

# Marijuana Discussion

January 24<sup>th</sup>, 2023

City Staff Representative:

Michael Martinez, City Manger



#### **Purpose**

- Review of previous ordinances and discussion related to marijuana sales, cultivation, manufacturing and testing within City of Brighton limits
- Discussion of possible locations (zones)
- What use types to be allowed
- Staff recommendations and next steps
- Open discussion



### **History of Marijuana in Colorado**

- In November of 2000, voters of the state of Colorado passed Amendment 20 to the state's constitution, codified in article XVIII, section 14. This article effectively legalized limited amounts of medical marijuana for patients and their primary caregivers.
- In 2009, the Colorado Board of Health of narrowly rejected the previous five patient limit for caregivers, allowing
  for the sale of marijuana in physical locations. In effect, this approved and created the dispensary model as we
  know it.
- In 2010, the Colorado Legislature enacted the Colorado Medical Marijuana Code the most comprehensive system of medical marijuana distribution and regulation in the world through the passage of SB 10-109 and HB 10-1284 (C.R.S. 12-43-3.101)
  - Created a robust system and regulatory framework to license commercial businesses for the distribution
    and production of medical marijuana and imposed new restrictions on patients, caregivers, and doctors.
- On November 6th, 2012, Colorado voter voted in favor of ending marijuana prohibition and legalizing public retail sales with about 55% of the Colorado electorate voting in favor of Amendment 64.



### **History of Marijuana in Brighton**

On September 22nd, 2009, Brighton City Council voted to temporarily suspend the acceptance, processing and approval of use permits, variances, building permits and licenses until further discussion (moratorium)

Moratorium extended a second time through July 1, 2011 (Ord. 2058)

On June 18<sup>th</sup>, 2013, City Council passed Ord. 2156 which prohibits the "licensing and operation within the City of Brighton of retail marijuana stores, cultivation facilities, and product testing facilities"







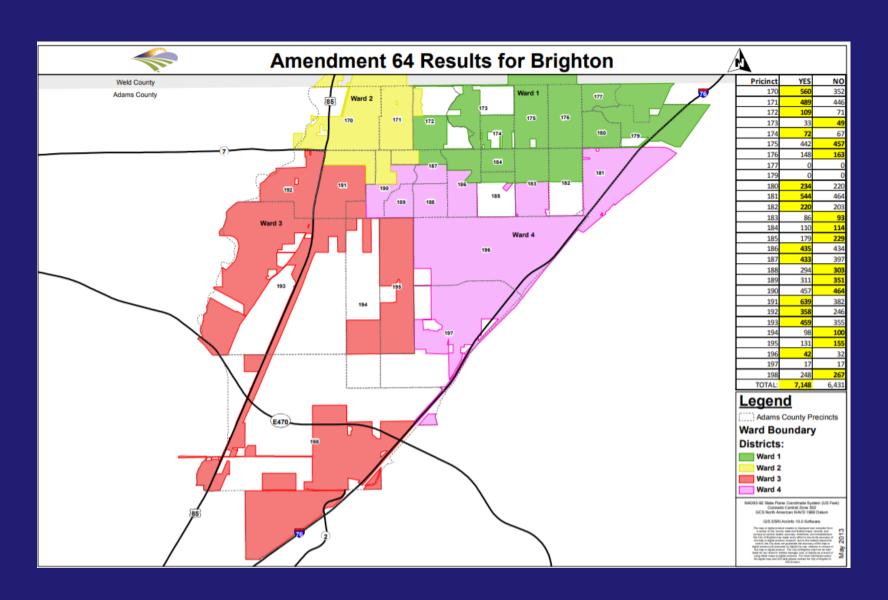




Moratorium extended through June 15, 2010 (Ord. 2047)

On March 1st, 2011, medical marijuana sales and cultivation is formally prohibited (Ord. 2086)







