposes of cash flow presentations.

Whenever possible, cash is pooled from the various City funds to enhance investment capabilities and maximize investment income. Investments are made taking into consideration cash flow needs, market conditions, and contingency plans. The City's investment policies prescribe eligible investments, investment diversification, and maturity and liquidity guidance, which are utilized in managing the investment portfolio.



**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

*Receivables*

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

*Inventories*

Inventories are valued at cost, using the first-in, first-out (FIFO) method. The costs of inventories are recorded as expenditures or expenses when consumed rather than when purchased (the consumption method).

*Prepaid Items*

Certain payments to vendors reflect costs applicable to future years and are reported as prepaids. These expenditures will be recognized during the period benefitted by the prepayment (the consumption method).

*Capital Assets*

Capital assets, which include property, plant, equipment, and infrastructure acquired since 1980, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and the proprietary funds in the fund financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical costs if purchased or constructed. Donated capital assets are recorded at acquisition value.

The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or increase its estimated useful life.

Land, water rights, art acquisitions, and construction in progress are not depreciated. The other property, plant, equipment, and infrastructure of the City and its discretely presented component units are depreciated using the straight-line method over the following estimated useful lives:

|                                     |             |
|-------------------------------------|-------------|
| Buildings and Improvements          | 5-60 years  |
| Infrastructure                      | 5-50 years  |
| Collection and Distribution Systems | 30-50 years |
| Machinery and Equipment             | 3-15 years  |

*Unearned Revenues*

Unearned revenues arise when resources are received by the City before it has a legal claim to them, as when grant funding is received prior to the incurrence of qualifying expenditures.

*Compensated Absences*

Employees of the City are allowed to accumulate unused personal leave. During 2021, the maximum accumulation of personal leave time was limited to two years entitlement for most

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

employees, and three years entitlement for department and executive directors. Depending on years of service and position held, the maximum accrual allowed was 768 hours.

These compensated absences are recognized as current salary costs when earned in the proprietary funds and when due in the governmental funds. A long-term liability has been reported in the government-wide financial statements for the accrued compensated absences.

*Long-Term Obligations*

In the government-wide financial statements, and the proprietary funds financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenses.

*Deferred Inflows/Outflow of Resources*

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position and balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Property taxes are recorded as deferred inflows in the year levied, as they are not due until the following year. Property tax revenue is recognized in the subsequent tax year.

*Net Position Flow Assumption*

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

*Fund Balance Flow Assumption*

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

*Fund Equity*

In the fund financial statements, fund equity of the City's governmental funds are classified as either non-spendable, restricted, committed, assigned, or unassigned.

Non-Spendable Fund Balances indicate amounts that are not in a spendable form such as inventory, or are required to be maintained intact principal of an endowment fund such as the Cemetery Perpetual Care Fund. Restricted Fund Balances indicate amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors, or enabling legislation. Restrictions may be changed or lifted only with the consent of the resource providers. Committed Fund Balances indicate amounts that can be used only for the specific purposes determined by a formal action of the City Council the City's highest level of decision making authority. Commitments may be changed or lifted only by the City Council taking the same formal action that imposed the constraint.

Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as committed. The City Council assigns fund balance through subsidiary agreements such as Development Agreements, Fee Schedule Resolutions, and Service Plan Agreements or through the annual Budget Adoption Resolution. Unassigned Fund Balances indicate the residual classification for the General Fund and includes amounts that are not contained in the other classifications. Unassigned amounts are the portion of fund balance which is not obligated or specifically designated and is available for any purpose.

*Emergency and General Fund Stabilization Reserve*

On July 20, 2010 the City Council adopted Resolution No. 2010-88 which established Emergency and General Fund Stabilization Reserves which are reported under the committed fund balance classification. The Emergency Reserve is equal to two months (17%) of General Fund revenues and three months (25%) of Capital improvement Fund revenues. The Emergency Reserve shall be used to off-set costs incurred by the City for unforeseen emergency circumstances which threaten the health, safety or welfare of the City, such as weather related occurrences, floods, terror attacks, destruction or incapacitation of City services or facilities, etc. All withdrawals/expenditures from the Emergency Reserve shall be pre-approved by an affirmative vote of seven (7) members of the City Council. The City Manager may authorize an immediate withdrawal/expenditure if an emergency exists which threatens the health, safety or welfare of the City and pre-approval of the Council is not feasible.

The General Fund Stabilization Reserve was established to enable essential City services to continue during downturns in the economy and to serve as a temporary "stop gap" measure to provide financial resources during circumstances when implementation of the Emergency Reserve is not warranted. The target amount of the General Fund Stabilization Reserve in any given

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

calendar year shall range from 5% to 10% of the total General Fund revenues. All withdrawals/expenditures from the General Fund Stabilization Reserve shall be pre-approved by an affirmative vote of a majority of the members of the City Council.

**F. Revenues & Expenditures/Expenses**

*Program Revenues*

Amounts reported as *program revenues* include 1)charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2)grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

*Property Taxes*

Property taxes levied in a particular year are collected in the subsequent year. The property tax calendar is as follows:

Tax Year

|                                                            |             |
|------------------------------------------------------------|-------------|
| Tax levy certified to County Commissioners .....           | December 15 |
| County Commissioners certify levy to County Assessor ..... | December 22 |

Ensuing Collection Year

|                                                                   |             |
|-------------------------------------------------------------------|-------------|
| Taxes attach as an enforceable lien on property .....             | January 1   |
| First installment due date (one-half of taxes due) .....          | February 28 |
| Taxes due in full (unless installments elected by taxpayer) ..... | April 30    |
| Second installment due date (second half due) .....               | June 15     |

Taxes are collected by the Adams and the Weld County Treasurers on behalf of the City and are remitted by the 10<sup>th</sup> day of the month following collection. A 1% collection fee is retained by the Counties as compensation for collecting the taxes.

*Proprietary Funds Operating and Nonoperating Revenues and Expenses*

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water fund, waste water fund, storm drainage fund, and internal service funds are charges to customers for sales and services. Operating expenses for these three proprietary funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

*Use of Estimates*

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent asset and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

A. Budgetary Information

*Budget and Appropriation Process*

The City of Brighton's budget is planned on a calendar year basis as required by the Colorado Revised Statutes, Section 29-1-101, and Article X of the City of Brighton Charter. The budget presents a complete financial plan setting forth all estimated expenditures, revenues, and other financing sources for the ensuing year, together with the corresponding figures for the current year, and actuals for the prior year.

Before the beginning of the calendar year, the Council must enact an appropriation resolution, which corresponds with the budget. This resolution allows the City to legally expend monies for the coming budget year. City expenditures may not exceed the amounts appropriated, except in the case of an emergency or contingency which was not reasonably foreseeable. The Council may make these emergency appropriations from unappropriated revenue, fund balance, or by emergency resolution authorizing the issuance of emergency notes, as provided in Article XI of the Charter. If the City receives revenues that were not anticipated at the time of adoption of the budget, the Council may authorize the use by adopting a supplemental budget and appropriation resolution. The transfer of budget and appropriated monies within a fund or between funds may be done only in accordance with the Charter.

*Budgetary Accounting and Control*

Budgets for the General, Lottery, Landscaping, Impact Fees, Cemetery, Highway, Lodging Tax, Capital Improvement, Parks & Recreation Capital Improvement, and Cemetery Perpetual Care Funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). The modified accrual basis of accounting is used, whereby revenues are recognized when susceptible to accrual (*i.e.* sales taxes, property taxes, franchise taxes, interest and grants). Fines and permit revenues are not susceptible to accrual, as they generally are not measurable until received in cash. Expenditures are generally recognized when the related fund liability is incurred.

The budgets for the Water, Waste Water, and Storm Drainage Funds and the Benefits and Fleet Internal Services Funds are adopted on a non-GAAP budgetary basis. The full accrual basis of accounting is used whereby revenues are recognized when earned and expenses are recognized at the time liabilities are incurred. Bond proceeds are treated as other financing sources, capital outlay and debt service are treated as expenditures; and depreciation is not budgeted.

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

The legal level of budgetary control (the level at which expenditures cannot legally exceed the appropriated amount) is established by Fund. Appropriations in all budgeted funds lapse at the end of the fiscal year even if they have related encumbrances and must be re-appropriated for future use. Encumbrances are commitments related to unperformed (executory) contracts for good or services (i.e., contracts and commitments). Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control.

**B. State Constitutional Amendment**

On November 3, 1992, the voters of the State approved Article X, Section 20 to the State Constitution commonly known as the Taxpayer's Bill of Rights (TABOR) limiting growth of public entities and their ability to borrow and tax. On November 3, 2016, the qualified electors of the City approved Ballot Issue 2K, which permits the City to collect, retain and spend the full amount of taxes and other revenue above the TABOR amendment limitations.

TABOR requires, with certain exceptions, voter approval prior to imposing new taxes, increasing a tax rate, imposing a mill levy, extending an expiring tax, or implementing a tax policy change which directly causes a net tax revenue gain. Except for bond refinancing at lower interest rates or adding employees to existing pension plans, TABOR specifically prohibits the creation of multiple fiscal year debt or other financial obligations without voter approval and without irrevocably pledging present cash reserves for all future payments.

TABOR also requires the City to set aside a portion of its spending for an emergency reserve. The emergency reserve may not be used to compensate for economic conditions, revenue shortfalls, or salary or benefit increases. In 2021, the required reserve of 3% of current year spending, excluding voter approved amounts, federal revenues, bond proceeds, and other restrictions under TABOR, totaled \$1,524,364.

**NOTE 3. DEPOSITS AND INVESTMENTS**

The primary government's cash and investments as of December 31, 2021, are summarized below:

|                          | Primary Government         |                             |                       |
|--------------------------|----------------------------|-----------------------------|-----------------------|
|                          | Governmental<br>Activities | Business-Type<br>Activities | Total                 |
| Cash on Hand             | \$ 3,191                   | \$ 900                      | \$ 4,091              |
| Deposits and Investments | 121,756,626                | 55,302,883                  | 177,059,509           |
| Total                    | <u>\$ 121,759,817</u>      | <u>\$ 55,303,783</u>        | <u>\$ 177,063,600</u> |

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**A. Cash Deposits**

Colorado State Statutes govern the City's deposits of cash. The statutes specify eligible depositories for public cash deposits, which must be Colorado institutions and must maintain federal insurance (FDIC) on deposits held.

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories, with eligibility determined by State regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral, as determined by the PDPA. The PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all uninsured public deposits as a group. The fair value of the collateral must be at least equal to 102% of the uninsured deposits. All deposits in 2021 were in eligible public depositories, as defined by the Public Deposit Protection Act of 1989.

Of the bank balances, \$500,000 was covered by FDIC insurance with the remaining balance being covered by PDPA.

**B. Investments**

The City and its component units comply with State and city statutes specifying investment instruments that meet defined rating, maturity and custodial risk criteria in which local governments may invest. These investments include the following:

- Obligations of the United States and certain U.S. Agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Corporate notes
- Local government investment pools
- Certain money market funds

Whenever possible, cash is pooled from the various City funds to enhance investment capabilities and maximize investment earnings. Investments are made taking into consideration cash flow needs, market conditions, and contingency plans. The City's investment policies prescribe eligible investments, investment diversification, and maturity and liquidity guidance, which are utilized in managing the investment portfolio.

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

The City, Brighton Urban Renewal Authority and Brighton Cultural Arts Commission (two of the three component units), had the following investments at December 31, 2021:

| Investment Type                  | Measurement          | S&P Rating | Total       | < 1 Year   | 2-3 Years  | 4-5 Years  |
|----------------------------------|----------------------|------------|-------------|------------|------------|------------|
| U.S. Government Treasuries       | Fair Value - Level 1 | AA+        | 63,488,967  | 10,802,646 | 28,243,785 | 24,442,536 |
| Supra National Agency            | Fair Value - Level 2 | AAA        | 3,258,981   | 2,266,971  | 992,010    | -          |
| Municipal Bond                   | Fair Value - Level 2 | AA- to AAA | 11,330,637  | 1,580,313  | 4,637,220  | 5,113,104  |
| U.S. Government Agencies         | Fair Value - Level 2 | AA+        | 22,945,187  | 2,258,374  | 9,563,228  | 11,123,585 |
| Corporate Notes                  | Fair Value - Level 2 | AA- to AAA | 2,003,047   | 2,003,047  | -          | -          |
| Certificate of Deposit           | Fair Value - Level 2 | A+ to AA-  | 3,100,244   | 3,100,244  | -          | -          |
| Local Government Investment Pool | Net Asset Value      | AAA        | 280,613     | 280,613    | -          | -          |
| WF Government MM Fund            | Net Asset Value      | AAAm       | 23,688,882  | 23,688,882 | -          | -          |
| Colotrust                        | Net Asset Value      | AAAm       | 11,116,370  | 11,116,370 | -          | -          |
| CSIP                             | Net Asset Value      | AAAm       | 75,750      | 75,750     | -          | -          |
| CSAFE                            | Amortized Cost       | NR         | 22,242,799  | 22,242,799 | -          | -          |
| Total                            |                      |            | 163,531,477 | 79,416,009 | 43,436,243 | 40,679,225 |
| % of Total                       |                      |            |             | 49%        | 26%        | 25%        |

*Fair Value Measurement*

The City measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy as follows:

1. Level 1 Quoted prices (unadjusted) for identical investments in active markets that a government can access at the measurement date.
2. Level 2 Observable inputs other than quoted market prices included in Level 1 that are observable for an asset or liability, either directly or indirectly. Level 2 inputs include quoted prices for similar or identical assets or liabilities in markets that are not active, or other inputs that are observable or can be corroborated by observable market data for substantially the full-term of the assets or liabilities.
3. Level 3 Unobservable inputs for an asset or liability.

The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest to Level 3. If the fair value of an asset or a liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

*Interest Rate Risk*

State and City statutes limit investments in U.S. Treasury and Agency securities to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years.

*Credit Risk*

State and City statutes limit investments in U.S. Agency securities to the highest rating issued by two or more nationally recognized statistical rating organizations (NRSROs). The same statutes also limit investments in money market funds to those that maintain a constant share price, with



**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

remaining maturity in accordance with Rule 2a-7, and either have assets of one billion dollars or the highest rating issued by a NRSRO.

*Custodial Credit Risk*

For an investment, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the position of an outside party. At December 31, 2021, the City's investment securities were held by the counterparty (broker), in the City's name.

*Concentration of Credit Risk*

With the exception of U.S. Treasury securities, Brighton's investment policy limits the amount that may be invested in any one security type to 50% of the total portfolio. The aggregate exposure to municipal bonds may not exceed 25% of the portfolio, and no more than 5% of the portfolio may be invested with a single issuer. The portfolio will be limited to an aggregate exposure of 50% for the following investment types: Corporate Bonds, Commercial Paper, Negotiable Certificates of Deposits and Bankers Acceptances.

*Local Government Investment Pools*

The Colorado Local Government Liquid Asset Trust (Colotrust) and the Colorado Surplus Asset Fund Trust (CSAFE) are investment vehicles established by State statute for local government entities in Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements of creating and operating the pools. The CSAFE Cash pool operates in conformity with the Securities and Exchange Commission's Rule 2a-7 as promulgated under the Investment Company Act of 1940, as amended. The CSAFE Cash and ColoTrust pools are rated AAAM by Standard and Poor's: CSAFE Colorado Core is rated AAAs/S1 by Fitch. Each pool maintains a stable share price. Investments of the pools are limited to those allowed by State statutes. A designated custodial bank provides safekeeping and depository services. The custodian's internal records identify the investments owned by the participating governments.

**C. Component Units**

The following is a summary of the component units' cash and investments as of December 31, 2021, are summarized below:

|                          | Component Units            |                             |                                        |                     |
|--------------------------|----------------------------|-----------------------------|----------------------------------------|---------------------|
|                          | Urban Renewal<br>Authority | Cultural Arts<br>Commission | Economic<br>Development<br>Corporation | Total               |
| Cash on Hand             | \$ -                       | \$ 200                      | \$ -                                   | \$ 200              |
| Deposits and Investments | 3,230,439                  | 581,819                     | 181,128                                | 3,993,386           |
| Total                    | <u>\$ 3,230,439</u>        | <u>\$ 582,019</u>           | <u>\$ 181,128</u>                      | <u>\$ 3,993,586</u> |

Cash and investments for the City's Component units are managed within the pooled cash. These have the same investment diversification and risks as the city. See section B above for detail.

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**NOTE 4. CAPITAL ASSETS**

A. Governmental Activities

Capital asset activity for the year ended December 31, 2021, is summarized, as follows:

| <b>GOVERNMENTAL ACTIVITIES</b>               | <b>BALANCE<br/>12/31/20</b> | <b>ADDITIONS</b> | <b>DELETIONS</b> | <b>TRANSFERS</b> | <b>BALANCE<br/>12/31/21</b> |
|----------------------------------------------|-----------------------------|------------------|------------------|------------------|-----------------------------|
| Capital Assets, Not Being Depreciated        |                             |                  |                  |                  |                             |
| Land                                         | \$28,531,446                | \$ -             | \$ -             | -                | \$28,531,446                |
| Water rights                                 | 2,036,050                   | -                | -                | -                | 2,036,050                   |
| Construction in Progress                     | 7,336,066                   | 1,430,708        | (3,802,477)      | (964,590)        | 3,999,707                   |
| Total Capital Assets, Not Being Depreciated  | 37,903,562                  | 1,430,708        | (3,802,477)      | (964,590)        | 34,567,203                  |
| Capital Assets, Being Depreciated            |                             |                  |                  |                  |                             |
| Building and Improvements                    | 99,506,620                  | 236,242          | -                | 233,765          | 99,976,627                  |
| Infrastructure                               | 101,692,947                 | 1,630,148        | -                | 730,825          | 104,053,920                 |
| Improvements Other Than Buildings            | 14,906,510                  | 3,845,206        | -                | -                | 18,751,716                  |
| Other Assets                                 | 918,430                     | 18,246           | (104,773)        | -                | 831,903                     |
| Machinery and Equipment                      | 20,957,417                  | 1,010,179        | (1,036,197)      | -                | 20,931,399                  |
| Total Capital Assets, Being Depreciated      | 237,981,924                 | 6,740,021        | (1,140,970)      | 964,590          | 244,545,565                 |
| Less Accumulated Depreciation                |                             |                  |                  |                  |                             |
| Building and Improvements                    | 64,194,639                  | 3,836,387        | -                | -                | 68,031,026                  |
| Infrastructure                               | 40,528,803                  | 4,509,447        | -                | -                | 45,038,250                  |
| Improvements Other Than Buildings            | 6,719,664                   | 1,533,759        | -                | -                | 8,253,423                   |
| Other Assets                                 | 598,043                     | 23,324           | (104,773)        | -                | 516,594                     |
| Machinery and Equipment                      | 13,629,884                  | 2,024,827        | (960,038)        | -                | 14,694,673                  |
| Total Accumulated Depreciation               | 125,671,033                 | 11,927,744       | (1,064,811)      | -                | 136,533,966                 |
| Total Capital Assets, Being Depreciated, Net | 112,310,891                 | (5,187,723)      | (76,159)         | 964,590          | 108,011,599                 |
| Governmental Activities Capital Assets, Net  | \$ 150,214,453              | \$ (3,757,015)   | \$ (3,878,636)   | \$ -             | \$ 142,578,802              |

Depreciation expense was charged to functions/programs of the Primary Government as follows:

| <b>DESCRIPTION</b>         | <b>GOVERNMENTAL<br/>ACTIVITIES</b> |
|----------------------------|------------------------------------|
| General Government         | \$ 1,307,024                       |
| Public Safety              | 790,957                            |
| Public Works               | 7,141,098                          |
| Eagle View Adult Center    | 280,896                            |
| Recreation Center          | 256,764                            |
| Parks                      | 2,100,082                          |
| Cemetery                   | 50,923                             |
| Total Depreciation Expense | <u>\$ 11,927,744</u>               |

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**B. Business-Type Activities**

Capital asset activity for the year ended December 31, 2021, was as follows:

| <b>BUSINESS -TYPE ACTIVITIES</b>             | <b>BALANCE<br/>12/31/20</b> | <b>ADDITIONS</b> | <b>DELETIONS</b> | <b>TRANSFERS</b> | <b>BALANCE<br/>12/31/21</b> |
|----------------------------------------------|-----------------------------|------------------|------------------|------------------|-----------------------------|
| Capital Assets, Not Being Depreciated        |                             |                  |                  |                  |                             |
| Land                                         | \$ 9,513,128                | \$ -             | -                | -                | \$ 9,513,128                |
| Water Rights                                 | 24,992,309                  | -                | -                | -                | 24,992,309                  |
| Construction in Progress                     | 8,556,130                   | 7,511,365        | (160,556)        | (2,893,739)      | 13,013,200                  |
| Total Capital Assets, Not Being Depreciated  | 43,061,567                  | 7,511,365        | (160,556)        | (2,893,739)      | 47,518,637                  |
| Capital Assets, Being Depreciated            |                             |                  |                  |                  |                             |
| Building and Improvements                    | 38,606,724                  | 1,131,633        | -                | 48,004           | 39,786,361                  |
| Collection and Distribution Systems          | 179,468,067                 | 10,922,975       | -                | 2,845,735        | 193,236,777                 |
| Machinery and Equipment                      | 7,923,511                   | 230,141          | (115,034)        | -                | 8,038,618                   |
| Other Assets                                 | 216,300                     | -                | -                | -                | 216,300                     |
| Total Capital Assets, Being Depreciated      | 226,214,602                 | 12,284,749       | (115,034)        | 2,893,739        | 241,278,056                 |
| Less Accumulated Depreciation                |                             |                  |                  |                  |                             |
| Building and Improvements                    | 26,005,907                  | 1,281,280        | -                | -                | 27,287,187                  |
| Collection and Distribution Systems          | 80,057,390                  | 6,383,365        | -                | -                | 86,440,755                  |
| Machinery and Equipment                      | 4,508,991                   | 899,222          | (115,034)        | -                | 5,293,179                   |
| Other Assets                                 | 210,363                     | 2,036            | -                | -                | 212,399                     |
| Total Accumulated Depreciation               | 110,782,651                 | 8,565,903        | (115,034)        | -                | 119,233,520                 |
| Total Capital Assets, Being Depreciated, Net | 115,431,951                 | 3,718,846        | -                | 2,893,739        | 122,044,536                 |
| Business-Type Activities Capital Assets, Net | \$ 158,493,518              | \$ 11,230,211    | \$ (160,556)     | \$ -             | \$ 169,563,173              |

Depreciation expense was charged to Funds as follows:

| <b>DESCRIPTION</b>         | <b>BUSINESS-TYPE<br/>ACTIVITIES</b> |
|----------------------------|-------------------------------------|
| Water                      | \$ 5,810,913                        |
| Wastewater                 | 1,696,717                           |
| Storm Drainage             | 1,058,273                           |
| Total Depreciation Expense | \$ 8,565,903                        |

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**C. Component Unit – Brighton Urban Renewal Authority and Brighton Economic Development Corporation**

Capital asset activity for the Brighton Urban Renewal Authority the year ended December 31, 2021, was as follows:

| <b>BRIGHTON URBAN RENEWAL AUTHORITY</b>      | <b>BALANCE<br/>12/31/20</b> | <b>ADDITIONS</b> | <b>DELETIONS</b> | <b>TRANSFERS</b> | <b>BALANCE<br/>12/31/21</b> |
|----------------------------------------------|-----------------------------|------------------|------------------|------------------|-----------------------------|
| Capital Assets, Being Depreciated            |                             |                  |                  |                  |                             |
| Building and Improvements                    | \$ 5,599,815                | \$ -             | \$ -             | \$ -             | 5,599,815                   |
| Machinery and Equipment                      | 138,905                     | -                | -                | -                | 138,905                     |
| Total Capital Assets, Being Depreciated      | 5,738,720                   | -                | -                | -                | 5,738,720                   |
| Less Accumulated Depreciation                |                             |                  |                  |                  |                             |
| Building and Improvements                    | 2,281,883                   | 222,597          | -                | -                | 2,504,480                   |
| Machinery and Equipment                      | 69,562                      | 6,434            | -                | -                | 75,996                      |
| Total Accumulated Depreciation               | 2,351,445                   | 229,031          | -                | -                | 2,580,476                   |
| Total Capital Assets, Being Depreciated, Net | 3,387,275                   | (229,031)        | -                | -                | 3,158,244                   |
| BURA Activities Capital Assets, Net          | \$ 3,387,275                | \$ (229,031)     | \$ -             | \$ -             | \$ 3,158,244                |

| <b>BRIGHTON ECONOMIC DEVELOPMENT CORPORATION</b> | <b>BALANCE<br/>12/31/20</b> | <b>ADDITIONS</b> | <b>DELETIONS</b> | <b>TRANSFERS</b> | <b>BALANCE<br/>12/31/21</b> |
|--------------------------------------------------|-----------------------------|------------------|------------------|------------------|-----------------------------|
| Capital Assets, Being Depreciated                |                             |                  |                  |                  |                             |
| Machinery and Equipment                          | \$ 78,713                   | \$ -             | \$ -             | \$ -             | 78,713                      |
| Total Capital Assets, Being Depreciated          | 78,713                      | -                | -                | -                | 78,713                      |
| Less Accumulated Depreciation                    |                             |                  |                  |                  |                             |
| Machinery and Equipment                          | 48,828                      | -                | -                | -                | 48,828                      |
| Total Accumulated Depreciation                   | 48,828                      | -                | -                | -                | 48,828                      |
| BEDC Capital Assets, Net                         | \$ 29,885                   | \$ -             | \$ -             | \$ -             | \$ 29,885                   |

**NOTE 5. INTERFUND TRANSACTIONS**

**A. Interfund Transfers**

The composition of interfund transfers as of December 31, 2021 is as follows:

| TRANSFER IN FUND    | TRANSFER OUT FUND | AMOUNT              |
|---------------------|-------------------|---------------------|
| General             | Landscaping       | \$ 6,000            |
| General             | Lottery           | 250,000             |
| Capital Improvement | Impact Fees       | 1,046,138           |
| Cemetery            | General           | 200,000             |
| Cemetery Perpetual  | Cemetery Fund     | 1,000               |
|                     | Total             | <u>\$ 1,503,138</u> |

Transfers are used to 1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and 2) use unrestricted

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

revenues collected in the general fund to finance various program accounted for in other funds in accordance with budgetary authorizations.