### **Municipal Retail Marijuana Status**

| <u>City</u>     | <u>Sales</u> | Cultivation | Manufacturing | Testing  | <u>Tax Information</u>  |
|-----------------|--------------|-------------|---------------|----------|---|
| Aurora*         | <b>/</b>     | <b>/</b>    | <b>✓</b>      | >        | 5% excise tax, 4% sales tax on retail with authority up to 10%            |
| Arvada          |              |             |               |          |   |
| Bennett         |              |             |               |          |   |
| Boulder         | <b>/</b>     | <b>/</b>    | <b>/</b>      | >        | 5% excise tax, 3.5% sales tax   |
| Commerce City   | <b>/</b>     | <b>/</b>    | <b>/</b>      | >        | 7% sales tax, 5% excise tax   |
| Denver**        | 1            | <b>/</b>    | <b>\</b>      | <b>\</b> | 5% excise and authorized up to 15%  |
| Federal Heights | 1            | <b>/</b>    |               | <b>/</b> | 5% sales tax w/ authority up to 10%, 5% excise tax w/ authority up to 10% |
| Fort Lupton     | <b>/</b>     |             |               |          | 4.75% sales tax w/ a 3.1% additional tax up to 10%                        |
| Lochbuie        |              |             |               |          |   |
| Longmont        | <b>J</b>     |             |               |          | 3.5% sales tax; 3% excise tax with authority up to 15%                    |
| Northglenn      | <b>/</b>     | <b>/</b>    | <b>y</b>      |          | 4% sales tax, up to 10%   |
| Thornton        | <b>/</b>     |             | ·             | <b>/</b> | 5% sales tax  |
| Westminster     |              |             |               |          |   |

<sup>\*</sup> Aurora recently passed an ordinance allowing delivery

<sup>\*\*</sup>Denver is the only municipality that allows on-site consumption

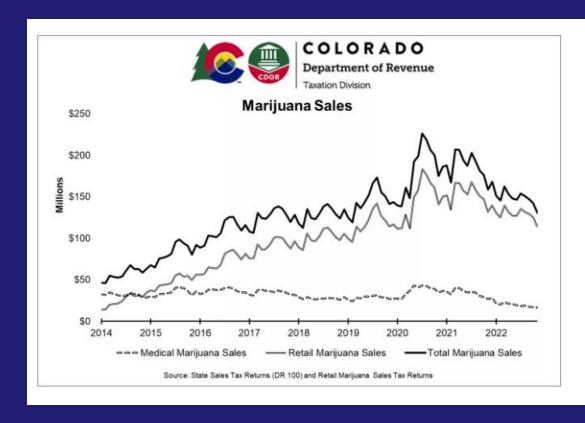


# **Annual Sales Tax Revenue (2021)**

| Jurisdiction          | Sales Tax<br>Producing<br>Locations | 2021 Revenue | Average per<br>Location |
|-----------------------|-------------------------------------|--------------|-------------------------|
| Unincorp. ADCO        | 5                                   | \$900K       | \$180K                  |
| Aurora                | 24                                  | \$14.5M      | \$604K                  |
| Commerce City         | 8                                   | \$1.4M       | \$180K                  |
| Denver                | 221                                 | \$59.2M      | \$268K                  |
| Northglenn            | 4                                   | \$2.9M       | \$725K                  |
| Thornton              | 3                                   | \$1.9M       | \$633K                  |
| Brighton-<br>Proposed | ?                                   | ?            | ?                       |