**B. Interfund Balances**

The composition of interfund receivable/payables as of December 31, 2021 is as follows:

| INTERFUND<br>RECEIVABLE | INTERFUND<br>PAYABLE | AMOUNT              |
|-------------------------|----------------------|---------------------|
| General                 | Storm Drainage       | \$ 1,696,000        |
|                         |                      | <u>\$ 1,696,000</u> |

The terms of the interfund loan are 0% interest for 15 years with payments starting in 2024. The annual loan payment schedule is as follows:

| Year Ended<br>December 31, | Payment             |
|----------------------------|---------------------|
| 2022                       | \$ -                |
| 2023                       | -                   |
| 2024                       | 113,067             |
| 2025                       | 113,067             |
| 2026                       | 113,067             |
| 2027-2031                  | 565,335             |
| 2032-2037                  | 565,335             |
| 2038-2039                  | 226,129             |
| Total                      | <u>\$ 1,696,000</u> |

**NOTE 6. LONG-TERM DEBT**

**A. Governmental Activities**

Long-term obligations related to governmental activities for the year ended December 31, 2021 are summarized as follows:

|                                                               | BALANCE<br>12/31/20  | INCREASES           | DECREASES           | BALANCE<br>12/31/21  | DUE WITHIN ONE<br>YEAR |
|---------------------------------------------------------------|----------------------|---------------------|---------------------|----------------------|------------------------|
| 2016 Certificates of Participation<br>Tax Exempt Series 2016A | \$ 2,962,731         | \$ -                | \$ 139,084          | \$ 2,823,647         | \$ 142,482             |
| 2016 Certificates of Participation<br>Taxable Series 2016B    | 1,633,522            | -                   | 250,216             | 1,383,306            | 258,643                |
| 2020 Certificates of Participation                            | 19,195,000           | -                   | 730,000             | 18,465,000           | 895,000                |
| Debt Premium                                                  | 3,102,712            | -                   | 220,913             | 2,881,799            | 220,913                |
| Total Certificates of Participation                           | <u>26,893,965</u>    | <u>-</u>            | <u>1,340,213</u>    | <u>25,553,752</u>    | <u>1,517,038</u>       |
| 2017 Capital Lease                                            | 947,286              | -                   | 229,488             | 717,798              | 234,309                |
| Compensated Absences                                          | 2,395,412            | 1,513,645           | 1,911,877           | 1,997,180            | 1,664,243              |
| Governmental Activities:                                      |                      |                     |                     |                      |                        |
| Total Long-term Liabilities                                   | <u>\$ 30,236,663</u> | <u>\$ 1,513,645</u> | <u>\$ 3,481,578</u> | <u>\$ 28,268,730</u> | <u>\$ 3,415,590</u>    |

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

*2016 Certificates of Participation*

In March 2016, the City issued \$7,000,000 Certificates of Participation, Tax Exempt Series 2016A and Taxable Series 2016B to fund capital energy conservation improvement projects to the City's Recreation Center, City Hall, Historic City Hall, Police and Municipal Court, Utility Water Shop, Water Wells, Wastewater Treatment Facility and other City facilities as well as capital upgrades to various systems at the Brighton Armory, Water Treatment Plant and the City's Recreation Center.

Certificates of Participation are structured as lease agreements where the investor holds a lien on a City-owned property and the City makes bi-annual lease payments. Lease payments on the Certificates of Participation, Tax Exempt Series 2016A, totaling \$4,480,620, are due annually, beginning February 2017, through 2031 (15 years.) Interest is due semi-annually on February 24 and August 24 with an interest rate of 2.43%. Lease payments on the Certificates of Participation, Taxable Series 2016B, totaling \$2,519,380, are due annually, beginning February 2017, through 2026 (10 years.) Interest is due semi-annually on February 24 and August 24 with an interest rate of 3.34%.

Certificates of Participation are structured as lease purchase agreements which allows the City to terminate the lease if funds are not appropriated in future years. The leased property in Brighton, CO for the 2016 Certificates is the Historic City Hall Building located at 22 S. 4<sup>th</sup> Avenue.

*2017 Master Lease Equipment Purchase Agreement (Capital Lease)*

The Master Equipment Lease Purchase Agreement is a tax-exempt lease-purchase program used by the City to finance capital equipment. The City entered into the Master Lease Agreement as of December 8, 2017. The interest rate for the lease is 2.09%. Principal and interest payments are due semi-annually through 2024.

*2020 Certificates of Participation*

In September 2020, the City issued \$19,195,000 Certificates of Participation, Series 2020, to refund the outstanding Certificates of Participation, Series 2010A and 2010B. The 2010 Series were issued to finance the costs of constructing an adult recreation center, aquatic park, purchase and rehabilitate a building to be used as the Main City Hall, acquire open space land and develop vacant land into a park.

Certificates of Participation are structured as lease agreements where the investor holds a lien on a City-owned property and the City makes bi-annual lease payments. Lease payments on the 2020 Certificates of Participation are due annually, beginning June 1, 2021, through 2035. Interest is due semi-annually on June 1 and December 1. Interest accrues at rates ranging from 3% to 4% per annum.

The leased properties in Brighton, Colorado for the 2020 Certificates include the Police Department and Municipal Court facility located at 3401 E. Bromley Lane and the Recreation Center located at 555 North 11<sup>th</sup> Avenue.

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

*Future Debt Service Obligations*

Annual debt service requirements for the outstanding obligations are as follows:

2016 Certificates of Participation

| Year Ended<br>December 31, | Governmental Funds  |                   |                     |                     |                   |                     |
|----------------------------|---------------------|-------------------|---------------------|---------------------|-------------------|---------------------|
|                            | Series A Tax Exempt |                   |                     | Series B Taxable    |                   |                     |
|                            | Principal           | Interest          | Total               | Principal           | Interest          | Total               |
| 2022                       | \$ 142,482          | \$ 67,754         | \$ 210,236          | \$ 258,643          | \$ 44,061         | \$ 302,704          |
| 2023                       | 145,966             | 64,271            | 210,237             | 267,354             | 35,350            | 302,704             |
| 2024                       | 149,534             | 60,702            | 210,236             | 276,358             | 26,346            | 302,704             |
| 2025                       | 153,192             | 57,046            | 210,238             | 285,665             | 17,038            | 302,703             |
| 2026                       | 156,935             | 53,301            | 210,236             | 295,286             | 7,417             | 302,703             |
| 2027-2031                  | 2,075,538           | 141,210           | 2,216,748           | -                   | -                 | -                   |
| Total                      | <u>\$ 2,823,647</u> | <u>\$ 444,284</u> | <u>\$ 3,267,931</u> | <u>\$ 1,383,306</u> | <u>\$ 130,212</u> | <u>\$ 1,513,518</u> |

2020 Certificates of Participation

| Year Ending<br>December 31, | Principal            | Interest            | Total                |
|-----------------------------|----------------------|---------------------|----------------------|
| 2022                        | \$ 895,000           | \$ 684,950          | \$ 1,579,950         |
| 2023                        | 930,000              | 649,150             | 1,579,150            |
| 2024                        | 970,000              | 611,950             | 1,581,950            |
| 2025                        | 1,025,000            | 573,150             | 1,598,150            |
| 2026                        | 1,090,000            | 532,150             | 1,622,150            |
| 2027-2031                   | 6,605,000            | 1,947,150           | 8,552,150            |
| 2032-2035                   | 6,950,000            | 551,950             | 7,501,950            |
| Total                       | <u>\$ 18,465,000</u> | <u>\$ 5,550,450</u> | <u>\$ 24,015,450</u> |

Capital Lease

| Year Ended<br>December 31, | Principal         | Interest         | Total             |
|----------------------------|-------------------|------------------|-------------------|
| 2022                       | \$ 234,309        | \$ 13,784        | \$ 248,093        |
| 2023                       | 239,232           | 8,861            | 248,093           |
| 2024                       | 244,257           | 3,835            | 248,092           |
| Total                      | <u>\$ 717,798</u> | <u>\$ 26,480</u> | <u>\$ 744,278</u> |

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**B. Business-Type Activities**

Long-term obligations related to business-type activities for the year ended December 31, 2021 are summarized as follows:

|                                    | BALANCE<br>12/31/20 | INCREASES  | DECREASES    | BALANCE<br>12/31/21 | DUE WITHIN ONE<br>YEAR |
|------------------------------------|---------------------|------------|--------------|---------------------|------------------------|
| <u>Water Fund</u>                  |                     |            |              |                     |                        |
| 2016 Revenue Bonds                 | \$ 17,355,000       | \$ -       | \$ 965,000   | \$ 16,390,000       | \$ 985,000             |
| Bond Premium                       | 851,699             | -          | 50,847       | 800,852             | 50,847                 |
| Total Bonds Payable                | 18,206,699          | -          | 1,015,847    | 17,190,852          | 1,035,847              |
| 2016 Certificates of Participation |                     |            |              |                     |                        |
| Tax Exempt Series 2016A            | 734,045             | -          | 34,458       | 699,587             | 35,301                 |
| Compensated Absences               | 203,980             | 175,408    | 248,576      | 130,812             | 109,882                |
| Total Water Fund                   | \$ 19,144,724       | \$ 175,408 | \$ 1,298,881 | \$ 18,021,251       | \$ 1,181,030           |
| <u>Waste Water Fund</u>            |                     |            |              |                     |                        |
| 2016 Revenue Bonds                 | \$ 5,450,000        | \$ -       | \$ 230,000   | \$ 5,220,000        | \$ 240,000             |
| Bond Premium                       | 156,873             | -          | 9,366        | 147,507             | 9,366                  |
| Total Bonds Payable                | 5,606,873           | -          | 239,366      | 5,367,507           | 249,366                |
| 2016 Certificates of Participation |                     |            |              |                     |                        |
| Tax Exempt Series 2016A            | 150,426             | -          | 7,062        | 143,364             | 7,234                  |
| Compensated Absences               | 79,859              | 54,192     | 63,731       | 70,320              | 59,069                 |
| Total Waste Water Fund             | \$ 5,837,158        | \$ 54,192  | \$ 310,159   | \$ 5,581,191        | \$ 315,669             |
| <u>Storm Drainage Fund</u>         |                     |            |              |                     |                        |
| Compensated Absences               | 236                 | 23,723     | 11,445       | 12,514              | 10,512                 |
| Total Wastewater Fund              | \$ 236              | \$ 23,723  | \$ 11,445    | \$ 12,514           | \$ 10,512              |
| Total Business-Type Activities     | \$ 24,982,118       | \$ 253,323 | \$ 1,620,485 | \$ 23,614,956       | \$ 1,507,211           |

**2016 Enterprise Activity Revenue Bonds**

In September, 2016, the City issued \$27,325,000 Water Activity Enterprise Revenue Refunding Bonds to refund the outstanding 2009 Water Activity Enterprise Revenue Bonds. Series 2016A refunded the outstanding 2009 Bonds for the Water System Project and Series 2016B refunded the outstanding 2009 Bonds for the Sewer System Project. As a result, the 2009 revenue bonds are defeased and the liability for those bonds has been removed from the statement of net position.

Principal payments for the Water Activity Enterprise Revenue Refunding Bonds, Series 2016A, are due annually beginning June 1, 2017, through 2037. Interest payments are due semi-annually on June 1 and December 1. Interest accrues on the bonds at rates ranging from 1.5% to 5.0% per annum. Principal payments for the Water Activity Enterprise Revenue Refunding Bonds, Series 2016B, are due annually beginning June 1, 2017, through 2037. Interest payments are due semi-annually on June 1 and December 1. Interest accrues on the bonds at rates ranging from 3.0% to 4.0% per annum. The bonds are paid solely from revenues of the City's water and wastewater system.

**2016 Certificates of Participation**

In March 2016, the City issued \$7,000,000 Certificates of Participation, Tax Exempt Series 2016A and Taxable Series 2016B to fund capital energy conservation improvement projects to the City's Recreation Center, City Hall, Historic City Hall, Police and Municipal Court, Utility Water Shop, Water Wells, Wastewater Treatment Facility and other City facilities as well as capital upgrades



**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

to various systems at the Brighton Armory, Water Treatment Plant and the City's Recreation Center. Further details are discussed in the Governmental Activities section.

*Future Debt Service Obligations*

Annual debt service requirements for the outstanding obligations are as follows:

2016 Enterprise Activity Revenue Bonds

| Year Ended<br>December 31, | Series A Water Fund  |                     |                      | Series B Waste Water Fund |                     |                     |
|----------------------------|----------------------|---------------------|----------------------|---------------------------|---------------------|---------------------|
|                            | Principal            | Interest            | Total                | Principal                 | Interest            | Total               |
| 2022                       | \$ 985,000           | \$ 649,863          | \$ 1,634,863         | 240,000                   | 204,000             | 444,000             |
| 2023                       | 1,005,000            | 632,425             | 1,637,425            | 250,000                   | 194,200             | 444,200             |
| 2024                       | 1,005,000            | 614,837             | 1,619,837            | 255,000                   | 184,100             | 439,100             |
| 2025                       | 975,000              | 597,550             | 1,572,550            | 270,000                   | 173,600             | 443,600             |
| 2026                       | 965,000              | 563,675             | 1,528,675            | 280,000                   | 162,600             | 442,600             |
| 2027-2031                  | 4,980,000            | 2,080,750           | 7,060,750            | 1,580,000                 | 632,400             | 2,212,400           |
| 2032-2036                  | 5,350,000            | 814,875             | 6,164,875            | 1,910,000                 | 284,000             | 2,194,000           |
| 2037                       | 1,125,000            | 22,500              | 1,147,500            | 435,000                   | 8,700               | 443,700             |
| Total                      | <u>\$ 16,390,000</u> | <u>\$ 5,976,475</u> | <u>\$ 22,366,475</u> | <u>\$ 5,220,000</u>       | <u>\$ 1,843,600</u> | <u>\$ 7,063,600</u> |

2016 Certificates of Participation

| Year Ended<br>December 31, | Water Fund        |                   |                   | Waste Water Fund  |                  |                   |
|----------------------------|-------------------|-------------------|-------------------|-------------------|------------------|-------------------|
|                            | Principal         | Interest          | Total             | Principal         | Interest         | Total             |
| 2022                       | \$ 35,301         | \$ 16,787         | \$ 52,088         | \$ 7,234          | \$ 3,440         | \$ 10,674         |
| 2023                       | 36,165            | 15,924            | 52,089            | 7,411             | 3,263            | 10,674            |
| 2024                       | 37,049            | 15,040            | 52,089            | 7,592             | 3,082            | 10,674            |
| 2025                       | 37,955            | 14,134            | 52,089            | 7,778             | 2,896            | 10,674            |
| 2026                       | 38,882            | 13,206            | 52,088            | 7,968             | 2,706            | 10,674            |
| 2027-2031                  | 514,235           | 34,986            | 549,221           | 105,380           | 7,170            | 112,550           |
| Total                      | <u>\$ 699,587</u> | <u>\$ 110,077</u> | <u>\$ 809,664</u> | <u>\$ 143,363</u> | <u>\$ 22,557</u> | <u>\$ 165,920</u> |

**C. Component Unit**

Long-term obligations related to component units for the year ended December 31, 2021 are summarized as follows:

|                                         | BALANCE<br>12/31/20 | INCREASES        | DECREASES           | BALANCE<br>12/31/21 | DUE WITHIN ONE<br>YEAR |
|-----------------------------------------|---------------------|------------------|---------------------|---------------------|------------------------|
| <i>Brighton Urban Renewal Authority</i> |                     |                  |                     |                     |                        |
| 2015 Tax Increment Bonds                | \$ 6,630,000        | \$ -             | \$ 850,000          | \$ 5,780,000        | \$ 880,000             |
| Loan Payable--City of Brighton          | 2,510,000           | -                | 2,510,000           | -                   | -                      |
| Compensated Absences                    | 10,023              | 13,111           | 9,733               | 13,401              | 11,257                 |
| Total Brighton Urban Renewal Authority  | <u>\$ 9,150,023</u> | <u>\$ 13,111</u> | <u>\$ 3,369,733</u> | <u>\$ 5,793,401</u> | <u>\$ 891,257</u>      |

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

*2015 Revenue Bonds*

On December 15, 2015, BURA issued \$9,890,000 Tax Increment Revenue Refunding Bonds, Series 2015A and \$555,000 Taxable Tax Increment Revenue Bonds, Series 2015B, which were issued to refund the BURA outstanding Tax Increment Revenue Refunding and Improvement Bonds, Series 2009 and provide funding for an improvement project in the BURA area respectively. Proceeds of the refunding were reduced by an \$80,000 call premium and \$88,000 bond issuance costs, which were expensed.

The 2015A and 2015B Series have interest rates of 3.50% and 5.4% respectively. Principal payments are due annually on December 1, through 2027. Interest payments are due semi-annually on June 1 and December 1. The bonds are payable solely from sales tax increment revenues collected from the Brighton Pavilions and incremental property taxes generated by the urban renewal area.

Annual debt service requirements for the outstanding bonds at December 31, 2021 are as follows:

| <b>Year Ended<br/>December 31,</b> | <b>Principal</b>    | <b>Interest</b>   | <b>Total</b>        |
|------------------------------------|---------------------|-------------------|---------------------|
| 2022                               | \$ 880,000          | \$ 202,300        | \$ 1,082,300        |
| 2023                               | 915,000             | 171,500           | 1,086,500           |
| 2024                               | 945,000             | 139,475           | 1,084,475           |
| 2025                               | 980,000             | 106,400           | 1,086,400           |
| 2026                               | 1,010,000           | 72,100            | 1,082,100           |
| 2027                               | 1,050,000           | 36,750            | 1,086,750           |
| Total                              | <u>\$ 5,780,000</u> | <u>\$ 728,525</u> | <u>\$ 6,508,525</u> |

*This section left blank intentionally*

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**NOTE 7. FUND BALANCES**

The City maintains balances in governmental funds as described in Note 1 Summary of Significant Accounting Policies. The fund balances in place as of December 31, 2021 include the following items:

|                                         | GENERAL<br>FUND      | CAPITAL<br>IMPROVEMENT<br>FUND | PARKS CAPITAL<br>IMPROVEMENT<br>FUND | OTHER<br>GOVERNMENTAL<br>FUNDS | TOTAL                 |
|-----------------------------------------|----------------------|--------------------------------|--------------------------------------|--------------------------------|-----------------------|
| <u>Nonspendable</u>                     |                      |                                |                                      |                                |                       |
| Prepays                                 | \$ 106,164           | \$ -                           | \$ -                                 | \$ -                           | \$ 106,164            |
| Total Nonspendable                      | <u>106,164</u>       | <u>-</u>                       | <u>-</u>                             | <u>-</u>                       | <u>106,164</u>        |
| <u>Restricted</u>                       |                      |                                |                                      |                                |                       |
| Emergency Reseve - TABOR                | 1,176,051            | 234,411                        | 80,992                               | 32,910                         | 1,524,364             |
| Parks Capital Improvements              | -                    | -                              | 19,351,246                           | -                              | 19,351,246            |
| Lodging Tax                             | -                    | -                              | -                                    | 362,862                        | 362,862               |
| Conservation Trust/Lottery              | -                    | -                              | -                                    | 352,071                        | 352,071               |
| Highway Fund                            | -                    | -                              | -                                    | 627,975                        | 627,975               |
| Denver Airport Agreement                | 496,000              | -                              | -                                    | -                              | 496,000               |
| PEG Channel Franchise Fees              | -                    | 117,131                        | -                                    | -                              | 117,131               |
| Total Restricted                        | <u>1,672,051</u>     | <u>351,542</u>                 | <u>19,432,238</u>                    | <u>1,375,818</u>               | <u>22,831,649</u>     |
| <u>Committed</u>                        |                      |                                |                                      |                                |                       |
| City Council Ordinances or Resolutions  |                      |                                |                                      |                                |                       |
| Impact Fees Fund                        | -                    | -                              | -                                    | 9,747,824                      | 9,747,824             |
| Cemetery Fund                           | -                    | -                              | -                                    | 259,027                        | 259,027               |
| Landscaping Fund                        | -                    | -                              | -                                    | 37,154                         | 37,154                |
| Cemetery Perpetual Care Fund            | -                    | -                              | -                                    | 2,009,467                      | 2,009,467             |
| Food Sales Tax                          | 134,000              | -                              | -                                    | -                              | 134,000               |
| Public Safety Staffing Reserve (5 year) | 1,120,000            | -                              | -                                    | -                              | 1,120,000             |
| Committed Emergency Reserve             | 7,808,537            | 4,586,083                      | -                                    | -                              | 12,394,620            |
| Committed Stabilization Reserve         | 3,904,269            | -                              | -                                    | -                              | 3,904,269             |
|                                         | <u>12,966,806</u>    | <u>4,586,083</u>               | <u>-</u>                             | <u>12,053,472</u>              | <u>29,606,361</u>     |
| <u>Assigned</u>                         |                      |                                |                                      |                                |                       |
| Capital                                 | -                    | 24,095,799                     | -                                    | -                              | 24,095,799            |
|                                         | <u>-</u>             | <u>24,095,799</u>              | <u>-</u>                             | <u>-</u>                       | <u>24,095,799</u>     |
| <u>Unassigned</u>                       | <u>35,649,530</u>    | <u>-</u>                       | <u>-</u>                             | <u>-</u>                       | <u>35,649,530</u>     |
| Total                                   | <u>\$ 50,394,551</u> | <u>\$ 29,033,424</u>           | <u>\$ 19,432,238</u>                 | <u>\$ 13,429,290</u>           | <u>\$ 112,289,503</u> |

**NOTE 8. RETIREMENT OBLIGATIONS**

A. Fire & Police Pension Association of Colorado (FPPA)

Effective January 1, 2005, the City adopted retirement benefits for full-time police officers and their beneficiaries under the Statewide Defined Benefit Plan (SWDB), a cost-sharing multiple-employer defined benefit pension plan. Colorado Statutes assign the authority to establish benefit provisions to the state legislature. Therefore, contribution requirements of plan members and the City are established by Colorado statute. Also, by statute, this election for coverage under the SWDB is irrevocable.