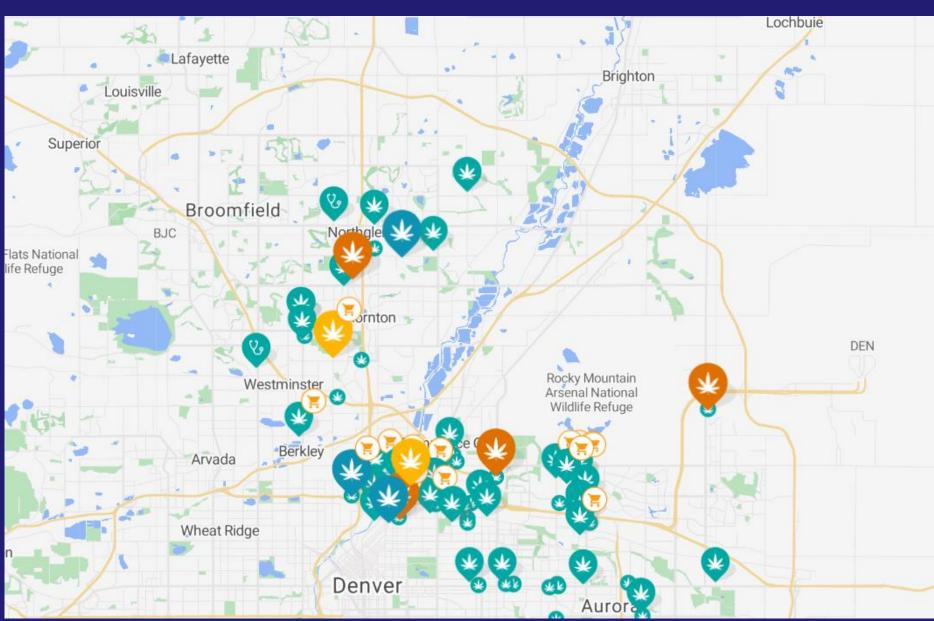
## **State Sales Tax Revenue**



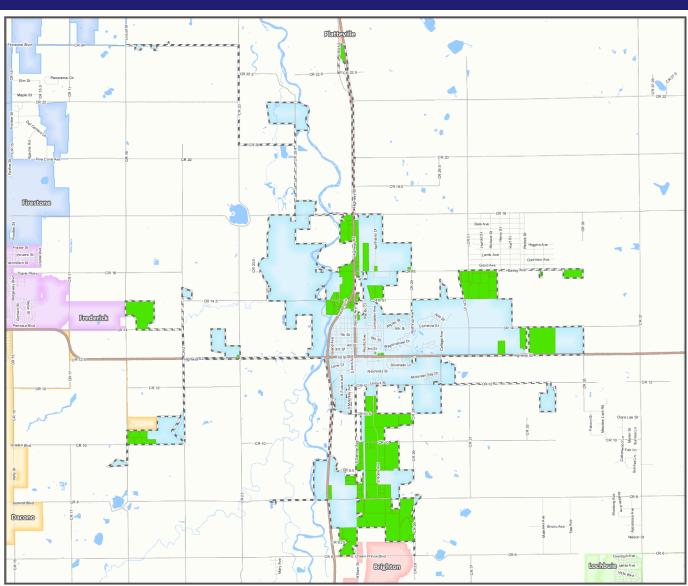
### **Sales Totals**

| Year                        | Calendar Year Total | Total to Date    |  |  |  |  |
|-----------------------------|---------------------|------------------|--|--|--|--|
| 2022 (Jan - Nov)            | \$1,629,673,393     | \$13,837,462,019 |  |  |  |  |
| 2021                        | \$2,228,994,553     | \$12,207,788,626 |  |  |  |  |
| 2020                        | \$2,191,091,679     | \$9,978,794,073  |  |  |  |  |
| 2019                        | \$1,747,990,628     | \$7,787,702,393  |  |  |  |  |
| 2018                        | \$1,545,691,080     | \$6,039,711,766  |  |  |  |  |
| 2017                        | \$1,507,702,219     | \$4,494,020,686  |  |  |  |  |
| 2016                        | \$1,307,203,473     | \$2,986,318,467  |  |  |  |  |
| 2015                        | \$995,591,255       | \$1,679,114,994  |  |  |  |  |
| 2014                        | \$683,523,739       | \$683,523,739    |  |  |  |  |
| Sales started January 2014. |                     |                  |  |  |  |  |









#### Eligible Marijuana Retail Facility Parcels

December 28, 2021



Eligible Parcels



Fort Lupton City Limits

Marijuana stores will not be permitted if, at the time of application for such license, such location is:

(1) Within or immediately adjacent to any Residential District, which includes R-1 Residential District – Low Density, R-1A Residential District – Low Density, R-2 Residential District Medium Density, R-3 Residential District Medium Density, R-3 Residential District, Medium Density, R-3 Residential District, R-0 Residential and Office District, and PUD Planned Unit Development District, which exclusively permits residential land uses;

(2) Within: Beginning at the west side of the Union Pacific Railroad right-of-way and 1st Street, thence north to 9th Street, thence west to the alley between Park Avenue and McKinley Avenue, thence south to 1st Street, thence east to the west side of the Union Pacific Railroad right-of-way;

(3) Within one thousand (1,000) feet of:

- a. Any school,
- b. Any child care center,
- c. Any juvenile or adult halfway house, correctional facility or substance abuse rehabilitation center;
- Within five hundred (500) feet of: a. Any park with playground equipment;

The distance restrictions described above shall be computed by direct measurement from the nearest property line of the parcel of land on which the protected use is located to the nearest portion of the building or unit in which the proposed marijuana store would be located, using a route of direct pedestrian



Scale =1:60,000

Fort Lupton

Disclaimer: This map was designed and intended for City of Fort Lupton use only, it is not parartated to survey accuracy. This map is hade on the best information available on the date shown on this map. The City of Fort Lupton makes no warranties or guarantees, either expressed or miplied, as to the completeness, accuracy or correctness of this map, nor accepts any liability arising from any incorrect, incomplete, or misleading information contained therein. Any perpoduction or also of this map, or portions thereof, is prohibited without the express written authorization by the City of Fort Lupton.