The Fire and Police Pension Association (FPPA) uses the accrual basis of accounting. The net pension liability, deferred outflows of resources and deferred inflows of resources related to

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position were calculated using this basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information. Contact FPPA at 1-800-332-2772 to obtain a copy of the report or visit their website <http://www.fppaco.org>.

*Description of Benefits*

A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55.

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the yearly change in the Consumer Price Index.

A member is eligible for an early retirement at age 50 or after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

*Contributions*

The plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Contribution rates for the SWDB plan are set by state statute, the FPPA Board may increase contribution rates equally between employee and employer upon approval through an election of members and employers. Members of the SWDB plan and their employers contributed at a rate of 8 percent of base salary for a total contribution rate of 16 percent through 2014. In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates increase 0.5 percent annually through 2022 to a total of 12 percent of pensionable earnings. Employer contributions were 8.5 percent in 2021 and will increase 0.5 percent annually through 2030 to a total of 13 percent of pensionable earnings.

Contributions from members and employers of departments re-entering the system are established by resolution and approved by the FPPA Board of Directors. Changes to employee and employer contribution rates were made for the years 2021 and beyond through legislation enacted in calendar year 2020. In calendar year 2020, re-entry members contributed 13 percent and the City contributed 10 percent. In 2021, re-entry members contributed 11.50 percent and in

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

2022 and future years will contribute 12 percent. The City will continue to contribute 10 percent through the year 2024. Employer contributions will increase 0.5 percent per year in 2025 through the year 2028 for a total of 12 percent employer contributions in 2028 and future years.

*Basis of Presentation*

The underlying financial information used to prepare the Schedule of Employer Contributions and Schedule of Collective Pension Amounts is based on FPPA's financial statements. FPPA follows the accounting principles and reporting guidelines as set forth by the Governmental Accounting Standards Board. The financial statements are prepared using the accrual basis of accounting and reflect the overall operations of FPPA. Employer contributions in FPPA's financial statements are recognized in the period in which they are due. Investments are reported at fair value.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

At December 31, 2021, the City reported a net pension asset of \$1,840,255 for its proportional share of the net pension asset. The net pension asset was measured as of December 31, 2020, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of January 1, 2021 and a measurement date of December 31, 2020. The City's proportion of the net pension asset was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At December 31, 2020, the City's proportion was 0.85 percent, which was an increase of .10 from its proportion measured as of December 31, 2019.

At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| Source                                                                                         | Deferred Outflows<br>of Resources | Deferred Inflows<br>of Resources |
|------------------------------------------------------------------------------------------------|-----------------------------------|----------------------------------|
| Difference Expected and Actual Experience                                                      | \$ 1,560,717                      | \$ 7,319                         |
| Change in Assumptions                                                                          | 782,688                           | -                                |
| Net Difference Projected and Actual on Investment Earnings                                     | -                                 | 1,890,207                        |
| Proportion Changes and Differences City Contributions<br>and Proportionate Share Contributions | -                                 | 55,353                           |
| City Contributions Subsequent to Measurement Date                                              | 586,301                           | -                                |
|                                                                                                | <u>\$ 2,929,706</u>               | <u>\$ 1,952,880</u>              |

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

\$586,301 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ended<br>December 31, | Amount            |
|----------------------------|-------------------|
| 2022                       | \$ (210,342)      |
| 2023                       | 34,830            |
| 2024                       | (283,176)         |
| 2025                       | 13,925            |
| 2026                       | 309,619           |
| Thereafter                 | 525,670           |
|                            | <u>\$ 390,526</u> |

*Actuarial Assumptions*

The January 1, 2021 actuarial valuation was used to determine the Actuarially Determined Contribution for the fiscal year ending December 31, 2020. The valuation used the following actuarial assumption and other inputs.

|                                      |                          |
|--------------------------------------|--------------------------|
| Actuarial Method                     | Entry Age Normal         |
| Amortization Method                  | Level % of Payroll, Open |
| Amortization Period                  | 30 Years                 |
| Long-term Investment Rate of Return* | 7.00%                    |
| Projected Salary Increases*          | 4.25% - 11.25%           |
| Cost of Living Adjustments (COLA)    | 0.00%                    |
| *includes Inflation at               | 2.50%                    |

The collective total pension asset as of December 31, 2020 is based upon the January 1, 2021 actuarial valuation.

Long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2020 are summarized in the following table:

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

| Asset Class          | Target<br>Allocation | Long-Term Expected<br>Real Rate of Return |
|----------------------|----------------------|-------------------------------------------|
| Global Equity        | 39%                  | 8.23%                                     |
| Equity Long/Short    | 8%                   | 6.87%                                     |
| Private Markets      | 26%                  | 10.63%                                    |
| Fixed Income - Rates | 10%                  | 4.01%                                     |
| Fixed Income - Rates | 5%                   | 5.25%                                     |
| Absolute Return      | 10%                  | 5.60%                                     |
| Cash                 | 2%                   | 2.32%                                     |
| Total                | 100%                 |                                           |

*Discount Rate*

The discount rate used to measure the total pension liability was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB plan fiduciary net pension was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the City's proportionate share of the net pension liability (asset) to changes in the discount rate*

The following presents the City's proportionate share of the net pension liability (asset) to changes in the discount rate of 7.0 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percent lower or one percent higher than the current rate.

|                                                                    | 1% Decrease<br>(6.0%) | Discount<br>Rate (7.0%) | 1% Increase<br>(8.0%) |
|--------------------------------------------------------------------|-----------------------|-------------------------|-----------------------|
| City's proportionate share of<br>the net pension liability (asset) | \$ 1,851,928          | \$ (1,840,255)          | \$ (4,897,844)        |

*Pension Plan Fiduciary Net Position*

Detailed information about the pension plan's fiduciary net position is available in the separately issued FPPA financial report.

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

*Other Information*

For all full-time police officers hired after January 1, 2005, in addition to the contributions to the Defined Benefit Plan, the City and officer contribute 1% each to a FPPA Section 457 account, bringing the total retirement contribution of the City for these police officers to 9%. The following contributions were made by the City and Officers in the last three years:

| YEAR<br>ENDED<br>DECEMBER 31, | DEFINED BENEFIT PLAN<br>REQUIRED CONTRIBUTIONS |           | DEFERRED 457 PLAN<br>REQUIRED CONTRIBUTIONS |           |
|-------------------------------|------------------------------------------------|-----------|---------------------------------------------|-----------|
|                               | CITY                                           | EMPLOYEES | CITY                                        | EMPLOYEES |
|                               |                                                |           |                                             |           |
| 2021                          | 586,301                                        | 785,776   | 25,425                                      | 111,015   |
| 2020                          | 544,673                                        | 752,665   | 49,707                                      | 134,407   |
| 2019                          | 442,512                                        | 571,246   | 38,163                                      | 67,334    |

B. International City Management Association – Retirement Corporation (ICMA-RC)

Full-time and Part-time benefitted employees not covered under FPPA are covered by a single employer defined contribution money purchase retirement plan. The contribution requirements of plan participants and the City are established and may be amended by the City Council. The Plan is administered by ICMA-RC. In 2021, the contribution rate was set at 18%, the employee contributes 9% and the City contributes 9% of each participant's covered salary. During the year ended December 31, 2021, the City and employee contributions were \$1,578,050 each, equal to the required contributions.

Employees are fully vested immediately upon contribution. The City has no further pension obligations beyond collecting the money from the employee through payroll deduction, making the matching payments, and forwarding the money to ICMA-RC.

The City offers employees not covered by FPPA the opportunity to contribute to an Internal Revenue Code (IRC) Section 457 deferred compensation plan administered by ICMA-RC. This plan allows employees and city council members at their option to defer a portion of their salary until future years. Compensation deferred is not available to the employee until termination, retirement, death, or permanent disability. All amounts deferred are held in trust by ICMA-RC for the exclusive benefit of participating employees.

**NOTE 9. RISK MANAGEMENT**

Colorado Intergovernmental Risk Sharing Agency (CIRSA)

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For these risks of loss, the City is a member of the Colorado Intergovernmental Risk Sharing Agency (CIRSA), a separate and



**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

independent governmental and legal entity formed by intergovernmental agreement by member municipalities pursuant to State statute.

The purposes of CIRSA are to provide members defined liability, property, and workers compensation coverages and to assist members in preventing and reducing losses and injuries to municipal property and to persons or property which might result in claims being made against members of CIRSA, their employees and officers.

It is the intent of the members of CIRSA to create an entity in perpetuity which will administer and use funds contributed by the members to defend and indemnify, in accordance with the bylaws, any member of CIRSA against stated liability of loss, to the limit of the financial resources of CIRSA. It is also the intent of the members to have CIRSA provide continuing stability and availability of needed coverage at reasonable costs. All income and assets of CIRSA shall be at all times dedicated to the exclusive benefit of its members. CIRSA is a separate legal entity and the City does not approve budgets nor does it have the ability to significantly affect the operations of CIRSA.

The City is liable for the first \$25,000 on each liability (including auto liability) and property claim, \$1,000 for auto physical damage claim and \$1,000 for worker's compensation claim. The amount of settlements has not exceeded insurance coverage in any of the past three fiscal years.

Self-Funded Health Plan

The City established a self-funded health plan effective January 1, 2014. The purpose of the program is to pay the health claims of eligible City employees and their covered dependents. As of January 1, 2014 the City entered into an administrative services only arrangement with United Health Care, whereby the City pays United Health Care a separate amount for administrative costs and claim servicing fees. The City agrees to provide monthly funding for the payment of claims. At the end of the year, the City retains any money not spent on claims. The following is a summary of changes in the City's estimated unpaid claims as of December 31, 2021.

|                                      | <u>2021</u>        |
|--------------------------------------|--------------------|
| Estimated unpaid claims, January 1   | \$ 311,000         |
| Incurred Claims                      | 3,624,312          |
| Claims Payments                      | <u>(3,612,312)</u> |
| Estimated unpaid claims, December 31 | <u>\$ 323,000</u>  |

**NOTE 10. COMMITMENTS AND CONTINGENCIES**

**A. Grant Expenditures**

The City participates in various Federal grant programs, the principal of which are subject to program compliance audits pursuant to the Single Audit Act as amended. Accordingly, the government's compliance with applicable grant requirements will be established at a future date.

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the City anticipates such amounts, if any, will be immaterial.

**B. Legal Contingencies**

The City is involved in various threatened and pending litigation. The outcome of this litigation cannot be determined at this time.

**C. Contractual Obligations**

On April 21, 2009, the board of directors for the Metro Wastewater Reclamation District (District) approved a resolution and Sewage Treatment and Disposal Agreement (Service Contract) with the City. The Service Contract outlines Brighton's payments and participation in the District's Northern Treatment Plant. As of December 31, 2021, the City's annual financial obligation outlined in the Service Contract is:

| Year Ending<br>December 31, | Annual<br>Payment    |
|-----------------------------|----------------------|
| 2022                        | \$ 1,134,000         |
| 2023                        | 1,197,000            |
| 2024                        | 1,260,000            |
| 2025                        | 1,322,000            |
| 2026                        | 1,385,000            |
| 2027-2035                   | 23,964,000           |
|                             | <u>\$ 30,262,000</u> |

**D. Construction and Other Significant Commitments**

Brighton has \$2,066,200 in outstanding contracts with various contractors. Enterprise contracts compromise \$661,184 and governmental fund type contracts comprise \$1,405,016.

**E. Contingencies**

Management is not aware of any outstanding claims or other financial contingencies that could have a material adverse effect on the City's financial statements.

**NOTE 11. TAX ABATEMENTS**

The City enters into incentive agreements to encourage economic development and redevelopment, to grow the local economy and to provide quality job opportunities for Brighton residents. Incentive agreements are discretionary and are considered on a case-by-case basis by the City Council. A written agreement is required and agreements become final after City Council action.

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

Incentive agreements are performance based. Performance based means that before any monies are disbursed, the business shall meet or exceed the specific performance measures identified in the agreement. Specific performance measures may include: (a) meeting the requirements of the eligibility threshold for jobs and wages; (b) requiring new revenues generated by the business to equal or exceed the total dollar amount of the incentive provided during the period of the incentive agreement by rebate or refund; (c) requiring any rebate or refund to come from the revenues actually generated by that business; or (d) requiring the completion of significant development review process milestones such as successful completion and issuance of a development permit, building permit or certificate of occupancy.

Incentive packages vary and may include the City agreeing to forego a portion of its sales tax, a direct subsidy for public infrastructure costs or a rebate of sales taxes, use taxes, permit fees, or property taxes. This reduction of tax revenue meets the definition of a tax abatement under Governmental Accounting Standards Boards Statement no. 77, *Tax Abatement Disclosures*.

All incentive agreements are subject to annual appropriations by City Council as required in the Colorado Constitution and the City Charter. In 2021, the City paid \$3,541,316 and BURA (component unit) paid \$1,848,067 in tax abatements.

**NOTE 12. NEW AND PENDING ACCOUNTING PRONOUCEMENTS**

As of December 31, 2021, The GASB had issued several statements not yet required to be implemented by the City. Management intends to adopt each Statement, if applicable, by the required date, and modify and expand financial statements and disclosures accordingly. The statements which might impact the City are as follows:

*GASB Statement No. 87, Leases*

This statement will be effective for the City beginning with its fiscal year ending December 31, 2022, with earlier adoption encouraged. Statement No. 87 establishes a single approach to accounting for and reporting leases by state and local governments.

*GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period*

This statement was implemented by the City beginning with its fiscal year ending December 31, 2021. Statement No. 89 establishes accounting requirements for interest cost incurred before the end of a construction period.

*GASB Statement No. 91, Conduit Debt Obligations*

This statement will be effective for the City beginning with its fiscal year ending December 31, 2022, with earlier adoption encouraged. Statement No. 91 clarifies the existing definition of a conduit debt obligation, establishes that a conduit debt obligation is not a liability of the issuer, and establishes standards for accounting and financial reporting of additional commitments and

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

voluntary commitments extended by issuers and arrangements associated with conduit debt obligations.

*GASB Statement No. 92, Omnibus 2020*

This statement will be effective for the City beginning with its fiscal year ending December 31, 2022, with earlier adoption encouraged. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements.

*GASB Statement No. 93, Replacement of Interbank Offered Rates*

This statement will be effective for the City beginning with its fiscal year ending December 31, 2022, with earlier adoption encouraged. Statement No. 93 addresses the accounting and financial reporting implications that result from the replacement of an Interbank Offered Rate.

*GASB Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements*

This statement will be effective for the City beginning with its fiscal year ending December 31, 2023, with earlier adoption encouraged. Statement No. 94's primary objective is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs).

*GASB Statement No. 96, Subscription-Based Information Technology Arrangements*

This statement will be effective for the City beginning with its fiscal year ending December 31, 2023, with earlier adoption encouraged. Statement No. 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements for government end users.

*GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*

This statement will be effective for the City beginning with its fiscal year ending December 31, 2022, with earlier adoption encouraged. Statement No. 97 will increase consistency and comparability related to the reporting of fiduciary component units and enhance accounting and financial reporting for Internal Revenue Code Section 457 deferred compensation plans that meet the definition of a pension plan and for benefits provided through those plans.

**NOTE 13. SUBSEQUENT EVENTS**

In June 2022, City Council approved a contract for the first phase of construction of a new water treatment plant. Along with this contract, City Council also approved a bond reimbursement

**CITY OF BRIGHTON, COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

resolution that allows for proceeds of a future bond issuance to be used towards the construction costs that were approved in the contract. In order to fund the water treatment plant and the anticipated debt service required, water rates were adjusted and a water treatment plant fee was approved for implementation in January 2023.

The water treatment plant is scheduled to break ground in July 2022 and be completed in the summer of 2025. The new plant will be able to treat up to 20 million gallons per day of water, which is twice the capacity of the existing plant. This capacity is anticipated to meet the City's water treatment needs through 2045. The plant is expected to cost approximately \$155 million and will be financed through two phases of borrowing, the first scheduled to occur in the fall of 2022.

## **REQUIRED SUPPLEMENTARY INFORMATION**



**CITY OF BRIGHTON, COLORADO**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE--BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                       | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL BUDGET</b> | <b>ACTUAL</b>        | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|---------------------------------------|----------------------------|---------------------|----------------------|-------------------------------------------|
| <b>REVENUES</b>                       |                            |                     |                      |                                           |
| Taxes                                 |                            |                     |                      |                                           |
| Sales                                 | \$ 20,254,636              | \$ 20,254,636       | \$ 23,255,751        | \$ 3,001,115                              |
| Use                                   | 4,603,882                  | 4,603,882           | 6,552,418            | 1,948,536                                 |
| Property                              | 3,601,983                  | 3,601,983           | 3,790,257            | 188,274                                   |
| Franchise                             | 1,514,275                  | 1,514,275           | 1,423,685            | (90,590)                                  |
| Other                                 | 18,387                     | 18,387              | 16,365               | (2,022)                                   |
| Total Taxes                           | <u>29,993,163</u>          | <u>29,993,163</u>   | <u>35,038,476</u>    | <u>5,045,313</u>                          |
| Licenses and Permits                  | 413,432                    | 413,432             | 1,443,698            | 1,030,266                                 |
| Grants and Intergovernmental          | 2,182,189                  | 2,182,189           | 2,923,143            | 740,954                                   |
| Charges for Services                  | 6,639,809                  | 6,639,809           | 6,340,660            | (299,149)                                 |
| Fines and Forfeitures                 | 400,000                    | 400,000             | 313,796              | (86,204)                                  |
| Investment Earnings (Loss)            | 750,000                    | 750,000             | (186,719)            | (936,719)                                 |
| Miscellaneous                         | 2,037,396                  | 2,037,396           | 978,170              | (1,059,226)                               |
| Total Revenues                        | <u>42,415,989</u>          | <u>42,415,989</u>   | <u>46,851,224</u>    | <u>4,435,235</u>                          |
| <b>EXPENDITURES</b>                   |                            |                     |                      |                                           |
| General Government                    | 13,630,291                 | 13,630,291          | 13,092,212           | 538,079                                   |
| Public Safety                         | 14,199,397                 | 14,199,397          | 13,992,311           | 207,086                                   |
| Streets and Fleet                     | 3,287,977                  | 3,287,977           | 3,360,320            | (72,343)                                  |
| Parks and Recreation                  | 7,083,961                  | 7,083,961           | 6,557,242            | 526,719                                   |
| Community Development                 | 2,425,879                  | 2,425,879           | 2,199,621            | 226,258                                   |
| Total Expenditures                    | <u>40,627,505</u>          | <u>40,627,505</u>   | <u>39,201,706</u>    | <u>1,425,799</u>                          |
| Excess of Revenues Over Expenditures  | <u>1,788,484</u>           | <u>1,788,484</u>    | <u>7,649,518</u>     | <u>5,861,034</u>                          |
| <b>OTHER FINANCING SOURCES (USES)</b> |                            |                     |                      |                                           |
| Transfers In                          | 263,500                    | 263,500             | 256,000              | (7,500)                                   |
| Transfers Out                         | (1,946,000)                | (1,946,000)         | (200,000)            | 1,746,000                                 |
| Total Other Financing Sources (Uses)  | <u>(1,682,500)</u>         | <u>(1,682,500)</u>  | <u>56,000</u>        | <u>1,738,500</u>                          |
| Net Change in Fund Balance            | <u>\$ 105,984</u>          | <u>\$ 105,984</u>   | <u>7,705,518</u>     | <u>\$ 7,599,534</u>                       |
| Fund Balance--January 1               |                            |                     | <u>42,689,033</u>    |                                           |
| Fund Balance--December 31             |                            |                     | <u>\$ 50,394,551</u> |                                           |

**CITY OF BRIGHTON, COLORADO**  
**SCHEDULE OF EMPLOYER'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)\***  
**DECEMBER 31, 2021**

|                                                                                                   | <b>2021</b>    | <b>2020</b>  | <b>2019</b>  | <b>2018</b>    | <b>2017</b>  | <b>2016</b>  | <b>2015</b>  |
|---------------------------------------------------------------------------------------------------|----------------|--------------|--------------|----------------|--------------|--------------|--------------|
| Employer's proportion of the net pension liability (asset)                                        | 0.85%          | 0.75%        | 0.80%        | 0.87%          | 0.92%        | 0.92%        | 0.89%        |
| Employer's proportion of the net pension liability (asset)                                        | \$ (1,840,087) | \$ (424,453) | \$ 1,010,168 | \$ (1,257,827) | \$ 333,079   | \$ (16,218)  | \$ (934,282) |
| Employer's covered payroll                                                                        | \$ 6,449,721   | \$ 5,188,357 | \$ 4,949,607 | \$ 4,553,362   | \$ 4,074,515 | \$ 4,067,067 | \$ 3,616,646 |
| Employer's proportion of the net pension liability (asset) as a percentage of its covered payroll | -28.53%        | -8.18%       | 20.41%       | -27.62%        | 8.17%        | -0.40%       | -25.83%      |
| Plan fiduciary net position as a percentage of the total pension liability                        | 106.70%        | 101.90%      | 95.20%       | 106.30%        | 98.21%       | 100.10%      | 106.80%      |

\* Information presented in this schedule has been determined as of the City's measurement date (December 31 of the year prior to the most recent fiscal year-end) of the net pension liability in accordance with GASB Statement No. 68. Information determined under the provisions of GASB 68 is not available for years prior to 2014, in future reports, additional years will be added until 10 years of historical data are presented.



**CITY OF BRIGHTON, COLORADO**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS\***  
**DECEMBER 31, 2021**

|                                                                       | <u>2021</u>    | <u>2020</u>    | <u>2019</u>    | <u>2018</u>    | <u>2017</u>    | <u>2016</u>    | <u>2015</u>    | <u>2014</u>    |
|-----------------------------------------------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Statutorily required contribution                                     | \$ 586,301     | \$ 544,673     | \$ 442,511     | \$ 425,329     | \$ 395,604     | \$ 355,996     | \$ 357,826     | \$ 321,048     |
| Contributions in relation to the<br>statutorily required contribution | <u>586,301</u> | <u>544,673</u> | <u>442,511</u> | <u>425,329</u> | <u>395,604</u> | <u>355,996</u> | <u>357,826</u> | <u>321,048</u> |
| Contribution deficiency (excess)                                      | <u>\$ -</u>    | <u>\$ -</u>    | <u>\$ -</u>    | <u>\$ -</u>    | <u>\$ -</u>    | <u>\$ -</u>    | <u>\$ -</u>    | <u>\$ -</u>    |
| Employer's covered payroll                                            | \$ 6,691,216   | \$ 6,449,721   | \$ 5,188,357   | \$ 4,949,607   | \$ 4,553,362   | \$ 4,074,515   | \$ 4,067,067   | \$ 3,613,646   |
| Contributions as a percentage of<br>covered payroll                   | 8.76%          | 8.44%          | 8.53%          | 8.59%          | 8.69%          | 8.74%          | 8.80%          | 8.88%          |

**Notes to the Required Supplementary Information**

Changes of assumptions

1. The price inflation assumption was lowered to 2.50% from 3.00% in 2018.
2. Effective January 1, 2016, the post-retirement mortality assumption for healthy lives was changed to the RP-2014 Healthy Annuitant Mortality Table with adjustments for blue collar employees with scale BB.
3. Beginning in 2015, members elected to increase member contribution rates 0.50% annually through 2022 when the contribution rate will reach 12.00%.
4. Employer contribution rates were 8.00% from 2014 through 2020. Employer contribution rates will increase 0.50% annually through 2028 when the employer contribution rate will reach 12.00%.

Changes of benefits

1. Effective January 1, 2021, a member may qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (Rule of 80).

\*Information determined under the provisions of GASB 68 is not available for years prior to 2013. In future reports, additional years will be added until 10 years of historical data are presented. Information presented in this schedule has been determined as of the City's most recent fiscal year-end (December 31) in accordance with GASB Statement No. 68.

## **OTHER SUPPLEMENTARY INFORMATION**

### **COMBINING STATEMENTS AND BUDGETARY COMPARISON SCHEDULES BY FUND**



## NONMAJOR GOVERNMENTAL FUNDS - DESCRIPTIONS

### Special Revenue Funds

Special Revenue Funds are used to account for specific revenue sources that are legally restricted to be used for specific purposes. The following special revenues funds are included in this section of the report:

- Landscaping Fund - To account for developer contributions for maintaining the greenbelt on the perimeter of a newly built subdivision.
- Lottery Fund – To account for funding received through the State of Colorado's Conservation Trust Fund.
- Cemetery Fund – To account for the cemetery revenues restricted for maintenance of the City's two cemeteries.
- Highway Fund – To account for funds received through an intergovernmental agreement with the Colorado Department of Transportation.
- Lodging Tax – To account for revenues received through a voter approved tax on short term lodging within the City.
- Impact Fees – To account for fees collected through development that are designated for use on projects as defined in the City's Municipal Code.

### Permanent Fund – Cemetery Perpetual Care

This fund is used to account for fees collected from lot sales that are to be used for the perpetual maintenance needs of the cemeteries.

**CITY OF BRIGHTON, COLORADO**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET**  
**DECEMBER 31, 2021**

|                                     | SPECIAL REVENUE FUNDS |                   |                   |                   |                     |                      | PERMANENT<br>FUND   | TOTAL<br>NONMAJOR<br>GOVERNMENTAL<br>FUNDS |
|-------------------------------------|-----------------------|-------------------|-------------------|-------------------|---------------------|----------------------|---------------------|--------------------------------------------|
|                                     | LANDSCAPING<br>FUND   | LOTTERY<br>FUND   | CEMETERY<br>FUND  | HIGHWAY<br>FUND   | LODGING TAX<br>FUND | IMPACT FEES<br>FUND  |                     |                                            |
| <b>ASSETS</b>                       |                       |                   |                   |                   |                     |                      |                     |                                            |
| Cash and Investments                | \$ 475,689            | \$ 352,071        | \$ 210,058        | \$ 643,729        | \$ 471,248          | \$ 11,055,940        | \$ 2,009,467        | \$ 15,218,202                              |
| Accounts Receivable                 | -                     | -                 | 106,132           | -                 | 2,465               | -                    | -                   | 108,597                                    |
| Taxes Receivable                    | -                     | -                 | -                 | -                 | 24,503              | -                    | -                   | 24,503                                     |
| Total Assets                        | <u>\$ 475,689</u>     | <u>\$ 352,071</u> | <u>\$ 316,190</u> | <u>\$ 643,729</u> | <u>\$ 498,216</u>   | <u>\$ 11,055,940</u> | <u>\$ 2,009,467</u> | <u>\$ 15,351,302</u>                       |
| <b>LIABILITIES</b>                  |                       |                   |                   |                   |                     |                      |                     |                                            |
| Accounts Payable                    | -                     | -                 | 10,300            | 12,745            | 127,692             | 49,330               | -                   | 200,067                                    |
| Accrued Wages Payable               | -                     | -                 | 5,624             | -                 | -                   | -                    | -                   | 5,624                                      |
| Deposits and Escrows                | 438,535               | -                 | 19,000            | -                 | -                   | 1,258,786            | -                   | 1,716,321                                  |
| Total Liabilities                   | <u>438,535</u>        | <u>-</u>          | <u>34,924</u>     | <u>12,745</u>     | <u>127,692</u>      | <u>1,308,116</u>     | <u>-</u>            | <u>1,922,012</u>                           |
| <b>FUND BALANCES</b>                |                       |                   |                   |                   |                     |                      |                     |                                            |
| Restricted                          | -                     | 352,071           | 22,239            | 630,984           | 370,524             | -                    | -                   | 1,375,818                                  |
| Committed                           | 37,154                | -                 | 259,027           | -                 | -                   | 9,747,824            | 2,009,467           | 12,053,472                                 |
| Total Fund Balances                 | <u>37,154</u>         | <u>352,071</u>    | <u>281,266</u>    | <u>630,984</u>    | <u>370,524</u>      | <u>9,747,824</u>     | <u>2,009,467</u>    | <u>13,429,290</u>                          |
| Total Liabilities and Fund Balances | <u>\$ 475,689</u>     | <u>\$ 352,071</u> | <u>\$ 316,190</u> | <u>\$ 643,729</u> | <u>\$ 498,216</u>   | <u>\$ 11,055,940</u> | <u>\$ 2,009,467</u> | <u>\$ 15,351,302</u>                       |

**CITY OF BRIGHTON, COLORADO**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                                           | SPECIAL REVENUE FUNDS |              |               |              |                  |                  | PERMANENT FUND | TOTAL NONMAJOR GOVERNMENTAL FUNDS |
|-----------------------------------------------------------|-----------------------|--------------|---------------|--------------|------------------|------------------|----------------|-----------------------------------|
|                                                           | LANDSCAPING FUND      | LOTTERY FUND | CEMETERY FUND | HIGHWAY FUND | LODGING TAX FUND | IMPACT FEES FUND |                |                                   |
| REVENUES                                                  |                       |              |               |              |                  |                  |                |                                   |
| Taxes                                                     | \$ -                  | \$ -         | \$ -          | \$ -         | \$ 361,391       | \$ -             | \$ -           | \$ 361,391                        |
| Grants and Intergovernmental                              | -                     | 482,121      | -             | -            | -                | -                | -              | 482,121                           |
| Charges for Services                                      | -                     | -            | 443,480       | -            | -                | 891,236          | 89,595         | 1,424,311                         |
| Investment Earnings (Loss)                                | (1,694)               | (1,161)      | (1,075)       | (2,584)      | (1,981)          | (42,176)         | (7,670)        | (58,341)                          |
| Miscellaneous/Other                                       | -                     | -            | 26,676        | -            | -                | -                | -              | 26,676                            |
| Total Revenues                                            | (1,694)               | 480,960      | 469,081       | (2,584)      | 359,410          | 849,060          | 81,925         | 2,236,158                         |
| EXPENDITURES                                              |                       |              |               |              |                  |                  |                |                                   |
| Current                                                   |                       |              |               |              |                  |                  |                |                                   |
| General Government                                        | -                     | -            | -             | -            | 304,636          | 129,871          | -              | 434,507                           |
| Cemetery                                                  | -                     | -            | 741,300       | -            | -                | -                | -              | 741,300                           |
| Capital Outlay                                            | -                     | 77,608       | -             | 100,316      | -                | -                | -              | 177,924                           |
| Total Expenditures                                        | -                     | 77,608       | 741,300       | 100,316      | 304,636          | 129,871          | -              | 1,353,731                         |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | (1,694)               | 403,352      | (272,219)     | (102,900)    | 54,774           | 719,189          | 81,925         | 882,427                           |
| OTHER FINANCING SOURCES (USES)                            |                       |              |               |              |                  |                  |                |                                   |
| Transfers In                                              | -                     | -            | 200,000       | -            | -                | -                | 1,000          | 201,000                           |
| Transfers Out                                             | (6,000)               | (250,000)    | (1,000)       | -            | -                | (1,046,138)      | -              | (1,303,138)                       |
| Total Other Financing Sources (Uses)                      | (6,000)               | (250,000)    | 199,000       | -            | -                | (1,046,138)      | 1,000          | (1,102,138)                       |
| Net Change in Fund Balances                               | (7,694)               | 153,352      | (73,219)      | (102,900)    | 54,774           | (326,949)        | 82,925         | (219,711)                         |
| Fund Balances--January 1                                  | 44,848                | 198,719      | 354,485       | 733,884      | 315,750          | 10,074,773       | 1,926,542      | 13,649,001                        |
| Fund Balances--December 31                                | \$ 37,154             | \$ 352,071   | \$ 281,266    | \$ 630,984   | \$ 370,524       | \$ 9,747,824     | \$ 2,009,467   | \$ 13,429,290                     |

**CITY OF BRIGHTON, COLORADO**  
**LANDSCAPING FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE--**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                             | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL<br/>BUDGET</b> | <b>ACTUAL</b>    | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|-----------------------------|----------------------------|-------------------------|------------------|-------------------------------------------|
| <b>REVENUES</b>             |                            |                         |                  |                                           |
| Investment Earnings (Loss)  | \$ 4,000                   | \$ 4,000                | \$ (1,694)       | \$ (5,694)                                |
| Total Revenues              | <u>4,000</u>               | <u>4,000</u>            | <u>(1,694)</u>   | <u>(5,694)</u>                            |
| <b>OTHER FINANCING USES</b> |                            |                         |                  |                                           |
| Transfers Out               | (6,000)                    | (6,000)                 | (6,000)          | -                                         |
| Total Other Financing Uses  | <u>(6,000)</u>             | <u>(6,000)</u>          | <u>(6,000)</u>   | <u>-</u>                                  |
| Net Change in Fund Balance  | <u>\$ (2,000)</u>          | <u>\$ (2,000)</u>       | (7,694)          | <u>\$ (5,694)</u>                         |
| Fund Balance--January 1     |                            |                         | <u>44,848</u>    |                                           |
| Fund Balance--December 31   |                            |                         | <u>\$ 37,154</u> |                                           |

**CITY OF BRIGHTON, COLORADO**  
**LOTTERY FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE--**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                         | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL<br/>BUDGET</b> | <b>ACTUAL</b>     | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|-----------------------------------------|----------------------------|-------------------------|-------------------|-------------------------------------------|
| <b>REVENUES</b>                         |                            |                         |                   |                                           |
| Intergovernmental                       | \$ 356,711                 | \$ 356,711              | \$ 482,121        | \$ 125,410                                |
| Investment Earnings (Loss)              | 10,000                     | 10,000                  | (1,161)           | (11,161)                                  |
| Total Revenues                          | <u>366,711</u>             | <u>366,711</u>          | <u>480,960</u>    | <u>114,249</u>                            |
| <b>EXPENDITURES</b>                     |                            |                         |                   |                                           |
| Capital Outlay                          | <u>353,598</u>             | <u>353,598</u>          | <u>77,608</u>     | <u>275,990</u>                            |
| Total Expenditures                      | <u>353,598</u>             | <u>353,598</u>          | <u>77,608</u>     | <u>275,990</u>                            |
| Excess of Revenues<br>Over Expenditures | <u>13,113</u>              | <u>13,113</u>           | <u>403,352</u>    | <u>390,239</u>                            |
| <b>OTHER FINANCING USES</b>             |                            |                         |                   |                                           |
| Transfers Out                           | <u>(250,000)</u>           | <u>(250,000)</u>        | <u>(250,000)</u>  | <u>-</u>                                  |
| Total Other Financing Uses              | <u>(250,000)</u>           | <u>(250,000)</u>        | <u>(250,000)</u>  | <u>-</u>                                  |
| Net Change in Fund Balance              | <u>\$ (236,887)</u>        | <u>\$ (236,887)</u>     | 153,352           | <u>\$ 390,239</u>                         |
| Fund Balance--January 1                 |                            |                         | <u>198,719</u>    |                                           |
| Fund Balance--December 31               |                            |                         | <u>\$ 352,071</u> |                                           |

**CITY OF BRIGHTON, COLORADO**  
**CEMETERY FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE--**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                              | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL BUDGET</b> | <b>ACTUAL</b>     | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|----------------------------------------------|----------------------------|---------------------|-------------------|-------------------------------------------|
| <b>REVENUES</b>                              |                            |                     |                   |                                           |
| Charges for Services                         | \$ 300,000                 | \$ 300,000          | \$ 443,480        | \$ 143,480                                |
| Investment Earnings (Loss)                   | 5,000                      | 5,000               | (1,075)           | (6,075)                                   |
| Miscellaneous                                | -                          | -                   | 26,676            | 26,676                                    |
| Total Revenues                               | <u>305,000</u>             | <u>305,000</u>      | <u>469,081</u>    | <u>164,081</u>                            |
| <b>EXPENDITURES</b>                          |                            |                     |                   |                                           |
| Salaries and Wages                           | 303,854                    | 303,854             | 295,713           | 8,141                                     |
| Contracted Services                          | 199,985                    | 234,932             | 221,356           | 13,576                                    |
| Supplies and Materials                       | 14,542                     | 14,595              | 14,725            | (130)                                     |
| Capital Outlay                               | 225,000                    | 225,000             | 209,506           | 37,081                                    |
| Total Expenditures                           | <u>743,381</u>             | <u>778,381</u>      | <u>741,300</u>    | <u>58,668</u>                             |
| Deficiency of Revenues<br>Under Expenditures | <u>(438,381)</u>           | <u>(473,381)</u>    | <u>(272,219)</u>  | <u>222,749</u>                            |
| <b>OTHER FINANCING SOURCES (USES)</b>        |                            |                     |                   |                                           |
| Transfers In                                 | 200,000                    | 200,000             | 200,000           | -                                         |
| Transfers Out                                | <u>(1,000)</u>             | <u>(1,000)</u>      | <u>(1,000)</u>    | <u>-</u>                                  |
| Total Other Financing Sources (Uses)         | <u>199,000</u>             | <u>199,000</u>      | <u>199,000</u>    | <u>-</u>                                  |
| Net Change in Fund Balance                   | <u>\$ (239,381)</u>        | <u>\$ (274,381)</u> | <u>(73,219)</u>   | <u>\$ 222,749</u>                         |
| Fund Balance--January 1                      |                            |                     | <u>354,485</u>    |                                           |
| Fund Balance--December 31                    |                            |                     | <u>\$ 281,266</u> |                                           |



**CITY OF BRIGHTON, COLORADO**  
**HIGHWAY FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE--**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                            | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL<br/>BUDGET</b> | <b>ACTUAL</b>     | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|----------------------------|----------------------------|-------------------------|-------------------|-------------------------------------------|
| <b>REVENUES</b>            |                            |                         |                   |                                           |
| Investment Earnings (Loss) | \$ 20,000                  | \$ 20,000               | \$ (2,584)        | \$ (22,584)                               |
| Total Revenues             | <u>20,000</u>              | <u>20,000</u>           | <u>(2,584)</u>    | <u>(22,584)</u>                           |
| <b>EXPENDITURES</b>        |                            |                         |                   |                                           |
| Operating                  | 125,000                    | 125,000                 | 100,316           | 24,684                                    |
| Total Expenditures         | <u>125,000</u>             | <u>125,000</u>          | <u>100,316</u>    | <u>24,684</u>                             |
| Net Change in Fund Balance | <u>\$ (105,000)</u>        | <u>\$ (105,000)</u>     | (102,900)         | <u>\$ 2,100</u>                           |
| Fund Balance--January 1    |                            |                         | <u>733,884</u>    |                                           |
| Fund Balance--December 31  |                            |                         | <u>\$ 630,984</u> |                                           |

**CITY OF BRIGHTON, COLORADO**  
**LODGING TAX FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE--**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                            | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL<br/>BUDGET</b> | <b>ACTUAL</b>     | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|----------------------------|----------------------------|-------------------------|-------------------|-------------------------------------------|
| <b>REVENUES</b>            |                            |                         |                   |                                           |
| Lodging Tax                | \$ 270,000                 | \$ 270,000              | \$ 361,391        | \$ 91,391                                 |
| Investment Earnings (Loss) | 12,500                     | 12,500                  | (1,981)           | (14,481)                                  |
| Total Revenues             | <u>282,500</u>             | <u>282,500</u>          | <u>359,410</u>    | <u>76,910</u>                             |
| <b>EXPENDITURES</b>        |                            |                         |                   |                                           |
| Operating                  | 49,251                     | 49,251                  | 49,252            | (1)                                       |
| Grants                     | <u>319,230</u>             | <u>319,230</u>          | <u>255,384</u>    | <u>63,846</u>                             |
| Total Expenditures         | <u>368,481</u>             | <u>368,481</u>          | <u>304,636</u>    | <u>63,845</u>                             |
| Net Change in Fund Balance | <u>\$ (85,981)</u>         | <u>\$ (85,981)</u>      | 54,774            | <u>\$ 140,755</u>                         |
| Fund Balance--January 1    |                            |                         | <u>315,750</u>    |                                           |
| Fund Balance--December 31  |                            |                         | <u>\$ 370,524</u> |                                           |

**CITY OF BRIGHTON, COLORADO**  
**IMPACT FEES FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE--BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                         | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL BUDGET</b> | <b>ACTUAL</b>       | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|-----------------------------------------|----------------------------|---------------------|---------------------|-------------------------------------------|
| <b>REVENUES</b>                         |                            |                     |                     |                                           |
| Charges for Services                    | \$ 1,000,000               | \$ 1,000,000        | \$ 891,236          | \$ (108,764)                              |
| Investment Earnings (Loss)              | 100,000                    | 100,000             | (42,176)            | (142,176)                                 |
| Total Revenues                          | <u>1,100,000</u>           | <u>1,100,000</u>    | <u>849,060</u>      | <u>(250,940)</u>                          |
| <b>EXPENDITURES</b>                     |                            |                     |                     |                                           |
| Developer Reimbursements                | <u>500,000</u>             | <u>500,000</u>      | <u>129,871</u>      | <u>370,129</u>                            |
| Total Expenditures                      | <u>500,000</u>             | <u>500,000</u>      | <u>129,871</u>      | <u>370,129</u>                            |
| Excess of Revenues<br>Over Expenditures | <u>600,000</u>             | <u>600,000</u>      | <u>719,189</u>      | <u>119,189</u>                            |
| <b>OTHER FINANCING USES</b>             |                            |                     |                     |                                           |
| Transfers Out                           | <u>(1,046,138)</u>         | <u>(1,046,138)</u>  | <u>(1,046,138)</u>  | <u>-</u>                                  |
| Total Other Financing Uses              | <u>(1,046,138)</u>         | <u>(1,046,138)</u>  | <u>(1,046,138)</u>  | <u>-</u>                                  |
| Net Change in Fund Balance              | <u>\$ (446,138)</u>        | <u>\$ (446,138)</u> | <u>(326,949)</u>    | <u>\$ 119,189</u>                         |
| Fund Balance--January 1                 |                            |                     | <u>10,074,773</u>   |                                           |
| Fund Balance--December 31               |                            |                     | <u>\$ 9,747,824</u> |                                           |

**CITY OF BRIGHTON, COLORADO**  
**CEMETERY PERPETUAL CARE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE--**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                | <u>ORIGINAL<br/>BUDGET</u> | <u>FINAL<br/>BUDGET</u> | <u>ACTUAL</u>       | <u>VARIANCE<br/>WITH FINAL<br/>BUDGET</u> |
|--------------------------------|----------------------------|-------------------------|---------------------|-------------------------------------------|
| <b>REVENUES</b>                |                            |                         |                     |                                           |
| Charges for Services           | \$ 50,000                  | \$ 50,000               | \$ 89,595           | \$ 39,595                                 |
| Investment Earnings (Loss)     | 40,000                     | 40,000                  | (7,670)             | (47,670)                                  |
| Total Revenues                 | <u>90,000</u>              | <u>90,000</u>           | <u>81,925</u>       | <u>(8,075)</u>                            |
| <b>OTHER FINANCING SOURCES</b> |                            |                         |                     |                                           |
| Transfers In                   | <u>1,000</u>               | <u>1,000</u>            | <u>1,000</u>        | <u>-</u>                                  |
| Net Change in Fund Balance     | <u>\$ 91,000</u>           | <u>\$ 91,000</u>        | 82,925              | <u>\$ (8,075)</u>                         |
| Fund Balance--January 1        |                            |                         | <u>1,926,542</u>    |                                           |
| Fund Balance--December 31      |                            |                         | <u>\$ 2,009,467</u> |                                           |

## **CAPITAL PROJECTS FUNDS – DESCRIPTIONS**

### Capital Projects Funds

Capital Projects Funds are used to account for the acquisition or construction of major capital facilities other than those financed by the City's enterprise funds. The City reports the following two Capital Projects Funds, both of which are considered major funds:

- Capital Improvement Fund – To account for the acquisition and construction of general capital projects not accounted for in other capital projects or enterprise funds. The projects in the fund are financed in part by a voter approved sales tax as well as transfers from the General Fund and Impact Fees Fund.
- Parks and Recreation Capital Improvement Fund – To account for the acquisition and construction of parks and recreation capital projects. The projects in the fund are financed primarily by a voter approved sales tax.

The financial statements for these funds are included in the basic financial statements. This section of the report includes the budgetary comparison schedules for these funds.

**CITY OF BRIGHTON, COLORADO**  
**CAPITAL IMPROVEMENT FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE--**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                           | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL BUDGET</b> | <b>ACTUAL</b> | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|-------------------------------------------|----------------------------|---------------------|---------------|-------------------------------------------|
| <b>REVENUES</b>                           |                            |                     |               |                                           |
| Taxes                                     |                            |                     |               |                                           |
| Sales                                     | \$ 5,492,546               | \$ 5,492,546        | \$ 6,493,266  | \$ 1,000,720                              |
| Franchise                                 | 340,262                    | 340,262             | 354,652       | 14,390                                    |
| Other                                     | 32,131                     | 32,131              | 21,888        | (10,243)                                  |
| Total Taxes                               | 5,864,939                  | 5,864,939           | 6,869,806     | 1,004,867                                 |
| Grants and Intergovernmental              | 1,864,661                  | 1,864,661           | 2,267,082     | 402,421                                   |
| Investment Earnings (Loss)                | 400,000                    | 400,000             | (130,558)     | (530,558)                                 |
| Miscellaneous                             | 212,500                    | 212,500             | 9,338,001     | 9,125,501                                 |
| Total Revenues                            | 8,342,100                  | 8,342,100           | 18,344,331    | 10,002,231                                |
| <b>EXPENDITURES</b>                       |                            |                     |               |                                           |
| Capital Outlay                            |                            |                     |               |                                           |
| General Government                        | 1,315,172                  | 1,315,172           | 1,448,534     | (133,362)                                 |
| Public Safety                             | 595,000                    | 595,000             | 651,031       | (56,031)                                  |
| Streets and Fleet                         | 15,010,161                 | 15,010,161          | 4,520,664     | 10,489,497                                |
| Parks and Recreation                      | 225,000                    | 225,000             | 72,824        | 152,176                                   |
| Budget Contingency                        | 200,000                    | 200,000             | -             | 200,000                                   |
| Debt Service                              |                            |                     |               |                                           |
| Principal                                 | 768,798                    | 768,798             | 768,797       | 1                                         |
| Interest                                  | 349,777                    | 349,777             | 349,776       | 1                                         |
| Bond Fees                                 | -                          | -                   | 2,085         | (2,085)                                   |
| Total Expenditures                        | 18,463,908                 | 18,463,908          | 7,813,711     | 10,650,197                                |
| Deficiency of Revenues Under Expenditures | (10,121,808)               | (10,121,808)        | 10,530,620    | 20,652,428                                |
| <b>OTHER FINANCING SOURCES</b>            |                            |                     |               |                                           |
| Transfers In                              | 1,750,000                  | 1,750,000           | 1,046,138     | (703,862)                                 |
| Total Other Financing Sources             | 1,750,000                  | 1,750,000           | 1,046,138     | (703,862)                                 |
| Net Change in Fund Balance                | \$ (8,371,808)             | \$ (8,371,808)      | 11,576,758    | \$ 19,948,566                             |
| Fund Balance--January 1                   |                            |                     | 17,456,669    |                                           |
| Fund Balance--December 31                 |                            |                     | \$ 29,033,427 |                                           |

**CITY OF BRIGHTON, COLORADO**  
**PARKS AND RECREATION CAPITAL IMPROVEMENT FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE--**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                              | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL BUDGET</b> | <b>ACTUAL</b>        | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|------------------------------|----------------------------|---------------------|----------------------|-------------------------------------------|
| <b>REVENUES</b>              |                            |                     |                      |                                           |
| Sales Taxes                  | \$ 4,178,705               | \$ 4,178,705        | \$ 4,754,935         | \$ 576,230                                |
| Grants and Intergovernmental | 3,326,065                  | 3,326,065           | 1,182,363            | (2,143,702)                               |
| Investment Earnings (Loss)   | 200,000                    | 200,000             | (71,582)             | (271,582)                                 |
| Miscellaneous                | 173,695                    | 173,695             | 254,622              | 80,927                                    |
| Total Revenues               | <u>7,878,465</u>           | <u>7,878,465</u>    | <u>6,120,338</u>     | <u>(1,758,127)</u>                        |
| <b>EXPENDITURES</b>          |                            |                     |                      |                                           |
| Capital Outlay               | 6,513,578                  | 6,513,578           | 1,477,409            | 5,036,169                                 |
| Budget Contingency           | 200,000                    | 200,000             | -                    | 200,000                                   |
| Debt Service                 |                            |                     |                      |                                           |
| Principal                    | 579,990                    | 579,990             | 579,990              | -                                         |
| Interest                     | 639,531                    | 639,531             | 639,530              | 1                                         |
| Bond Fees                    | -                          | -                   | 2,816                | (2,816)                                   |
| Total Expenditures           | <u>7,933,099</u>           | <u>7,933,099</u>    | <u>2,699,745</u>     | <u>5,233,354</u>                          |
| Net Change in Fund Balance   | <u>\$ (54,634)</u>         | <u>\$ (54,634)</u>  | 3,420,593            | <u>\$ 3,475,227</u>                       |
| Fund Balance--January 1      |                            |                     | <u>16,011,645</u>    |                                           |
| Fund Balance-December 31     |                            |                     | <u>\$ 19,432,238</u> |                                           |

## ENTERPRISE FUNDS – DESCRIPTIONS

Enterprise funds are used to account for activities managed as a business with rates and fees intended to fund operational and capital expenses of the activity. The City reports the following three enterprise funds, all of which are considered major funds:

- Water Fund – To account for the revenues and expenses associated with providing water service to customers.
- Wastewater Fund – To account for the revenues and expenses associated with the processing and treatment of wastewater for customers.
- Storm Drainage Fund – To account for revenues and expenses associated with providing storm water services to customers.