# Staff Working Assumptions (based on previous conversations)

- If allowed, limit licenses to retail and medical marijuana sales.
- Cultivation and manufacturing not allowed (heavy water use, smell, etc).
- Testing facilities could be a possibility.
- · Proximity to residential is a concern.
  - Keeping it out of the "dark corners of the city".
  - Placement in areas less trafficked by pedestrians, particularly youth; better in "car-centric" areas.



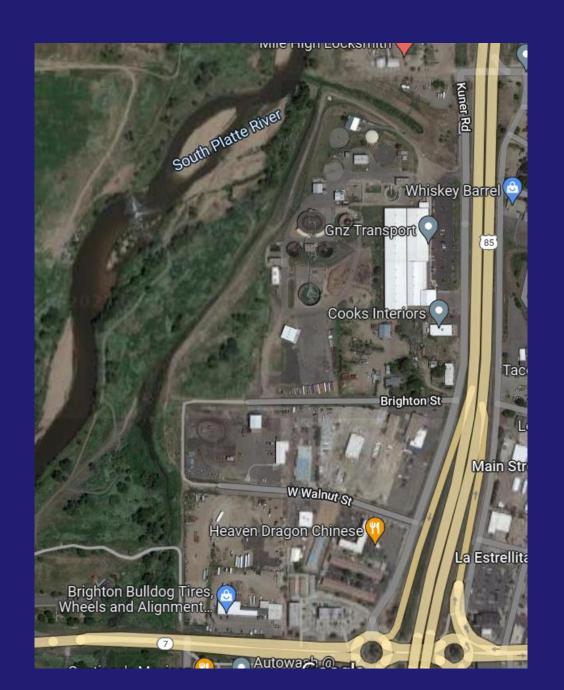
#### **Staff Recommendations**

- If Council chooses to repeal and replace current ordinances, begin with two (2) locations to start.
  - Medical and retail licensees can co-locate
  - Retail marijuana establishments do not need to be tied specifically to any zone district.
    - Creating a special district is recommended.
      - Easier to monitor from a public safety perspective
      - Easy to define from a land use perspective
- No additional sales tax is recommended at this time.



# Potential District Locations: NWC of Bridge St. & US-85

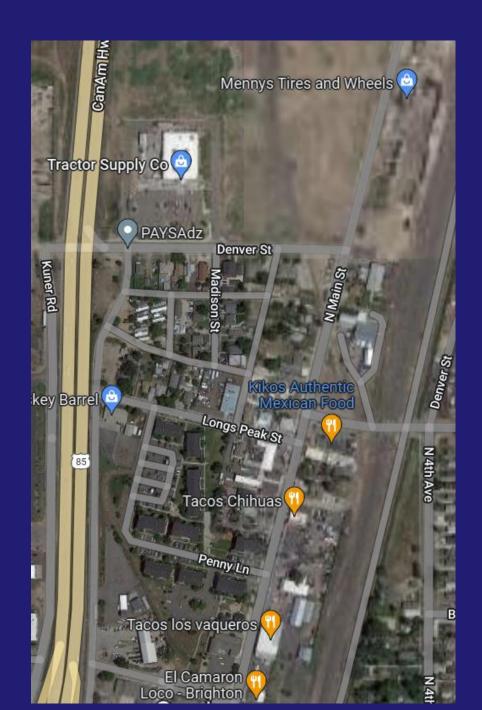
- Two multi-family residences directly within the area and Veteran's Park is nearby poses a challenge.
- There are a few smaller industrial/commercial buildings that could be renovated.





# Potential District Locations: N. Main Street

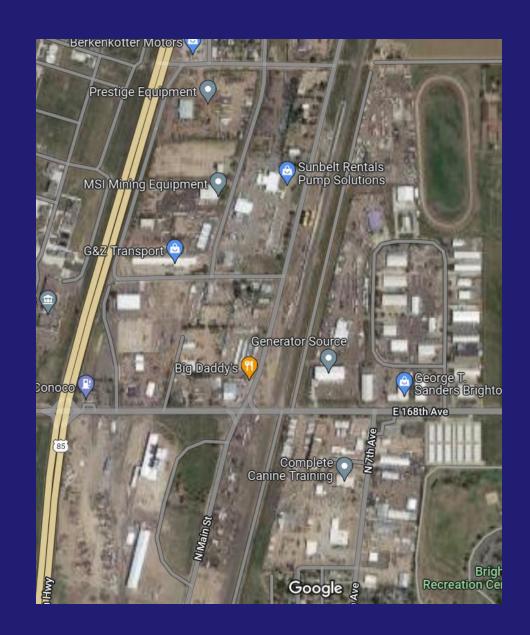
- Area ripe for revitalization.
- Proposed MSC nearby could pose a challenge.
- Could be "too close" to downtown corridor.