The financial statements for these funds are included in the basic financial statements. This section of the report includes the budgetary comparison schedules for these funds.



**CITY OF BRIGHTON, COLORADO**  
**WATER FUND**  
**SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION --**  
**BUDGET AND ACTUAL (NON US GAAP BASIS)**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                                                                | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL BUDGET</b>    | <b>ACTUAL</b>         | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|--------------------------------------------------------------------------------|----------------------------|------------------------|-----------------------|-------------------------------------------|
| <b>OPERATING REVENUES</b>                                                      |                            |                        |                       |                                           |
| Charges for Services                                                           | \$ 12,864,907              | \$ 12,864,907          | \$ 13,542,870         | \$ 677,963                                |
| Tap Fees                                                                       | 100,000                    | 100,000                | 90,118                | (9,882)                                   |
| Miscellaneous                                                                  | 57,500                     | 57,500                 | 153,588               | 96,088                                    |
| Total Operating Revenues                                                       | <u>13,022,407</u>          | <u>13,022,407</u>      | <u>13,786,576</u>     | <u>764,169</u>                            |
| <b>OPERATING EXPENSES</b>                                                      |                            |                        |                       |                                           |
| Operations                                                                     | 9,599,481                  | 9,599,481              | 10,769,720            | (1,170,239)                               |
| Administration                                                                 | 3,958,460                  | 3,958,460              | 3,724,194             | 234,266                                   |
| Principal                                                                      | 968,924                    | 968,924                | 999,459               | (30,535)                                  |
| Interest Expense and Fees                                                      | 719,889                    | 719,889                | 635,376               | 84,513                                    |
| Total Operating Expenses                                                       | <u>15,246,754</u>          | <u>15,246,754</u>      | <u>16,128,749</u>     | <u>(881,995)</u>                          |
| <b>NONOPERATING REVENUES (EXPENSES)</b>                                        |                            |                        |                       |                                           |
| Investment Earnings (Loss)                                                     | 900,000                    | 900,000                | (130,786)             | (1,030,786)                               |
| Capital Outlay                                                                 | (25,632,940)               | (25,632,940)           | (13,474,551)          | 12,158,389                                |
| Grants                                                                         | -                          | -                      | 5,716                 | 5,716                                     |
| Budget Reserves                                                                | (200,000)                  | (200,000)              | -                     | 200,000                                   |
| Total Nonoperating Expenses                                                    | <u>(24,932,940)</u>        | <u>(24,932,940)</u>    | <u>(13,599,621)</u>   | <u>11,333,319</u>                         |
| Loss Before Capital Contributions and Transfers                                | (27,157,287)               | (27,157,287)           | (15,941,794)          | 11,215,493                                |
| Capital Contributions                                                          | <u>7,000,000</u>           | <u>7,000,000</u>       | <u>7,998,218</u>      | <u>998,218</u>                            |
| Excess (Deficiency) of Revenues Over (Under) Expenses Before Reconciling Items | <u>\$ (20,157,287)</u>     | <u>\$ (20,157,287)</u> | <u>(7,943,576)</u>    | <u>\$ 12,213,711</u>                      |
| <b>ADJUSTMENTS TO US GAAP BASIS</b>                                            |                            |                        |                       |                                           |
| Capitalized Assets                                                             |                            |                        | 13,474,551            |                                           |
| Long Term Debt Adjustments                                                     |                            |                        | 999,459               |                                           |
| Contributed Capital Assets                                                     |                            |                        | 1,416,707             |                                           |
| Depreciation                                                                   |                            |                        | <u>(5,810,913)</u>    |                                           |
| Change in Net Position, GAAP Basis                                             |                            |                        | 2,136,228             |                                           |
| Net Position--January 1                                                        |                            |                        | <u>139,587,957</u>    |                                           |
| Net Position--December 31                                                      |                            |                        | <u>\$ 141,724,185</u> |                                           |

**CITY OF BRIGHTON, COLORADO**  
**WASTE WATER FUND**  
**SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION--**  
**BUDGET AND ACTUAL (NON US GAAP BASIS)**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                                                                   | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL BUDGET</b>   | <b>ACTUAL</b>        | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|-----------------------------------------------------------------------------------|----------------------------|-----------------------|----------------------|-------------------------------------------|
| <b>OPERATING REVENUES</b>                                                         |                            |                       |                      |                                           |
| Charges for Services                                                              | \$ 6,516,627               | \$ 6,516,627          | \$ 7,974,846         | \$ 1,458,219                              |
| Miscellaneous                                                                     | 54,000                     | 54,000                | 38,990               | (15,010)                                  |
| Total Operating Revenues                                                          | <u>6,570,627</u>           | <u>6,570,627</u>      | <u>8,013,836</u>     | <u>1,443,209</u>                          |
| <b>OPERATING EXPENSES</b>                                                         |                            |                       |                      |                                           |
| Operations                                                                        | 3,779,656                  | 3,779,656             | 3,407,250            | 372,406                                   |
| Administration                                                                    | 3,188,007                  | 3,188,007             | 2,888,436            | 299,571                                   |
| Principal                                                                         | 233,629                    | 233,629               | 237,061              | (3,432)                                   |
| Interest Expense and Fees                                                         | 220,445                    | 220,445               | 207,268              | 13,177                                    |
| Total Operating Expenses                                                          | <u>7,421,737</u>           | <u>7,421,737</u>      | <u>6,740,015</u>     | <u>681,722</u>                            |
| <b>NONOPERATING REVENUES (EXPENSES)</b>                                           |                            |                       |                      |                                           |
| Investment Earnings (Loss)                                                        | 500,000                    | 500,000               | (88,151)             | (588,151)                                 |
| Capital Outlay                                                                    | (2,436,261)                | (2,436,261)           | (355,225)            | 2,081,036                                 |
| Budget Reserves                                                                   | (200,000)                  | (200,000)             | -                    | 200,000                                   |
| Total Nonoperating Expenses                                                       | <u>(2,136,261)</u>         | <u>(2,136,261)</u>    | <u>(443,376)</u>     | <u>1,692,885</u>                          |
| Income (Loss) Before Capital<br>Contributions and Transfers                       | (2,987,371)                | (2,987,371)           | 830,445              | 3,817,816                                 |
| Capital Contributions                                                             | <u>300,000</u>             | <u>300,000</u>        | <u>331,701</u>       | <u>31,701</u>                             |
| Excess (Deficiency) of Revenues Over (Under)<br>Expenses Before Reconciling Items | <u>\$ (2,687,371)</u>      | <u>\$ (2,687,371)</u> | 1,162,146            | <u>\$ 3,849,517</u>                       |
| <b>ADJUSTMENTS TO US GAAP BASIS</b>                                               |                            |                       |                      |                                           |
| Capitalized Assets                                                                |                            |                       | 355,225              |                                           |
| Long Term Debt Adjustments                                                        |                            |                       | 237,061              |                                           |
| Contributed Capital Assets                                                        |                            |                       | 858,212              |                                           |
| Depreciation                                                                      |                            |                       | (1,696,717)          |                                           |
| Change in Net Position, GAAP Basis                                                |                            |                       | <u>915,927</u>       |                                           |
| Net Position--January 1                                                           |                            |                       | <u>35,708,192</u>    |                                           |
| Net Position--December 31                                                         |                            |                       | <u>\$ 36,624,119</u> |                                           |

**CITY OF BRIGHTON, COLORADO**  
**STORM DRAINAGE FUND**  
**SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION--**  
**BUDGET AND ACTUAL (NON US GAAP BASIS)**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                                                                   | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL BUDGET</b>   | <b>ACTUAL</b>        | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|-----------------------------------------------------------------------------------|----------------------------|-----------------------|----------------------|-------------------------------------------|
| <b>OPERATING REVENUES</b>                                                         |                            |                       |                      |                                           |
| Charges for Services                                                              | \$ 750,000                 | \$ 750,000            | \$ 927,867           | \$ 177,867                                |
| Miscellaneous                                                                     | 67,000                     | 67,000                | 66,351               | (649)                                     |
| Total Operating Revenues                                                          | <u>817,000</u>             | <u>817,000</u>        | <u>994,218</u>       | <u>177,218</u>                            |
| <b>OPERATING EXPENSES</b>                                                         |                            |                       |                      |                                           |
| Operations                                                                        | 163,064                    | 163,064               | 210,862              | (47,798)                                  |
| Administration                                                                    | 325,832                    | 325,832               | 449,909              | (124,077)                                 |
| Total Operating Expenses                                                          | <u>488,896</u>             | <u>488,896</u>        | <u>660,771</u>       | <u>(171,875)</u>                          |
| <b>NONOPERATING REVENUES (EXPENSES)</b>                                           |                            |                       |                      |                                           |
| Investment Earnings (Loss)                                                        | 100,000                    | 100,000               | (10,692)             | (110,692)                                 |
| Capital Outlay                                                                    | (7,637,755)                | (7,637,755)           | (2,594,167)          | 5,043,588                                 |
| Grants                                                                            | -                          | -                     | 5,000                | 5,000                                     |
| Developer Reimbursements                                                          | (450,000)                  | (450,000)             | (347,454)            | 102,546                                   |
| Budget Reserves                                                                   | (200,000)                  | (200,000)             | -                    | 200,000                                   |
| Total Nonoperating Expenses                                                       | <u>(8,187,755)</u>         | <u>(8,187,755)</u>    | <u>(2,947,313)</u>   | <u>5,240,442</u>                          |
| Loss Before Capital Contributions and Transfers                                   | (7,859,651)                | (7,859,651)           | (2,613,866)          | 5,245,785                                 |
| Transfers In                                                                      | 1,617,208                  | 1,617,208             | -                    | (1,617,208)                               |
| Capital Contributions                                                             | <u>900,000</u>             | <u>900,000</u>        | <u>789,484</u>       | <u>(110,516)</u>                          |
| Excess (Deficiency) of Revenues Over (Under)<br>Expenses Before Reconciling Items | <u>\$ (5,342,443)</u>      | <u>\$ (5,342,443)</u> | <u>(1,824,382)</u>   | <u>\$ 3,518,061</u>                       |
| <b>ADJUSTMENTS TO US GAAP BASIS</b>                                               |                            |                       |                      |                                           |
| Capitalized Assets                                                                |                            |                       | 2,594,167            |                                           |
| Contributed Capital Assets                                                        |                            |                       | 1,097,253            |                                           |
| Depreciation                                                                      |                            |                       | <u>(1,058,273)</u>   |                                           |
| Change in Net Position, GAAP Basis                                                |                            |                       | 808,765              |                                           |
| Net Position--January 1                                                           |                            |                       | <u>23,233,037</u>    |                                           |
| Net Position--December 31                                                         |                            |                       | <u>\$ 24,041,802</u> |                                           |

## **INTERNAL SERVICE FUNDS - DESCRIPTIONS**

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies within the government on a cost-reimbursement basis. The City's Internal Service Funds account for the following services:

- Benefits Fund - To account for the allocation of costs associated with employee insurance plans and other benefits provided to City employees.
- Fleet Fund - To account for the centralized maintenance of all city-owned vehicles.

**CITY OF BRIGHTON, COLORADO**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF NET POSITION**  
**DECEMBER 31, 2021**

|                                         | <b>BENEFITS<br/>INTERNAL SERVICE<br/>FUND</b> | <b>FLEET INTERNAL<br/>SERVICE FUND</b> | <b>TOTAL</b>        |
|-----------------------------------------|-----------------------------------------------|----------------------------------------|---------------------|
| <b>CURRENT ASSETS</b>                   |                                               |                                        |                     |
| Cash and Investments                    | \$ 3,828,478                                  | \$ 198,448                             | \$ 4,026,926        |
| Accounts Receivable                     | 103,235                                       | 1,542                                  | 104,777             |
| Inventories                             | -                                             | 27,857                                 | 27,857              |
| Prepaid Expenses                        | -                                             | 590                                    | 590                 |
| Total Current Assets                    | <u>3,931,713</u>                              | <u>228,437</u>                         | <u>4,160,150</u>    |
| <b>LIABILITIES</b>                      |                                               |                                        |                     |
| Accounts Payable                        | 118,808                                       | 12,208                                 | 131,016             |
| Accrued Wages Payable                   | -                                             | 5,984                                  | 5,984               |
| Estimated Unpaid Claims                 | 323,000                                       | -                                      | 323,000             |
| Compensated Absences, Current Portion   | -                                             | 13,388                                 | 13,388              |
| Total Current Liabilities               | <u>441,808</u>                                | <u>31,580</u>                          | <u>473,388</u>      |
| Noncurrent Liabilities                  |                                               |                                        |                     |
| Compensated Absences, Long Term Portion | <u>                    </u>                   | <u>2,550</u>                           | <u>2,550</u>        |
| Total Noncurrent Liabilities            | <u>-</u>                                      | <u>2,550</u>                           | <u>2,550</u>        |
| Total Liabilities                       | <u>\$ 441,808</u>                             | <u>\$ 34,130</u>                       | <u>\$ 475,938</u>   |
| <b>NET POSITION</b>                     |                                               |                                        |                     |
| Unrestricted                            | <u>3,489,905</u>                              | <u>194,307</u>                         | <u>3,684,212</u>    |
| Total Net Position                      | <u>\$ 3,489,905</u>                           | <u>\$ 194,307</u>                      | <u>\$ 3,684,212</u> |

**CITY OF BRIGHTON, COLORADO**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND BALANCES**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                         | <b>BENEFITS INTERNAL<br/>SERVICE FUND</b> | <b>FLEET INTERNAL<br/>SERVICE FUND</b> | <b>TOTAL</b>               |
|-----------------------------------------|-------------------------------------------|----------------------------------------|----------------------------|
| <b>OPERATING REVENUES</b>               |                                           |                                        |                            |
| Charges for Services                    | \$ 5,346,706                              | \$ 461,425                             | \$ 5,808,131               |
| Miscellaneous                           | 1,321                                     | -                                      | 1,321                      |
| Total Operating Revenues                | <u>5,348,027</u>                          | <u>461,425</u>                         | <u>5,809,452</u>           |
| <b>OPERATING EXPENSES</b>               |                                           |                                        |                            |
| Insurance Claims                        | 3,612,312                                 | -                                      | 3,612,312                  |
| Insurance Premiums                      | 893,211                                   | -                                      | 893,211                    |
| Professional Services                   | 299,184                                   | -                                      | 299,184                    |
| Administration                          | -                                         | 485,111                                | 485,111                    |
| Vehicle Repairs                         | -                                         | 21,570                                 | 21,570                     |
| Miscellaneous                           | 1,420                                     | -                                      | 1,420                      |
| Total Operating Expenses                | <u>4,806,127</u>                          | <u>506,681</u>                         | <u>5,312,808</u>           |
| Operating Income                        | 541,900                                   | (45,256)                               | 496,644                    |
| <b>NONOPERATING REVENUES (EXPENSES)</b> |                                           |                                        |                            |
| Investment Earnings (Loss)              | (14,795)                                  | (877)                                  | (15,672)                   |
| Nonoperating Income                     | <u>(14,795)</u>                           | <u>(877)</u>                           | <u>(15,672)</u>            |
| Change in net position                  | <u>527,105</u>                            | <u>(46,133)</u>                        | <u>480,972</u>             |
| Net Position--January 1                 | <u>2,962,800</u>                          | <u>240,440</u>                         | <u>3,203,240</u>           |
| Net Postion--December 31                | <u><u>\$ 3,489,905</u></u>                | <u><u>\$ 194,307</u></u>               | <u><u>\$ 3,684,212</u></u> |

**CITY OF BRIGHTON, COLORADO**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF CASH FLOWS**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                                                                                      | <b>BENEFITS<br/>INTERNAL<br/>SERVICE FUND</b> | <b>FLEET<br/>INTERNAL<br/>SERVICE FUND</b> | <b>TOTAL INTERNAL<br/>SERVICE FUNDS</b> |
|------------------------------------------------------------------------------------------------------|-----------------------------------------------|--------------------------------------------|-----------------------------------------|
| <b>CASH FLOWS FROM OPERATING ACTIVITIES</b>                                                          |                                               |                                            |                                         |
| Receipts From Customers                                                                              | \$ 5,270,743                                  | 469,375                                    | \$ 5,740,118                            |
| Other Receipts                                                                                       | 1,321                                         | 28,568                                     | 29,889                                  |
| Payments to Suppliers and Service Providers                                                          | (4,837,295)                                   | (469,661)                                  | (5,306,956)                             |
| Net Cash Provided By Operating Activities                                                            | <u>434,769</u>                                | <u>28,282</u>                              | <u>463,051</u>                          |
| <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>                                                          |                                               |                                            |                                         |
| Proceeds From Sale of Investments                                                                    | (14,795)                                      | (877)                                      | (15,672)                                |
| Net Cash Used In Investing Activities                                                                | <u>(14,795)</u>                               | <u>(877)</u>                               | <u>(15,672)</u>                         |
| Net Increase in Cash and Cash Equivalents                                                            | 419,974                                       | 27,405                                     | 447,379                                 |
| Cash and Cash Equivalents--January 1                                                                 | 3,408,504                                     | 171,043                                    | 3,579,547                               |
| Cash and Cash Equivalents--December 31                                                               | <u>\$ 3,828,478</u>                           | <u>\$ 198,448</u>                          | <u>\$ 4,026,926</u>                     |
| <b>Reconciliation of operating income to net cash provided by operating activities:</b>              |                                               |                                            |                                         |
| Operating Income (Loss)                                                                              | \$ 541,900                                    | \$ (45,256)                                | \$ 496,644                              |
| Adjustments to Reconcile Operating Income to Net Cash Provided By<br>(Used In) Operating Activities: |                                               |                                            |                                         |
| Changes in Assets and Liabilities:                                                                   |                                               |                                            |                                         |
| (Increase) in Accounts Receivable                                                                    | (75,963)                                      | 7,950                                      | (68,013)                                |
| (Increase) in Inventories                                                                            | -                                             | 47,281                                     | 47,281                                  |
| (Increase) in Prepaids                                                                               | -                                             | 1,250                                      | 1,250                                   |
| Increase (Decrease) in Accounts Payable                                                              | (43,168)                                      | 1,607                                      | (41,561)                                |
| Increase in Accrued Wages Payable                                                                    | -                                             | (488)                                      | (488)                                   |
| Increase (Decrease) in Unpaid Claims                                                                 | 12,000                                        | 15,938                                     | 27,938                                  |
| Total Adjustments                                                                                    | <u>(107,131)</u>                              | <u>73,538</u>                              | <u>(33,593)</u>                         |
| Net Cash Provided by Operating Activities                                                            | <u>\$ 434,769</u>                             | <u>\$ 28,282</u>                           | <u>\$ 463,051</u>                       |

**CITY OF BRIGHTON, COLORADO**  
**BENEFITS INTERNAL SERVICE FUND**  
**SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION--**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                                          | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL BUDGET</b> | <b>ACTUAL</b>       | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|----------------------------------------------------------|----------------------------|---------------------|---------------------|-------------------------------------------|
| <b>OPERATING REVENUES</b>                                |                            |                     |                     |                                           |
| Charges for Services                                     | \$ 5,210,000               | \$ 5,210,000        | \$ 5,346,706        | \$ 136,706                                |
| Miscellaneous                                            | -                          | -                   | 1,321               | 1,321                                     |
| Total Operating Revenues                                 | <u>5,210,000</u>           | <u>5,210,000</u>    | <u>5,348,027</u>    | <u>138,027</u>                            |
| <b>OPERATING EXPENSES</b>                                |                            |                     |                     |                                           |
| Insurance Claims                                         | 3,747,000                  | 3,747,000           | 3,612,312           | 134,688                                   |
| Insurance Premiums                                       | 1,100,000                  | 1,100,000           | 893,211             | 206,789                                   |
| Professional Services                                    | 356,000                    | 356,000             | 299,184             | 56,816                                    |
| Miscellaneous                                            | 31,500                     | 31,500              | 1,420               | 30,080                                    |
| Total Operating Expenses                                 | <u>5,234,500</u>           | <u>5,234,500</u>    | <u>4,806,127</u>    | <u>428,373</u>                            |
| Operating Income                                         | <u>(24,500)</u>            | <u>(24,500)</u>     | <u>541,900</u>      | <u>566,400</u>                            |
| <b>NONOPERATING REVENUES</b>                             |                            |                     |                     |                                           |
| Investment Earnings (Loss)                               | <u>75,000</u>              | <u>75,000</u>       | <u>(14,795)</u>     | <u>(89,795)</u>                           |
| Total Nonoperating Revenues                              | <u>75,000</u>              | <u>75,000</u>       | <u>(14,795)</u>     | <u>(89,795)</u>                           |
| Excess (Deficiency) of Revenues Over<br>(Under) Expenses | <u>\$ 50,500</u>           | <u>\$ 50,500</u>    | <u>527,105</u>      | <u>\$ 476,605</u>                         |
| Net Position--January 1                                  |                            |                     | <u>2,962,800</u>    |                                           |
| Net Position--December 31                                |                            |                     | <u>\$ 3,489,905</u> |                                           |



**CITY OF BRIGHTON, COLORADO**  
**FLEET INTERNAL SERVICE FUND**  
**SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION--**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                                          | <b>ORIGINAL<br/>BUDGET</b> | <b>FINAL BUDGET</b> | <b>ACTUAL</b>     | <b>VARIANCE<br/>WITH FINAL<br/>BUDGET</b> |
|----------------------------------------------------------|----------------------------|---------------------|-------------------|-------------------------------------------|
| <b>OPERATING REVENUES</b>                                |                            |                     |                   |                                           |
| Charges for Services                                     | \$ 725,000                 | \$ 725,000          | \$ 461,425        | \$ (263,575)                              |
| Miscellaneous                                            | 27,000                     | 27,000              | -                 | (27,000)                                  |
| Total Operating Revenues                                 | <u>752,000</u>             | <u>752,000</u>      | <u>461,425</u>    | <u>(290,575)</u>                          |
| <b>OPERATING EXPENSES</b>                                |                            |                     |                   |                                           |
| Personnel Services                                       | 442,070                    | 442,070             | 485,111           | (43,041)                                  |
| Vehicle Maintenance                                      | 242,958                    | 242,958             | 21,570            | 221,388                                   |
| Total Operating Expenses                                 | <u>685,028</u>             | <u>685,028</u>      | <u>506,681</u>    | <u>178,347</u>                            |
| Operating Income (Loss)                                  | <u>66,972</u>              | <u>66,972</u>       | <u>(45,256)</u>   | <u>(112,228)</u>                          |
| <b>NONOPERATING REVENUES</b>                             |                            |                     |                   |                                           |
| Investment Earnings (Loss)                               | -                          | -                   | (877)             | (877)                                     |
| Nonoperating Income                                      | <u>-</u>                   | <u>-</u>            | <u>(877)</u>      | <u>(877)</u>                              |
| Excess (Deficiency) of Revenues Over<br>(Under) Expenses | <u>\$ 66,972</u>           | <u>\$ 66,972</u>    | <u>(46,133)</u>   | <u>\$ (113,105)</u>                       |
| Net Position--January 1                                  |                            |                     | <u>240,440</u>    |                                           |
| Net Position--December 31                                |                            |                     | <u>\$ 194,307</u> |                                           |

## COMPONENT UNITS - DESCRIPTIONS

- Brighton Urban Renewal Authority – BURA, created April 16, 2002, provides redevelopment within the City limits. The City Council appoints the governing board of BURA. One of the BURA commissioners is a member of City Council. The BURA is reliant upon the City to approve projects and receive funding for its projects which include grants and tax increment financing.
- Brighton Cultural Arts Commission – BCAC, created as a not-for profit on March 5, 1996, provides cultural and arts activities to Brighton citizens. The City Council does appoint the Directors and although the City is not required to provide funding to the Organization, they generally do on an annual basis and, therefore, a benefit/burden relationship exists between the City and the BCAC.
- Brighton Economic Development Corporation – BEDC, is a 501c (6) Colorado non-profit organization serving the Greater Brighton Area. BEDC is the primary agent for economic development services. BEDC offers relocation, retention and expansion assistance and support to businesses. BEDC works to expand and diversify the local tax base by facilitating the creation of quality jobs and the attraction of retail development. BEDC encourages responsible, diverse growth and development that enhances Brighton's quality of life as a desirable place to live, work, learn and play.

**CITY OF BRIGHTON, COLORADO**  
**COMPONENT UNITS**  
**COMBINING BALANCE SHEET**  
**DECEMBER 31, 2021**

|                                                                        | <b>BRIGHTON URBAN<br/>RENEWAL<br/>AUTHORITY</b> | <b>BRIGHTON<br/>CULTURAL ARTS<br/>COMMISSION</b> | <b>BRIGHTON<br/>ECONOMIC<br/>DEVELOPMENT<br/>CORPORATION</b> | <b>TOTAL</b>         |
|------------------------------------------------------------------------|-------------------------------------------------|--------------------------------------------------|--------------------------------------------------------------|----------------------|
| <b>ASSETS</b>                                                          |                                                 |                                                  |                                                              |                      |
| Cash and Investments                                                   | \$ 3,230,639                                    | \$ 581,819                                       | \$ 181,128                                                   | \$ 3,993,586         |
| Restricted Cash and Investments                                        | 1,983,238                                       | -                                                | -                                                            | 1,983,238            |
| Accounts Receivable                                                    | 47,090                                          | -                                                | 127,692                                                      | 174,782              |
| Taxes Receivable                                                       | 5,038,590                                       | -                                                | -                                                            | 5,038,590            |
| Prepaid Items                                                          | 990                                             | -                                                | -                                                            | 990                  |
| Capital Assets                                                         | -                                               | -                                                | 29,885                                                       | 29,885               |
| Land Held for Sale                                                     | 1,625,000                                       | -                                                | -                                                            | 1,625,000            |
| Total Assets                                                           | <u>\$ 11,925,547</u>                            | <u>\$ 581,819</u>                                | <u>\$ 338,705</u>                                            | <u>\$ 12,846,071</u> |
| <b>LIABILITIES</b>                                                     |                                                 |                                                  |                                                              |                      |
| Accounts Payable                                                       | \$ 43,469                                       | \$ 1,350                                         | \$ -                                                         | \$ 44,819            |
| Sales Tax Rebate Payable                                               | 1,552,651                                       | -                                                | -                                                            | 1,552,651            |
| Accrued Wages Payable                                                  | 3,222                                           | -                                                | -                                                            | 3,222                |
| Accrued Liabilities                                                    | -                                               | 188,418                                          | -                                                            | 188,418              |
| Deposits and Escrows                                                   | 807,365                                         | -                                                | -                                                            | 807,365              |
| Total Liabilities                                                      | <u>2,406,707</u>                                | <u>189,768</u>                                   | <u>-</u>                                                     | <u>2,596,475</u>     |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                                   |                                                 |                                                  |                                                              |                      |
| Unearned Revenue-Property Taxes                                        | 5,038,590                                       | -                                                | -                                                            | 5,038,590            |
| Total Deferred Inflows of Resources                                    | <u>5,038,590</u>                                | <u>-</u>                                         | <u>-</u>                                                     | <u>5,038,590</u>     |
| <b>FUND BALANCES</b>                                                   |                                                 |                                                  |                                                              |                      |
| Nonspendable                                                           | 1,625,990                                       | -                                                | -                                                            | 1,625,990            |
| Restricted                                                             | 1,983,238                                       | -                                                | -                                                            | 1,983,238            |
| Unassigned                                                             | 871,022                                         | 392,051                                          | 338,705                                                      | 1,601,778            |
| Total Fund Balances                                                    | <u>4,480,250</u>                                | <u>392,051</u>                                   | <u>338,705</u>                                               | <u>5,211,006</u>     |
| Total Liabilities, Deferred Inflows of<br>Resources, and Fund Balances | <u>\$ 11,925,547</u>                            | <u>\$ 581,819</u>                                | <u>\$ 338,705</u>                                            | <u>\$ 12,846,071</u> |
| Amount Reported in the Statement<br>of Net Position is Different:      |                                                 |                                                  |                                                              |                      |
| Total Fund Balances                                                    | \$ 4,480,250                                    | \$ 392,051                                       | \$ 338,705                                                   | \$ 5,211,006         |
| Capital Assets, Net of Accumulated<br>Depreciation                     | 3,158,244                                       | -                                                | -                                                            | 3,158,244            |
| Deferred Charge on Refunding                                           | 136,743                                         | -                                                | -                                                            | 136,743              |
| Compensated Absences                                                   | (13,401)                                        | -                                                | -                                                            | (13,401)             |
| Accrued Interest                                                       | (16,627)                                        | -                                                | -                                                            | (16,627)             |
| Long-Term Debt                                                         | (5,780,000)                                     | -                                                | -                                                            | (5,780,000)          |
| Total Net Position                                                     | <u>\$ 1,965,209</u>                             | <u>\$ 392,051</u>                                | <u>\$ 338,705</u>                                            | <u>\$ 2,695,965</u>  |

**CITY OF BRIGHTON, COLORADO**  
**COMPONENT UNITS - COMBINING STATEMENT OF REVENUES,**  
**EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**FOR THE YEAR ENDED DECEMBER 31, 2021**

|                                                                 | <b>BRIGHTON URBAN<br/>RENEWAL<br/>AUTHORITY</b> | <b>BRIGHTON<br/>CULTURAL ARTS<br/>COMMISSION</b> | <b>BRIGHTON<br/>ECONOMIC<br/>DEVELOPMENT<br/>CORPORATION</b> | <b>TOTAL</b>        |
|-----------------------------------------------------------------|-------------------------------------------------|--------------------------------------------------|--------------------------------------------------------------|---------------------|
| <b>REVENUES</b>                                                 |                                                 |                                                  |                                                              |                     |
| Sales Tax                                                       | \$ 1,040,315                                    | \$ -                                             | \$ -                                                         | \$ 1,040,315        |
| Property Tax                                                    | 5,202,277                                       | -                                                | -                                                            | 5,202,277           |
| Grants and Intergovernmental                                    | -                                               | 226,805                                          | 127,692                                                      | 354,497             |
| Charges for Services                                            | 66,675                                          | 120                                              | 34,500                                                       | 101,295             |
| Investment Earnings (Loss)                                      | (6,579)                                         | (1,804)                                          | 84                                                           | (8,299)             |
| Miscellaneous                                                   | -                                               | -                                                | 2,500                                                        | 2,500               |
| Total Revenues                                                  | <u>6,302,688</u>                                | <u>225,121</u>                                   | <u>164,776</u>                                               | <u>6,692,585</u>    |
| <b>EXPENDITURES</b>                                             |                                                 |                                                  |                                                              |                     |
| Personnel Services                                              | 153,785                                         | -                                                | -                                                            | 153,785             |
| Purchased Services                                              | 464,488                                         | -                                                | 2,501                                                        | 466,989             |
| Operating Expenses                                              | 222,977                                         | 31,512                                           | 131,574                                                      | 386,063             |
| Capital Outlay                                                  | 64,772                                          | -                                                | -                                                            | 64,772              |
| Tax Rebates and Incentives                                      | 3,465,412                                       | -                                                | -                                                            | 3,465,412           |
| Debt Service                                                    |                                                 |                                                  |                                                              |                     |
| Principal                                                       | 3,360,000                                       | -                                                | -                                                            | 3,360,000           |
| Interest and Fiscal Charges                                     | 291,083                                         | -                                                | -                                                            | 291,083             |
| Loan Fees                                                       | 2,000                                           | -                                                | -                                                            | 2,000               |
| Total Expenditures                                              | <u>8,024,517</u>                                | <u>31,512</u>                                    | <u>134,075</u>                                               | <u>8,190,104</u>    |
| Net Change in Fund Balances                                     | (1,721,829)                                     | 193,609                                          | 30,701                                                       | (1,497,519)         |
| Fund Balances--January 1                                        | <u>6,202,079</u>                                | <u>198,442</u>                                   | <u>308,004</u>                                               | <u>6,708,525</u>    |
| Fund Balances--December 31                                      | <u>\$ 4,480,250</u>                             | <u>\$ 392,051</u>                                | <u>\$ 338,705</u>                                            | <u>\$ 5,211,006</u> |
| Amount Reported In the Statement<br>of Activities is Different: |                                                 |                                                  |                                                              |                     |
| Net Change in Fund Balances                                     | \$ (1,721,829)                                  | \$ 193,609                                       | \$ 30,701                                                    | \$ (1,497,519)      |
| Change in Accrued Interest                                      | 60,832                                          | -                                                | -                                                            | 60,832              |
| Depreciation Expense                                            | (229,031)                                       | -                                                | -                                                            | (229,031)           |
| Debt Principal Payments                                         | 3,360,000                                       | -                                                | -                                                            | 3,360,000           |
| Change in Accrued Compensated Absences                          | (3,378)                                         | -                                                | -                                                            | (3,378)             |
| Amortization of Loss on Refunding                               | (24,823)                                        | -                                                | -                                                            | (24,823)            |
| Change in Net Position                                          | <u>\$ 1,441,771</u>                             | <u>\$ 193,609</u>                                | <u>\$ 30,701</u>                                             | <u>\$ 1,666,081</u> |

*This page intentionally left blank*



## STATISTICAL SECTION



**CITY OF BRIGHTON, COLORADO**  
**STATISTICAL SECTION**  
**DECEMBER 31, 2021**

**TABLE OF CONTENTS**

|                                                                                                                               |     |
|-------------------------------------------------------------------------------------------------------------------------------|-----|
| FINANCIAL TRENDS (Schedules 1 – 4) .....                                                                                      | 107 |
| These schedules show the changes in the city's financial position over time                                                   |     |
| REVENUE CAPACITY (Schedules 5 – 7).....                                                                                       | 111 |
| Schedules that assist in the assessment of the city's local revenue sources                                                   |     |
| DEBT CAPACITY (Schedules 8 – 11) .....                                                                                        | 114 |
| These schedules aid in the analysis of the city's current level of debt, and it's ability to issue debt in the future.        |     |
| DEMOGRAPHIC AND ECONOMIC INFORMATION (Schedules 12-14) .....                                                                  | 118 |
| Schedules containing indicators that depict the environment in which the city's financial activities take place.              |     |
| OPERATING INFORMATION (Schedules 15-16).....                                                                                  | 121 |
| Service and infrastructure data to help relate the financial information to the services and activities provided by the city. |     |

**Table 1. Net Position By Component**  
**(modified accrual basis of accounting)**  
**(amounts expressed in thousands)**

|                                             | 2012       | 2013       | 2014       | 2015       | 2016       | 2017       | 2018       | 2019       | 2020       | 2021       |
|---------------------------------------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|
| <b>Governmental Activities</b>              |            |            |            |            |            |            |            |            |            |            |
| Net Investment in capital assets            | \$ 88,732  | \$ 88,599  | \$ 87,903  | \$ 90,489  | \$ 86,601  | \$ 94,990  | \$ 98,819  | \$ 102,396 | \$ 122,195 | \$ 115,983 |
| Restricted                                  | 26,050     | 12,544     | 12,720     | 15,869     | 26,569     | 26,575     | 25,486     | 16,325     | 17,758     | 36,138     |
| Unrestricted                                | 1,950      | 18,920     | 23,641     | 25,707     | 32,960     | 32,961     | 43,836     | 65,700     | 76,552     | 79,379     |
| Total governmental activities net position  | \$ 116,732 | \$ 120,063 | \$ 124,264 | \$ 132,065 | \$ 146,130 | \$ 154,526 | \$ 168,141 | \$ 184,421 | \$ 216,505 | \$ 231,500 |
| <b>Business-type Activities</b>             |            |            |            |            |            |            |            |            |            |            |
| Net Investment in capital assets            | \$ 99,217  | \$ 97,800  | \$ 95,536  | \$ 98,864  | \$ 102,032 | \$ 110,314 | \$ 126,259 | \$ 114,966 | \$ 133,669 | \$ 145,886 |
| Restricted                                  | -          | -          | -          | -          | -          | -          | 190        | 155        | -          | -          |
| Unrestricted                                | 40,850     | 46,551     | 52,342     | 57,016     | 61,261     | 65,549     | 61,461     | 69,654     | 64,860     | 56,504     |
| Total business-type activities net position | \$ 140,067 | \$ 144,351 | \$ 147,878 | \$ 155,880 | \$ 163,293 | \$ 175,863 | \$ 187,910 | \$ 184,775 | \$ 198,529 | \$ 202,390 |
| <b>Primary Government</b>                   |            |            |            |            |            |            |            |            |            |            |
| Net Investment in capital assets            | \$ 187,949 | \$ 186,399 | \$ 183,439 | \$ 189,353 | \$ 188,633 | \$ 205,304 | \$ 225,078 | \$ 217,362 | \$ 255,864 | \$ 261,869 |
| Restricted                                  | 26,050     | 12,544     | 12,720     | 15,869     | 26,569     | 26,575     | 25,676     | 16,480     | 17,758     | 36,138     |
| Unrestricted                                | 42,800     | 65,471     | 75,983     | 82,723     | 94,221     | 98,510     | 105,297    | 135,354    | 141,412    | 135,883    |
| Total primary government net position       | \$ 256,799 | \$ 264,414 | \$ 272,142 | \$ 287,945 | \$ 309,423 | \$ 330,389 | \$ 356,051 | \$ 369,196 | \$ 415,034 | \$ 433,890 |

SOURCE: Current and prior year's financial statements



**Table 2. Changes In Net Position**  
**(modified accrual basis of accounting)**  
**(amounts expressed in thousands)**

|                                                     | 2012     | 2013     | 2014      | 2015      | 2016      | 2017      | 2018      | 2019      | 2020      | 2021      |
|-----------------------------------------------------|----------|----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| <b>Expenses</b>                                     |          |          |           |           |           |           |           |           |           |           |
| Governmental Activities:                            |          |          |           |           |           |           |           |           |           |           |
| General Government                                  | \$ 8,754 | \$ 8,512 | \$ 10,552 | \$ 10,649 | \$ 11,035 | \$ 11,550 | \$ 11,337 | \$ 16,251 | \$ 18,529 | \$ 16,123 |
| Public Safety                                       | 7,670    | 7,985    | 8,650     | 9,494     | 10,649    | 12,642    | 11,362    | 12,866    | 14,509    | 15,100    |
| Streets and Fleet                                   | 2,108    | 8,503    | 7,057     | 8,842     | 9,289     | 11,869    | 10,275    | 11,546    | 9,482     | 15,720    |
| Parks and Recreation                                | 4,950    | 6,242    | 7,633     | 7,924     | 8,024     | 9,296     | 9,458     | 9,080     | 10,096    | 10,527    |
| Cemetery                                            | 336      | 377      | 313       | 380       | 456       | 515       | 581       | 506       | 554       | 785       |
| Community Development                               | 1,203    | 1,362    | 1,441     | 1,903     | 1,941     | 2,407     | 3,107     | 2,416     | 2,483     | 2,177     |
| Interest on long-term debt                          | 1,693    | 1,652    | 1,765     | 1,594     | 1,658     | 1,909     | 1,710     | 1,661     | 1,895     | 646       |
| Total governmental activities expenses              | 26,714   | 34,633   | 37,411    | 40,786    | 43,052    | 50,188    | 47,830    | 54,326    | 57,548    | 61,078    |
| Business-type Activities:                           |          |          |           |           |           |           |           |           |           |           |
| Water                                               | 11,702   | 11,410   | 11,762    | 11,768    | 13,305    | 13,979    | 14,750    | 17,858    | 21,293    | 20,940    |
| Waste Water                                         | 4,493    | 4,449    | 4,627     | 4,756     | 5,209     | 9,837     | 6,501     | 7,592     | 8,017     | 8,200     |
| Storm Drainage                                      | 2,766    | 1,140    | 971       | 1,011     | 1,153     | 1,778     | 1,708     | 2,270     | 2,239     | 2,024     |
| Total business-type activities expenses             | 18,961   | 16,999   | 17,360    | 17,535    | 19,667    | 25,594    | 22,959    | 27,720    | 31,549    | 31,164    |
| Total primary governmental expenses                 | 45,675   | 51,632   | 54,771    | 58,321    | 62,719    | 75,782    | 70,789    | 82,046    | 89,097    | 92,242    |
| <b>Program Revenues</b>                             |          |          |           |           |           |           |           |           |           |           |
| Governmental activities:                            |          |          |           |           |           |           |           |           |           |           |
| Charges for services:                               |          |          |           |           |           |           |           |           |           |           |
| General Government                                  | 727      | 809      | 925       | 682       | 729       | 1,465     | 870       | 3,046     | 4,850     | 4,942     |
| Public Safety                                       | 662      | 622      | 638       | 164       | 247       | 208       | 614       | 731       | 485       | 394       |
| Streets and Fleet                                   | 343      | 666      | 463       | 454       | 509       | 1,121     | 1,379     | 1,704     | 1,373     | 634       |
| Parks and Recreation                                | 1,551    | 1,539    | 1,833     | 1,522     | 1,696     | 2,245     | 1,526     | 1,338     | 1,184     | 1,092     |
| Cemetery                                            | 251      | 306      | 262       | 254       | 397       | 412       | 347       | 317       | 493       | 443       |
| Community Development                               | 470      | 1,910    | 801       | 1,271     | 1,239     | 1,353     | 2,650     | 3,125     | 2,090     | 2,017     |
| Operating grants and contributions                  | 1,629    | 1,595    | 5,276     | 2,355     | 3,376     | 5,361     | 2,712     | 3,425     | 7,738     | 5,480     |
| Capital grants and contributions                    | 2,543    | 4,901    | 1,920     | 8,556     | 5,527     | 12,709    | 7,730     | 9,519     | 22,400    | 6,422     |
| Total governmental activity revenues                | 8,176    | 12,348   | 12,118    | 15,258    | 13,720    | 24,874    | 17,828    | 23,205    | 40,613    | 21,424    |
| Business-type activities:                           |          |          |           |           |           |           |           |           |           |           |
| Charges for services                                |          |          |           |           |           |           |           |           |           |           |
| Water                                               | 8,794    | 8,244    | 8,820     | 10,023    | 11,664    | 14,261    | 14,028    | 13,030    | 12,260    | 13,543    |
| Waste Water                                         | 4,926    | 4,839    | 5,690     | 4,993     | 6,843     | 7,435     | 7,960     | 8,159     | 6,803     | 7,975     |
| Storm Drainage                                      | 420      | 843      | 595       | 507       | 613       | 733       | 816       | 862       | 749       | 928       |
| Operating grants and contributions                  | -        | -        | -         | -         | -         | -         | 107       | 115       | 129       | 90        |
| Capital grants and contributions                    | 4,140    | 6,636    | 5,388     | 9,651     | 7,016     | 15,081    | 10,730    | 11,903    | 23,227    | 12,491    |
| Total business-type activities revenues             | 18,280   | 20,562   | 20,493    | 25,174    | 26,136    | 37,510    | 33,641    | 34,069    | 43,168    | 35,027    |
| Total primary government revenues                   | 26,456   | 32,910   | 32,611    | 40,432    | 39,856    | 62,384    | 51,469    | 57,274    | 83,781    | 56,451    |
| <b>Net (Expense)/Revenue</b>                        |          |          |           |           |           |           |           |           |           |           |
| Governmental activities                             | (18,538) | (22,285) | (25,293)  | (25,528)  | (29,332)  | (25,314)  | (30,002)  | (31,121)  | (16,935)  | (39,654)  |
| Business-type activities                            | (681)    | 3,563    | 3,133     | 7,639     | 6,469     | 11,916    | 10,682    | 6,349     | 11,619    | 3,863     |
| Total primary government net (expense)/revenue      | (19,219) | (18,722) | (22,160)  | (17,889)  | (22,863)  | (13,398)  | (19,320)  | (24,772)  | (5,316)   | (35,791)  |
| <b>General Revenues and Changes in Net Position</b> |          |          |           |           |           |           |           |           |           |           |
| Governmental activities:                            |          |          |           |           |           |           |           |           |           |           |
| Taxes                                               | 22,950   | 25,142   | 28,812    | 30,668    | 42,086    | 33,183    | 38,084    | 41,674    | 42,951    | 47,025    |
| Unrestricted grants and contributions               | 301      | 269      | -         | -         | -         | -         | -         | -         | -         | -         |
| Investment earnings                                 | 67       | 1        | 551       | 1,072     | 684       | 522       | 1,166     | 1,914     | 2,114     | (463)     |
| Sale of capital assets                              | -        | -        | -         | -         | -         | -         | 120       | 33        | 85        | -         |
| Miscellaneous                                       | 278      | 208      | 156       | 508       | 628       | 5         | 2,653     | 4,387     | 3,869     | 8,087     |
| Transfers                                           | (59)     | (4)      | (25)      | -         | -         | -         | -         | (607)     | -         | -         |
| Total governmental activities                       | 23,537   | 25,616   | 29,494    | 32,248    | 43,398    | 33,710    | 42,023    | 47,401    | 49,019    | 54,649    |
| Business-type activities:                           |          |          |           |           |           |           |           |           |           |           |
| Investment income                                   | 257      | 140      | 138       | 267       | 510       | 431       | 931       | 1,683     | 1,825     | (272)     |
| Sale of capital assets                              | -        | -        | -         | -         | -         | -         | -         | 42        | (9)       | -         |
| Miscellaneous                                       | 2,039    | 577      | 232       | 95        | 434       | 223       | 435       | 528       | 319       | 269       |
| Transfers                                           | 59       | 4        | 25        | -         | -         | -         | -         | 607       | -         | -         |
| Total business-type activities                      | 2,355    | 721      | 395       | 362       | 944       | 654       | 1,366     | 2,860     | 2,135     | (3)       |
| Total primary government                            | 25,892   | 26,337   | 29,889    | 32,610    | 44,342    | 34,364    | 43,389    | 50,261    | 51,154    | 54,646    |
| <b>Changes in Net Position</b>                      |          |          |           |           |           |           |           |           |           |           |
| Governmental activities                             | 4,999    | 3,331    | 4,201     | 6,720     | 14,065    | 8,396     | 12,021    | 16,280    | 32,084    | 14,995    |
| Business-type activities                            | 1,674    | 4,284    | 3,527     | 8,001     | 7,413     | 12,570    | 12,048    | 9,209     | 13,754    | 3,860     |
| Total primary government                            | \$ 6,673 | \$ 7,615 | \$ 7,728  | \$ 14,721 | \$ 21,478 | \$ 20,966 | \$ 24,069 | \$ 25,489 | \$ 45,838 | \$ 18,855 |