# Potential District Locations: Baseline & N. Main Industrial Areas

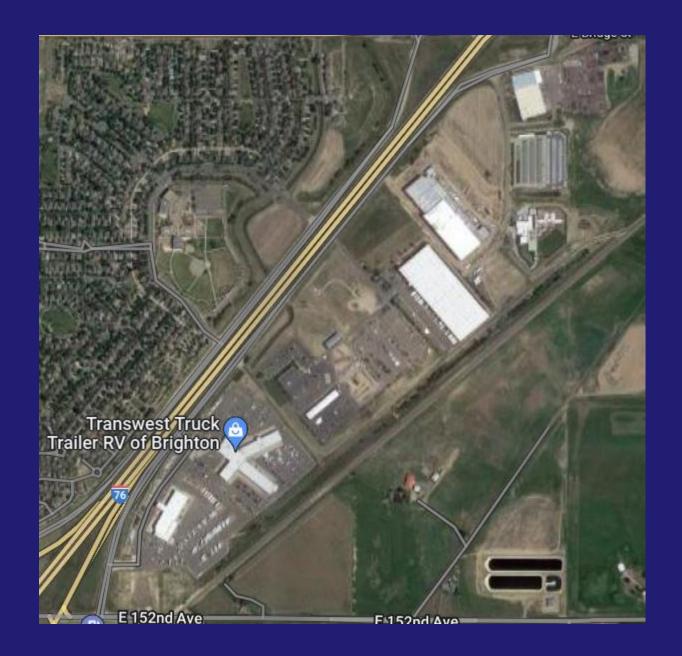
- This area is primarily industrial in nature and is close in proximity to US-85.
- Numerous industrial buildings and smaller tenant spaces in industrial buildings that could be utilized for retail marijuana establishments.
- Generally, there are no school or park sites in the area with the closest being the Rec. Ctr.





# Potential District Locations: Bromley Park Industrial

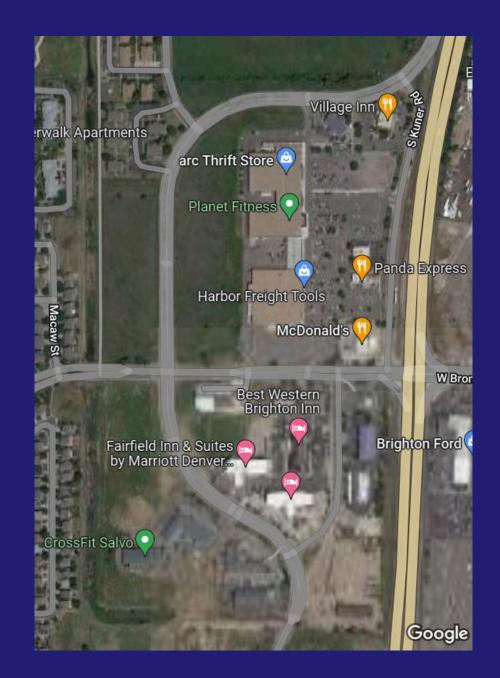
- Generally, this area works well as there are no residences in the immediate area or park sites and has good access of I-76.
- PUD could present an issue.





#### Potential District Locations: NWC and SWC of Bromley and US-85

- This area is more commercial in nature and in closer proximity to various types of residential (SFD, SFA, MF).
- May have a higher visibility.
- No school or park sites in the area.





# **Next Steps**

- If allowed, various municipal code amendments related to operation, design, security and storage will be necessary.
  - Repeal ordinances that prohibit the sale of medical or retail marijuana
- Ordinance to set fees for reviewing a license (similar to fees set for reviewing liquor licenses) and related processes.
- Creation of additional regulations as needed
- If Council chooses to allow retail and medical sales of marijuana, staff can have all necessary processes in place by Q4 2023/Q1 2024.