SOURCE: Current and prior year's financial statements

**Table 3. Fund Balances for the General Fund and All Other Governmental Funds**  
(modified accrual basis of accounting)  
(amounts expressed in thousands)

|                                              | 2012     | 2013      | 2014      | 2015      | 2016      | 2017      | 2018      | 2019      | 2020      | 2021      |
|----------------------------------------------|----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| <b>General Fund</b>                          |          |           |           |           |           |           |           |           |           |           |
| Nonspendable                                 | \$ 421   | \$ 205    | \$ 254    | \$ 100    | \$ 179    | \$ 148    | \$ 23     | \$ 197    | \$ 413    | \$ 106    |
| Restricted                                   | 630      | 669       | 742       | 833       | 1,408     | 1,478     | 1,532     | 1,579     | 1,715     | 1,672     |
| Committed                                    | 5,846    | 6,923     | 7,784     | 7,878     | 10,229    | 11,333    | 10,956    | 14,402    | 12,390    | 12,967    |
| Assigned                                     | 18       | 18        | 546       | 1,661     | 2,337     | 3,630     | 3,630     | -         | -         | -         |
| Unassigned                                   | 1,953    | 2,961     | 3,213     | 2,074     | 4,934     | 3,408     | 9,067     | 18,102    | 28,171    | 35,650    |
| Total General Fund                           | \$ 8,868 | \$ 10,776 | \$ 12,539 | \$ 12,546 | \$ 19,087 | \$ 19,997 | \$ 25,208 | \$ 34,280 | \$ 42,689 | \$ 50,395 |
| <b>All Other Governmental Funds Combined</b> |          |           |           |           |           |           |           |           |           |           |
| Nonspendable                                 | \$ -     | \$ -      | \$ -      | \$ -      | \$ -      | \$ -      | \$ 20     | \$ -      | \$ -      | \$ -      |
| Restricted                                   | 2,072    | 1,577     | 11,978    | 15,035    | 24,982    | 25,097    | 23,357    | 1,656     | 1,112     | 21,160    |
| Committed                                    | 997      | 1,598     | 11,759    | 11,252    | 10,212    | 11,698    | 14,769    | 15,413    | 15,203    | 16,639    |
| Assigned                                     | 5,680    | -         | -         | -         | -         | -         | -         | 24,772    | 30,802    | 24,096    |
| Total all other governmental funds           | \$ 8,749 | \$ 3,175  | \$ 23,737 | \$ 26,287 | \$ 35,194 | \$ 36,795 | \$ 38,146 | \$ 41,841 | \$ 47,117 | \$ 61,895 |

SOURCE: Current and prior year's financial statements

**Table 4. Changes in Fund Balances for Total Governmental Funds**  
(modified accrual basis of accounting)  
(amounts expressed in thousands)

|                                                           | 2012      | 2013      | 2014      | 2015      | 2016      | 2017      | 2018      | 2019      | 2020      | 2021      |
|-----------------------------------------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| <b>Revenues by Source</b>                                 |           |           |           |           |           |           |           |           |           |           |
| Taxes                                                     | \$ 22,951 | \$ 25,142 | \$ 28,331 | \$ 30,030 | \$ 41,185 | \$ 33,074 | \$ 38,085 | \$ 41,674 | \$ 42,951 | \$ 47,024 |
| Licenses, fees and permits                                | 430       | 1,244     | 659       | 1,004     | 966       | 1,053     | 2,158     | 2,359     | 1,568     | 1,444     |
| Grants & Intergovernmental                                | 4,444     | 4,528     | 6,861     | 5,112     | 6,754     | 8,053     | 6,048     | 7,068     | 12,648    | 6,855     |
| Charges for services                                      | 2,253     | 3,272     | 3,010     | 2,863     | 3,259     | 4,327     | 4,722     | 7,402     | 8,473     | 7,765     |
| Fines and forfeitures                                     | 541       | 484       | 421       | 462       | 449       | 437       | 404       | 499       | 433       | 314       |
| Investment income                                         | 66        | 1         | 551       | 1,072     | 684       | 513       | 1,139     | 1,885     | 2,042     | (447)     |
| Miscellaneous                                             | 1,088     | 1,090     | 1,533     | 2,386     | 2,071     | 4,200     | 3,003     | 3,751     | 3,772     | 10,597    |
| Total revenues                                            | 31,773    | 35,761    | 41,366    | 42,929    | 55,368    | 51,657    | 55,559    | 64,638    | 71,887    | 73,552    |
| <b>Expenditures by Function</b>                           |           |           |           |           |           |           |           |           |           |           |
| General Government                                        | 7,053     | 7,782     | 9,459     | 9,454     | 10,302    | 10,820    | 10,588    | 11,108    | 16,850    | 14,975    |
| Public Safety                                             | 7,330     | 7,504     | 8,167     | 9,048     | 10,185    | 10,544    | 11,725    | 12,507    | 13,939    | 14,644    |
| Streets and Fleet                                         | 2,650     | 3,086     | 2,509     | 2,948     | 3,076     | 3,445     | 3,212     | 3,311     | 3,375     | 7,981     |
| Parks and Recreation                                      | 4,331     | 4,590     | 5,199     | 4,907     | 5,155     | 6,134     | 6,945     | 6,766     | 5,962     | 8,185     |
| Cemetery                                                  | 303       | 334       | 272       | 331       | 417       | 454       | 518       | 486       | 505       | 741       |
| Community Development                                     | 1,198     | 1,360     | 1,441     | 1,901     | 1,941     | 2,436     | 3,145     | 2,424     | 2,489     | 2,200     |
| Capital Outlay <sup>1</sup>                               | 5,483     | 3,395     | 7,271     | 6,334     | 12,518    | 14,111    | 9,786     | 12,181    | 12,182    | -         |
| Debt Service-Principal                                    | 1,090     | 1,135     | 1,170     | 1,225     | 805       | 1,097     | 1,430     | 1,477     | 1,524     | 1,680     |
| Debt Service-Interest & Fees                              | 1,693     | 1,684     | 1,639     | 1,594     | 1,629     | 1,759     | 1,691     | 1,641     | 1,900     | 663       |
| Total expenditures                                        | 31,131    | 30,870    | 37,127    | 37,742    | 46,028    | 50,800    | 49,040    | 51,901    | 58,726    | 51,069    |
| Excess (deficiency) of revenues over (under) expenditures | 642       | 4,891     | 4,239     | 5,187     | 9,340     | 857       | 6,519     | 12,737    | 13,161    | 22,483    |
| <b>Other Financing Sources (Uses)</b>                     |           |           |           |           |           |           |           |           |           |           |
| Bond Proceeds                                             | -         | -         | -         | -         | -         | -         | -         | -         | 19,195    | -         |
| Bond Premium                                              | -         | -         | -         | -         | -         | -         | -         | -         | 3,120     | -         |
| Payments to Escrow Agent                                  | -         | -         | -         | -         | -         | -         | -         | -         | (22,011)  | -         |
| Proceeds from Sale of Capital Asset:                      | -         | -         | -         | -         | 6,115     | 1,608     | 19        | -         | -         | -         |
| Dev. Contrib./Insurance Recoveries                        | -         | -         | -         | -         | -         | 102       | -         | 636       | -         | -         |
| Transfers in                                              | 143       | 1,699     | 616       | 802       | 2,308     | 1,615     | 1,250     | 2,859     | 3,222     | 1,503     |
| Transfers out                                             | (203)     | (2,129)   | (1,041)   | (3,432)   | (2,315)   | (1,671)   | (1,226)   | (3,466)   | (3,001)   | (1,503)   |
| Total other financing sources (uses)                      | (60)      | (430)     | (425)     | (2,630)   | 6,108     | 1,654     | 43        | 29        | 525       | -         |
| Net change in fund balances                               | \$ 582    | \$ 4,461  | \$ 3,814  | \$ 2,557  | \$ 15,448 | \$ 2,511  | \$ 6,562  | \$ 12,766 | \$ 13,686 | \$ 22,483 |
| Debt service as a percentage of noncapital expenditures   | 10.85%    | 10.26%    | 9.41%     | 8.98%     | 7.26%     | 7.78%     | 7.95%     | 7.85%     | 7.94%     | 4.81%     |

SOURCE: Current and prior year's financial statements

NOTES:

1 Beginning in 2021, Capital Outlay is incorporated into the functionalized expenditures.

**Table 5. Sales Tax Revenue By Category**  
(amounts expressed in thousands)

|                                      | 2012            | 2013            | 2014            | 2015            | 2016            | 2017            | 2018            | 2019            | 2020            | 2021            |
|--------------------------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| General merchandise                  | \$ 6,174        | \$ 6,825        | \$ 7,280        | \$ 7,335        | \$ 6,760        | \$ 6,775        | \$ 8,368        | \$ 8,323        | \$ 9,630        | \$ 9,512        |
| Food stores                          | 2,807           | 2,896           | 3,416           | 4,089           | 4,737           | 5,394           | 5,352           | 5,486           | 3,849           | 4,389           |
| Eating and drinking establishments   | 2,116           | 2,252           | 2,462           | 2,568           | 2,810           | 2,808           | 3,458           | 3,724           | 3,525           | 4,602           |
| Building materials/home improvements | 1,814           | 2,860           | 3,415           | 2,774           | 21,410          | 3,347           | 4,414           | 4,348           | 3,875           | 3,443           |
| Auto dealers/repairs/supplies        | 1,320           | 1,477           | 1,687           | 2,067           | 2,207           | 2,222           | 2,492           | 2,667           | 2,882           | 2,840           |
| Utilities                            | 2,213           | 2,319           | 2,576           | 2,399           | 2,591           | 2,695           | 2,667           | 2,686           | 3,001           | 2,614           |
| All other categories                 | 1,312           | 956             | 1,297           | 1,285           | 1,354           | 1,895           | 685             | 2,533           | 4,088           | 7,104           |
| Total                                | <u>\$17,756</u> | <u>\$19,585</u> | <u>\$22,133</u> | <u>\$22,517</u> | <u>\$41,869</u> | <u>\$25,136</u> | <u>\$27,436</u> | <u>\$29,767</u> | <u>\$30,850</u> | <u>\$34,504</u> |
| City direct sales tax rate           | <u>3.75%</u>    | <u>3.75%</u>    | <u>3.75%</u>    | <u>3.75%</u>    | <u>3.75%</u>    | <u>3.75%</u>    | <u>3.75%</u>    | <u>3.75%</u>    | <u>3.75%</u>    | <u>3.75%</u>    |

SOURCE: City of Brighton sales tax system and previous financial statements.

NOTE: This schedule does not include sales tax on motor vehicles and use tax on building materials.

Sales Tax from certain retailers originally classified as Food Stores instead of General merchandise for 2020. This has been corrected and 2020 numbers updated.

**Table 6. Direct and Overlapping Sales Tax Rates**

|                                                    | 2012  | 2013  | 2014  | 2015  | 2016  | 2017  | 2018  | 2019  | 2020  | 2021  |
|----------------------------------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| City of Brighton                                   | 3.75% | 3.75% | 3.75% | 3.75% | 3.75% | 3.75% | 3.75% | 3.75% | 3.75% | 3.75% |
| State of Colorado                                  | 2.90% | 2.90% | 2.90% | 2.90% | 2.90% | 2.90% | 2.90% | 2.90% | 2.90% | 2.90% |
| Adams County                                       | 0.75% | 0.75% | 0.75% | 0.75% | 0.75% | 0.75% | 0.75% | 0.75% | 0.75% | 0.75% |
| Rapid Transit District (RTD)                       | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% |
| Scientific and Cultural Facilities District (SCFD) | 0.10% | 0.10% | 0.10% | 0.10% | 0.10% | 0.10% | 0.10% | 0.10% | 0.10% | 0.10% |
| Football Stadium District                          | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| Total direct and overlapping sales tax rates       | 8.50% | 8.50% | 8.50% | 8.50% | 8.50% | 8.50% | 8.50% | 8.50% | 8.50% | 8.50% |

SOURCE: State of Colorado Department of Revenue

Table 7. Sales Tax Revenue Information

|                                        | Fiscal Year 2012  |                     | Fiscal Year 2021  |                     |
|----------------------------------------|-------------------|---------------------|-------------------|---------------------|
|                                        | Sales Tax Revenue | Percentage of Total | Sales Tax Revenue | Percentage of Total |
| Sales Tax Revenue--Top Ten Remitters   |                   |                     |                   |                     |
| General Merchandise                    | \$ 4,906,955      | 28%                 | \$ 7,416,862      | 21%                 |
| Food Stores                            | 1,740,462         | 10%                 | 3,604,526         | 10%                 |
| Automotive                             | 300,812           |                     | 1,205,755         | 3%                  |
| Utilities                              | 1,230,967         | 7%                  | 1,208,126         | 4%                  |
| Building Materials                     |                   | 0%                  | 2,835,993         | 8%                  |
| Total Sales Tax Top Ten Remitters      | 8,179,196         | 46%                 | 16,271,262        | 47%                 |
| Sales Tax Revenue--All Other Remitters | 9,576,768         | 54%                 | 18,232,690        | 53%                 |
| Total Sales Tax Revenue                | \$ 17,755,964     | 100%                | \$ 34,503,952     | 100%                |

SOURCE: City of Brighton sales tax system.

**Table 8. Type of Outstanding Debt and Ratio to Personal Income**  
(amounts expressed in thousands)

|                                          | 2012     | 2013     | 2014     | 2015     | 2016     | 2017-<br>restated | 2018     | 2019     | 2020     | 2021     |
|------------------------------------------|----------|----------|----------|----------|----------|-------------------|----------|----------|----------|----------|
| Governmental Activities                  |          |          |          |          |          |                   |          |          |          |          |
| Sales Tax Revenue Bonds                  | \$ 3,345 | \$ 2,270 | \$ 1,160 | \$ -     | \$ -     | \$ -              | \$ -     | \$ -     | \$ -     | \$ -     |
| 2010 Certificate of Participation        | 26,505   | 26,445   | 26,385   | 26,320   | 25,515   | 24,797            | 23,936   | 22,940   | -        | -        |
| 2016 Certificate of Participation        | -        | -        | -        | -        | 6,124    | 5,887             | 5,341    | 4,974    | 4,596    | 4,207    |
| 2020 Certificate of Participation        | -        | -        | -        | -        | -        | -                 | -        | -        | 19,195   | 18,465   |
| Capital Leases                           | -        | -        | -        | -        | -        | 1,608             | 1,392    | 1,172    | 947      | 718      |
| Total Governmental Activities            | 29,850   | 28,715   | 27,545   | 26,320   | 31,639   | 32,292            | 30,669   | 29,086   | 24,738   | 23,390   |
| Business-type Activities                 |          |          |          |          |          |                   |          |          |          |          |
| Water/Sewer Revenue Bonds                | 30,015   | 29,310   | 28,580   | 27,845   | -        | -                 | -        | -        | -        | -        |
| 2016 Revenue Bonds                       | -        | -        | -        | -        | 27,270   | 27,374            | 26,214   | 23,965   | 22,805   | 21,610   |
| 2016 Certificate of Participation        | -        | -        | -        | -        | 876      | 1,001             | 965      | 925      | 884      | 843      |
| State Water Loan Note                    | 1,121    | 769      | 400      | -        | -        | -                 | -        | -        | -        | -        |
| Total Business-type Activities           | 31,136   | 30,079   | 28,980   | 27,845   | 28,146   | 28,375            | 27,179   | 24,890   | 23,689   | 22,453   |
| Total Primary Government                 |          |          |          |          |          |                   |          |          |          |          |
| Sales Tax Revenue Bonds                  | 3,345    | 2,270    | 1,160    | -        | -        | -                 | -        | -        | -        | -        |
| Certificate of Participation             | 26,505   | 26,445   | 26,385   | 26,320   | 32,515   | 24,797            | 23,936   | 28,839   | 24,675   | 23,515   |
| Capital Leases                           | -        | -        | -        | -        | -        | 6,888             | 6,306    | 1,172    | 947      | 718      |
| Water/Sewer Revenue Bonds                | 30,015   | 29,310   | 28,580   | 27,845   | 27,270   | 27,374            | 26,214   | 23,965   | 22,805   | 21,610   |
| State Water Loan Note & Note Payable     | 1,121    | 769      | 400      | -        | -        | -                 | -        | -        | -        | -        |
| Total primary government                 | \$60,986 | \$58,794 | \$56,525 | \$54,165 | \$59,785 | \$59,059          | \$56,456 | \$53,976 | \$48,427 | \$45,843 |
| Percentage of Per Capita Personal Income | 5.20%    | 4.72%    | 4.40%    | 4.07%    | 4.22%    | 3.75%             | 3.41%    | 3.07%    | 2.57%    | 3.31%    |
| Debt Per Capita                          | \$ 1.79  | \$ 1.68  | \$ 1.60  | \$ 1.52  | \$ 1.62  | \$ 1.55           | \$ 1.44  | \$ 1.38  | \$ 1.17  | \$ 1.01  |

SOURCE: Current and prior year's financial statements, Statistical Table 12 of this report

**Table 9. Legal Debt Margin Information**  
(amounts expressed in thousands)

|                                                  | 2012      | 2013      | 2014      | 2015      | 2016      | 2017      | 2018      | 2019      | 2020      | 2021      |
|--------------------------------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| General obligation debt outstanding <sup>1</sup> | \$ -      | \$ -      | \$ -      | \$ -      | \$ -      | \$ -      | \$ -      | \$ -      | \$ -      | \$ -      |
| Total net debt applicable to debt limit          | -         | -         | -         | -         | -         | -         | -         | -         | -         | -         |
| Computation of maximum debt allowed:             |           |           |           |           |           |           |           |           |           |           |
| Actual value of property                         | 2,785,662 | 2,759,749 | 2,773,064 | 3,223,343 | 4,243,434 | 4,234,952 | 4,334,016 | 4,613,073 | 5,067,387 | 5,709,158 |
| Legal debt limit percentage                      | 3%        | 3%        | 3%        | 3%        | 3%        | 3%        | 3%        | 3%        | 3%        | 3%        |
| Legal debt limit <sup>3</sup>                    | 83,570    | 82,792    | 83,192    | 96,700    | 127,303   | 127,049   | 130,020   | 138,392   | 152,022   | 171,275   |
| Legal debt margin <sup>4</sup>                   | 83,570    | 82,792    | 83,192    | 96,700    | 127,303   | 127,049   | 130,020   | 138,392   | 152,022   | 171,275   |
| Legal debt margin as a percentage of debt limit  | 100%      | 100%      | 100%      | 100%      | 100%      | 100%      | 100%      | 100%      | 100%      | 100%      |
| Population <sup>2</sup>                          | 34,132    | 35,031    | 35,367    | 35,671    | 36,912    | 38,192    | 39,211    | 40,584    | 41,468    | 45,213    |
| Net general bonded debt per capita <sup>2</sup>  | 0%        | 0%        | 0%        | 0%        | 0%        | 0%        | 0%        | 0%        | 0%        | 0%        |

SOURCE: Current and prior year's financial statements.

NOTES:

1 General obligation bonds are direct obligations and pledge the full faith and credit of the City. The City has no other general obligation bonds outstanding.

2 See Table 12 for personal income and population data.

3 The legal debt limit is 3% of the actual value of the property as determined by the County Assessor's Offices.

4 The legal debt margin is the City's available borrowing authority.



**Table 10. Direct and Overlapping Governmental Activities Debt  
As of December 31, 2021**

| <b>Jurisdiction</b>               | <b>Debt<br/>Outstanding<br/>Government<br/>Activities</b> | <b>Percentage<br/>Applicable<br/>to the City</b> | <b>Estimated<br/>Share of<br/>Overlapping<br/>Debt</b> |
|-----------------------------------|-----------------------------------------------------------|--------------------------------------------------|--------------------------------------------------------|
| <u>Direct Debt:</u>               |                                                           |                                                  |                                                        |
| City of Brighton                  | <u>\$ 26,271,550</u>                                      | 100%                                             | <u>\$ 26,271,550</u>                                   |
| <u>Overlapping Debt:</u>          |                                                           |                                                  |                                                        |
| Counties                          | 156,000,238                                               | 7%                                               | 10,613,291                                             |
| School Districts                  | 327,779,323                                               | 37%                                              | 120,678,754                                            |
| Special Districts                 | 3,648,176,873                                             | 16%                                              | 581,076,135                                            |
| Total Overlapping Debt            | <u>4,131,956,434</u>                                      |                                                  | <u>712,368,180</u>                                     |
| Total Direct and Overlapping Debt | <u><u>\$ 4,158,227,984</u></u>                            |                                                  | <u><u>\$ 738,639,730</u></u>                           |

NOTE

Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City.

SOURCE

Adams County and Weld County Assessor's office and individual taxing entities.

**Table 11. Coverage Information for Non-General Obligation Debt**  
**For Debt Outstanding as of December 31, 2021**  
(amounts expressed in thousands)

| Water Activity Enterprise Obligations <sup>1</sup> |                       |                       |           |              |          |          |          |
|----------------------------------------------------|-----------------------|-----------------------|-----------|--------------|----------|----------|----------|
| Fiscal<br>Year                                     | Gross                 | Less:                 | Net       | Debt Service |          |          | Coverage |
|                                                    | Water/Sewer           | Operating             | Available |              |          |          |          |
|                                                    | Revenues <sup>2</sup> | Expenses <sup>3</sup> | Revenue   | Principal    | Interest | Total    | Ratio    |
| 2012                                               | \$ 17,406             | \$ 9,281              | \$ 8,125  | \$ 150       | \$ 1,370 | \$ 1,520 | 5.35     |
| 2013                                               | 19,271                | 9,296                 | 9,975     | 705          | 1,367    | 2,072    | 4.81     |
| 2014                                               | 20,274                | 9,807                 | 10,467    | 730          | 1,352    | 2,082    | 5.03     |
| 2015                                               | 24,289                | 9,936                 | 14,353    | 735          | 1,338    | 2,073    | 6.92     |
| 2016                                               | 25,024                | 11,636                | 13,388    | 930          | 1,319    | 2,249    | 5.95     |
| 2017                                               | 30,526                | 12,247                | 18,279    | 1,085        | 1,022    | 2,107    | 8.68     |
| 2018                                               | 32,227                | 13,277                | 18,950    | 1,100        | 989      | 2,089    | 9.07     |
| 2019                                               | 33,690                | 17,891                | 15,799    | 1,160        | 926      | 2,086    | 7.57     |
| 2020                                               | 35,958                | 21,441                | 14,517    | 1,201        | 881      | 2,081    | 6.98     |
| 2021                                               | 30,136                | 20,790                | 9,346     | 1,236        | 842      | 2,078    | 4.50     |

NOTES:

1 The Water Activity Enterprise Revenue Bonds and Certificates of Participation are repaid from net available revenues of the Water and Waste Water Funds.

2 Water/Sewer Revenues do not include developer contributed capital.

3 Operating Expenses do not include amortization, depreciation, interest expense, or loss on disposal of capital assets.

**Table 12. Demographic and Economic Statistics**

| <b>Fiscal Year</b> | <b>Population</b> | <b>Total Personal Income<br/>(thousands of dollars)</b> | <b>Per Capita Personal Income</b> | <b>Median Age</b> | <b>School Enrollment</b> | <b>Unemployment Rate</b> |
|--------------------|-------------------|---------------------------------------------------------|-----------------------------------|-------------------|--------------------------|--------------------------|
| 2012               | 34,132            | 1,183,602                                               | 34,677                            | 32                | 15,669                   | 9.0%                     |
| 2013               | 35,031            | 1,245,851                                               | 35,232                            | 34                | 16,193                   | 7.5%                     |
| 2014               | 35,367            | 1,283,768                                               | 35,385                            | 35                | 17,129                   | 5.5%                     |
| 2015               | 35,671            | 1,329,494                                               | 37,271                            | 33                | 17,610                   | 3.9%                     |
| 2016               | 36,912            | 1,416,609                                               | 38,378                            | 33                | 16,526                   | 4.1%                     |
| 2017               | 38,192            | 1,574,083                                               | 41,215                            | 33                | 17,169                   | 2.9%                     |
| 2018               | 39,211            | 1,657,018                                               | 42,259                            | 33                | 18,712                   | 3.5%                     |
| 2019               | 40,584            | 1,757,896                                               | 43,315                            | 33                | 19,362                   | 3.8%                     |
| 2020*              | 41,468            | 1,886,006                                               | 45,481                            | 33                | 11,208                   | 7.2%                     |
| 2021               | 45,213            | 1,384,512                                               | 30,622                            | 34                | 11,877                   | 7.3%                     |

SOURCE: US Census Bureau, Federal Reserve Bank of St. Louis, and Bureau of Economic Analysis.

\* Data delayed due to the COVID-19 pandemic and not available at the time the 2020 Comprehensive Annual Financial Report was issued.

**Table 13. Principal Employers**

|                              | <b>2012</b>      |                   |             | <b>2021</b>      |                   |             |
|------------------------------|------------------|-------------------|-------------|------------------|-------------------|-------------|
|                              | <b>Employees</b> | <b>Percentage</b> | <b>Rank</b> | <b>Employees</b> | <b>Percentage</b> | <b>Rank</b> |
| Adams County                 | 1,821            | 30%               | 1           | 2,300            | 32%               | 1           |
| School District 27J          | 1,623            | 27%               | 2           | 1,936            | 27%               | 2           |
| Platte Valley Medical Center | 595              | 10%               | 3           | 793              | 11%               | 3           |
| Vestas                       | 400              | 7%                | 5           | 400              | 6%                | 4           |
| King Soopers                 |                  |                   |             | 462              | 6%                | 5           |
| City of Brighton             | 481              | 8%                | 4           | 327              | 5%                | 6           |
| Wal-mart                     | 290              | 5%                | 7           | 320              | 4%                | 7           |
| Wells Precast                |                  |                   |             | 250              | 3%                | 8           |
| Transwest                    |                  |                   |             | 237              | 3%                | 9           |
| Super Target                 | 168              | 3%                | 9           | 220              | 3%                | 10          |
| BJ Service USA               | 350              | 6%                | 6           |                  |                   |             |
| New Caps LLC                 | 218              | 4%                | 8           |                  |                   |             |
| Sakata Farms                 | 157              | 3%                | 10          |                  |                   |             |
| TOTAL                        | <u>6,103</u>     | <u>100%</u>       |             | <u>7,245</u>     | <u>100%</u>       |             |

SOURCE: Brighton Economic Development Corporation

**Table 14. Full-Time Equivalent (FTE) Employees By Functions/Programs**

| <b>Functions/Programs</b>                        | <b>2012</b>  | <b>2013</b>  | <b>2014</b>  | <b>2015</b>  | <b>2016</b>  | <b>2017</b>  | <b>2018</b>  | <b>2019</b>  | <b>2020</b>  | <b>2021</b>  |
|--------------------------------------------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| <b>Governmental Activities</b>                   |              |              |              |              |              |              |              |              |              |              |
| General Government                               | 49.9         | 52.5         | 56.9         | 63.1         | 71.0         | 72.0         | 74.9         | 80.6         | 73.8         | 78.5         |
| Public Safety                                    |              |              |              |              |              |              |              |              |              |              |
| Officers                                         | 53.0         | 56.0         | 58.0         | 60.0         | 68.0         | 64.0         | 65.0         | 70.0         | 74.0         | 82.0         |
| Civilians                                        | 20.0         | 21.0         | 22.0         | 26.0         | 26.0         | 28.0         | 29.0         | 29.0         | 32.3         | 32.5         |
| Total Public Safety                              | 73.0         | 77.0         | 80.0         | 86.0         | 94.0         | 92.0         | 94.0         | 99.0         | 106.3        | 114.5        |
| Public Works                                     | 22.0         | 22.0         | 23.0         | 23.0         | 25.0         | 29.0         | 29.0         | 30.0         | 27.3         | 22.5         |
| Parks and Recreation                             | 35.4         | 34.8         | 40.3         | 40.3         | 39.0         | 41.0         | 40.0         | 41.5         | 41.5         | 45.0         |
| Community Development                            | 13.5         | 15.0         | 15.2         | 18.0         | 20.0         | 21.0         | 22.0         | 21.0         | 22.0         | 23.0         |
| Total Cemetery                                   | 4.0          | 4.0          | 4.0          | 4.0          | 3.0          | 4.0          | 4.0          | 4.0          | 4.0          | 5.0          |
| Total Governmental Activities                    | 197.8        | 205.3        | 219.4        | 234.4        | 252.0        | 259.0        | 263.9        | 276.1        | 274.8        | 288.5        |
| <b>Business-Type Activities</b>                  |              |              |              |              |              |              |              |              |              |              |
| Water                                            | 20.5         | 21.1         | 25.2         | 25.2         | 28.0         | 32.0         | 34.0         | 35.0         | 34.8         | 34.7         |
| Sewer                                            | 19.0         | 22.0         | 21.5         | 21.5         | 25.0         | 28.0         | 28.0         | 28.0         | 27.8         | 20.7         |
| Storm Drainage                                   | 2.0          | 2.0          | 2.3          | 2.3          | 3.0          | 4.0          | 4.0          | 4.0          | 4.0          | 3.1          |
| Total Business-Type Activities                   | 41.5         | 45.1         | 49.0         | 49.0         | 56.0         | 64.0         | 66.0         | 67.0         | 66.6         | 58.5         |
| <b>Component Units</b>                           |              |              |              |              |              |              |              |              |              |              |
| Urban Renewal Authority                          | 5.2          | 5.0          | 5.0          | 4.0          | 6.0          | 4.0          | -            | -            | 2.0          | 2.0          |
| Total Component Units                            | 5.2          | 5.0          | 5.0          | 4.0          | 6.0          | 4.0          | -            | -            | 2.0          | 2.0          |
| <b>Total FTE Employees By Functions/Programs</b> | <b>244.5</b> | <b>255.4</b> | <b>273.4</b> | <b>287.4</b> | <b>314.0</b> | <b>327.0</b> | <b>329.9</b> | <b>343.1</b> | <b>343.4</b> | <b>349.0</b> |

Table 15. Operating Indicators by Function/Program

| Function/Program                            | 2012    | 2013    | 2014    | 2015    | 2016   | 2017    | 2018    | 2019    | 2020   | 2021   |
|---------------------------------------------|---------|---------|---------|---------|--------|---------|---------|---------|--------|--------|
| <b>Police</b>                               |         |         |         |         |        |         |         |         |        |        |
| Calls for service                           | 42,573  | 43,195  | 46,023  | 52,456  | 56,092 | 55,805  | 56,777  | 63,592  | 71,902 | 43,366 |
| Arrests                                     | 2,716   | 2,365   | 2,365   | 2,620   | 2,791  | 2,240   | 1,961   | 1,951   | 1,685  | 1,875  |
| Summons issued                              | 5,986   | 5,225   | 5,226   | 5,044   | 5,463  | 4,680   | 4,824   | 4,341   | 5,406  | 4,494  |
| <b>Streets</b>                              |         |         |         |         |        |         |         |         |        |        |
| Street resurfacing (miles)                  | -       | -       | -       | -       | 2      | 5       | 6       | 5       | 2      | 3      |
| Street slurry seal (miles)                  | 3       | 4       | 5       | 10      | 9      | 6       | 12      | 11      | 5      | 3      |
| Street chip seal (miles)                    | -       | -       | -       | -       | -      | 5       | 8       | 6       | 2      | 3      |
| <b>Parks and Recreation</b>                 |         |         |         |         |        |         |         |         |        |        |
| Recreation Center admissions                | 154,783 | 174,553 | 183,960 | 191,190 | -      | 192,605 | 178,072 | 169,755 | 50,504 | 73,577 |
| Senior Center program participants          | 27,897  | 29,645  | 31,239  | 33,778  | 37,296 | 40,269  | 41,390  | 39,902  | 10,561 | 13,779 |
| Senior Center services                      | 11,071  | 10,672  | 11,144  | 10,733  | 11,075 | 14,491  | 17,476  | 15,956  | 15,635 | 14,751 |
| <b>Water</b>                                |         |         |         |         |        |         |         |         |        |        |
| Gallons pumped (millions)                   | 1,902   | 1,621   | 1,671   | 1,755   | 1,858  | 1,978   | 1,932   | 1,918   | 2,405  | 2,170  |
| Average daily consumption (million gallons) | 5       | 4       | 5       | 5       | 5      | 5       | 5       | 5       | 6      | 6      |
| Wastewater                                  |         |         |         |         |        |         |         |         |        |        |
| Gallons treated (millions)                  | 731     | 755     | 751     | 775     | 756    | 740     | 788     | 656     | 538    | 537    |
| <b>Cemetery</b>                             |         |         |         |         |        |         |         |         |        |        |
| Interments                                  | 128     | 138     | 120     | 115     | 149    | 170     | 109     | 118     | 162    | 209    |

SOURCE: Various City departments.

**Table 16. Capital Asset Statistics by Function/Program**

| <u>Function/Program</u>            | <u>2012</u> | <u>2013</u> | <u>2014</u> | <u>2015</u> | <u>2016</u> | <u>2017</u> | <u>2018</u> | <u>2019</u> | <u>2020</u> | <u>2021</u> |
|------------------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| <b>Police</b>                      |             |             |             |             |             |             |             |             |             |             |
| Stations                           | 1           | 1           | 1           | 1           | 1           | 1           | 1           | 1           | 1           | 1           |
| Vehicles                           | 52          | 51          | 51          | 51          | 53          | 55          | 55          | 59          | 59          | 60          |
| <b>Streets</b>                     |             |             |             |             |             |             |             |             |             |             |
| Street Miles                       | 151         | 151         | 153         | 154         | 159         | 161         | 162         | 160         | 160         | 160         |
| <b>Parks and Recreation</b>        |             |             |             |             |             |             |             |             |             |             |
| Recreation Center                  | 1           | 1           | 1           | 1           | 1           | 1           | 1           | 1           | 1           | 1           |
| Senior Center                      | 1           | 1           | 1           | 1           | 1           | 1           | 1           | 1           | 1           | 1           |
| Parks                              | 47          | 47          | 47          | 47          | 47          | 48          | 43          | 43          | 43          | 43          |
| Park acreage                       | 300         | 300         | 300         | 300         | 300         | 303         | 241         | 307         | 307         | 307         |
| Swimming pools                     | 4           | 4           | 4           | 4           | 4           | 4           | 2           | 4           | 4           | 4           |
| Tennis courts                      | 8           | 8           | 8           | 8           | 8           | 8           | 8           | 8           | 8           | 8           |
| Skateboard Park                    | 2           | 2           | 2           | 2           | 2           | 2           | 2           | 2           | 2           | 2           |
| Inline Hockey Rink                 | 1           | 1           | 1           | 1           | 1           | 1           | 0           | 1           | 1           | 1           |
| 4-Plex Ball fields                 | 2           | 2           | 2           | 2           | 2           | 2           | 2           | 2           | 2           | 2           |
| Open Space (acres)                 | 767         | 767         | 960         | 960         | 960         | 1,023       | 869         | 1,044       | 1,044       | 1,044       |
| Trails (miles)                     | 27          | 27          | 34          | 34          | 34          | 38          | 32          | 38          | 38          | 48          |
| <b>Water</b>                       |             |             |             |             |             |             |             |             |             |             |
| Treatment plant                    | 2           | 2           | 2           | 2           | 2           | 2           | 2           | 2           | 2           | 2           |
| Water mains (miles)                | 190         | 195         | 195         | 195         | 227         | 225         | 235         | 237         | 242         | 247         |
| Water customers                    | 9,576       | 9,736       | 10,068      | 10,436      | 10,104      | 11,700      | 11,782      | 12,183      | 12,614      | 12,904      |
| Storage capacity (million gallons) | 17          | 17          | 17          | 17          | 17          | 17          | 17          | 17          | 17          | 7           |
| <b>Wastewater</b>                  |             |             |             |             |             |             |             |             |             |             |
| Treatment plant                    | 1           | 1           | 1           | 1           | 1           | 1           | 1           | 1           | 1           | 1           |
| Sanitary sewer (miles)             | 146         | 146         | 146         | 146         | 146         | 169         | 180         | 180         | 182         | 187         |
| <b>Storm drainage</b>              |             |             |             |             |             |             |             |             |             |             |
| Storm sewer (miles)                | 60          | 60          | 60          | 60          | 60          | 76          | 101         | 101         | 105         | 108         |
| <b>Cemeteries</b>                  |             |             |             |             |             |             |             |             |             |             |
|                                    | 2           | 2           | 2           | 2           | 2           | 2           | 2           | 2           | 2           | 2           |

SOURCE: Various City departments.

# **COMPLIANCE SECTION**

## **LOCAL HIGHWAY FINANCE REPORT**





The public report burden for this information collection is estimated to average 380 hours annually.

|                                                                                           |                           |                                                        |                                           |
|-------------------------------------------------------------------------------------------|---------------------------|--------------------------------------------------------|-------------------------------------------|
| <b>LOCAL HIGHWAY FINANCE REPORT</b>                                                       |                           | City or County:                                        |                                           |
|                                                                                           |                           | YEAR ENDING :<br>December 2021                         |                                           |
| This Information From The Records Of (example - City of _ or County of City of Brighton)  |                           | Prepared By:<br>Phone:                                 | Valerie Price<br>303-655-2289             |
| <b>I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE</b> |                           |                                                        |                                           |
| ITEM                                                                                      | A. Local Motor-Fuel Taxes | B. Local Motor-Vehicle Taxes                           | C. Receipts from State Highway-User Taxes |
| D. Receipts from Federal Highway Administration                                           |                           |                                                        |                                           |
| 1. Total receipts available                                                               |                           |                                                        |                                           |
| 2. Minus amount used for collection expenses                                              |                           |                                                        |                                           |
| 3. Minus amount used for nonhighway purposes                                              |                           |                                                        |                                           |
| 4. Minus amount used for mass transit                                                     |                           |                                                        |                                           |
| 5. Remainder used for highway purposes                                                    |                           |                                                        |                                           |
| <b>II. RECEIPTS FOR ROAD AND STREET PURPOSES</b>                                          |                           | <b>III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES</b> |                                           |
| ITEM                                                                                      | AMOUNT                    | ITEM                                                   | AMOUNT                                    |
| <b>A. Receipts from local sources:</b>                                                    |                           | <b>A. Local highway disbursements:</b>                 |                                           |
| 1. Local highway-user taxes                                                               |                           | 1. Capital outlay (from page 2)                        | 4,159,538                                 |
| a. Motor Fuel (from Item I.A.5.)                                                          |                           | 2. Maintenance:                                        | 2,194,142                                 |
| b. Motor Vehicle (from Item I.B.5.)                                                       |                           | 3. Road and street services:                           |                                           |
| c. Total (a.+b.)                                                                          |                           | a. Traffic control operations                          |                                           |
| 2. General fund appropriations                                                            |                           | b. Snow and ice removal                                | 222,937                                   |
| 3. Other local imposts (from page 2)                                                      | 3,438,121                 | c. Other                                               |                                           |
| 4. Miscellaneous local receipts (from page 2)                                             | 678,125                   | d. Total (a. through c.)                               | 222,937                                   |
| 5. Transfers from toll facilities                                                         |                           | 4. General administration & miscellaneous              | 596,107                                   |
| 6. Proceeds of sale of bonds and notes:                                                   |                           | 5. Highway law enforcement and safety                  | 1,031,378                                 |
| a. Bonds - Original Issues                                                                |                           | 6. Total (1 through 5)                                 | 8,204,102                                 |
| b. Bonds - Refunding Issues                                                               |                           | <b>B. Debt service on local obligations:</b>           |                                           |
| c. Notes                                                                                  |                           | 1. Bonds:                                              |                                           |
| d. Total (a. + b. + c.)                                                                   | 0                         | a. Interest                                            |                                           |
| 7. Total (1 through 6)                                                                    | 4,116,246                 | b. Redemption                                          |                                           |
| <b>B. Private Contributions</b>                                                           | 1,970,095                 | c. Total (a. + b.)                                     | 0                                         |
| <b>C. Receipts from State government (from page 2)</b>                                    | 1,245,697                 | 2. Notes:                                              |                                           |
| <b>D. Receipts from Federal Government (from page 2)</b>                                  | 125,875                   | a. Interest                                            |                                           |
| <b>E. Total receipts (A.7 + B + C + D)</b>                                                | 7,457,913                 | b. Redemption                                          |                                           |
|                                                                                           |                           | c. Total (a. + b.)                                     | 0                                         |
|                                                                                           |                           | 3. Total (1.c + 2.c)                                   | 0                                         |
|                                                                                           |                           | <b>C. Payments to State for highways</b>               |                                           |
|                                                                                           |                           | <b>D. Payments to toll facilities</b>                  |                                           |
|                                                                                           |                           | <b>E. Total disbursements (A.6 + B.3 + C + D)</b>      | 8,204,102                                 |
| <b>IV. LOCAL HIGHWAY DEBT STATUS</b><br>(Show all entries at par)                         |                           |                                                        |                                           |
|                                                                                           | Opening Debt              | Amount Issued                                          | Closing Debt                              |
| <b>A. Bonds (Total)</b>                                                                   |                           |                                                        | 0                                         |
| 1. Bonds (Refunding Portion)                                                              |                           |                                                        |                                           |
| <b>B. Notes (Total)</b>                                                                   |                           |                                                        | 0                                         |
| <b>V. LOCAL ROAD AND STREET FUND BALANCE</b>                                              |                           |                                                        |                                           |
|                                                                                           | A. Beginning Balance      | B. Total Receipts                                      | C. Total Disbursements                    |
|                                                                                           | 2,035,208                 | 7,457,913                                              | 8,204,102                                 |
|                                                                                           |                           | D. Ending Balance                                      | E. Reconciliation                         |
|                                                                                           |                           | 1,289,019                                              | 0                                         |
| <b>Notes and Comments:</b>                                                                |                           |                                                        |                                           |

FORM FHWA-536 (Rev. 1-05)

PREVIOUS EDITIONS OBSOLETE

(Next Page)

|                                                                 |                                         |                                                             |                           |
|-----------------------------------------------------------------|-----------------------------------------|-------------------------------------------------------------|---------------------------|
| <b>LOCAL HIGHWAY FINANCE REPORT</b>                             |                                         | STATE:<br>Colorado<br>YEAR ENDING (mm/yy):<br>December 2021 |                           |
| <b>II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL</b>       |                                         |                                                             |                           |
| <b>ITEM</b>                                                     | <b>AMOUNT</b>                           | <b>ITEM</b>                                                 | <b>AMOUNT</b>             |
| <b>A.3. Other local imposts:</b>                                |                                         | <b>A.4. Miscellaneous local receipts:</b>                   |                           |
| a. Property Taxes and Assessments                               |                                         | a. Interest on investments                                  | (31,384)                  |
| b. Other local imposts:                                         |                                         | b. Traffic Fines & Penalties                                | 307,931                   |
| 1. Sales Taxes                                                  | 2,064,425                               | c. Parking Garage Fees                                      |                           |
| 2. Infrastructure & Impact Fees                                 | 1,046,138                               | d. Parking Meter Fees                                       |                           |
| 3. Liens                                                        |                                         | e. Sale of Surplus Property                                 |                           |
| 4. Licenses                                                     |                                         | f. Charges for Services                                     | 2,532                     |
| 5. Specific Ownership &/or Other                                | 327,558                                 | g. Other Misc. Receipts                                     |                           |
| 6. Total (1. through 5.)                                        | 3,438,121                               | h. Other                                                    | 399,046                   |
| c. Total (a. + b.)                                              | 3,438,121                               | i. Total (a. through h.)                                    | 678,125                   |
|                                                                 | (Carry forward to page 1)               |                                                             | (Carry forward to page 1) |
| <b>III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL</b> |                                         |                                                             |                           |
| <b>ITEM</b>                                                     | <b>AMOUNT</b>                           | <b>ITEM</b>                                                 | <b>AMOUNT</b>             |
| <b>C. Receipts from State Government</b>                        |                                         | <b>D. Receipts from Federal Government</b>                  |                           |
| 1. Highway-user taxes                                           | 1,105,124                               | 1. FHWA (from Item I.D.5.)                                  |                           |
| 2. State general funds                                          |                                         | 2. Other Federal agencies:                                  |                           |
| 3. Other State funds:                                           |                                         | a. Forest Service                                           |                           |
| a. State bond proceeds                                          |                                         | b. FEMA                                                     |                           |
| b. Project Match                                                |                                         | c. HUD                                                      |                           |
| c. Motor Vehicle Registrations                                  | 139,583                                 | d. Federal Transit Admin                                    |                           |
| d. Other (Specify) - DOLA Grant                                 | 990                                     | e. U.S. Corps of Engineers                                  |                           |
| e. Other (Specify)                                              |                                         | f. Other Federal                                            | 125,875                   |
| f. Total (a. through e.)                                        | 140,573                                 | g. Total (a. through f.)                                    | 125,875                   |
| 4. Total (1. + 2. + 3.f)                                        | 1,245,697                               | 3. Total (1. + 2.g)                                         |                           |
|                                                                 |                                         |                                                             | (Carry forward to page 1) |
| <b>III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL</b> |                                         |                                                             |                           |
|                                                                 | ON NATIONAL<br>HIGHWAY<br>SYSTEM<br>(a) | OFF NATIONAL<br>HIGHWAY<br>SYSTEM<br>(b)                    | TOTAL<br>(c)              |
| <b>A.1. Capital outlay:</b>                                     |                                         |                                                             |                           |
| a. Right-Of-Way Costs                                           |                                         |                                                             | 0                         |
| b. Engineering Costs                                            |                                         |                                                             | 0                         |
| c. Construction:                                                |                                         |                                                             |                           |
| (1). New Facilities                                             |                                         |                                                             | 0                         |
| (2). Capacity Improvements                                      |                                         | 639,071                                                     | 639,071                   |
| (3). System Preservation                                        |                                         | 3,202,530                                                   | 3,202,530                 |
| (4). System Enhancement & Operation                             |                                         | 317,937                                                     | 317,937                   |
| (5). Total Construction (1) + (2) + (3) + (4)                   | 0                                       | 4,159,538                                                   | 4,159,538                 |
| d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)             | 0                                       | 4,159,538                                                   | 4,159,538                 |
|                                                                 |                                         |                                                             | (Carry forward to page 1) |
| <b>Notes and Comments:</b>                                      |                                         |                                                             |                           |